

WISCONSIN DEPARTMENT OF ADMINISTRATION

REVIEW of the COOPERATIVE PLAN under Section 66.0307 Wis. Stats.

between the

VILLAGE OF MCFARLAND and TOWN OF DUNN Dane County

October 29, 2025



STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor Kathy Blumenfeld, Secretary Dawn Vick, Division Administrator

This determination constitutes the Department's review of the proposed cooperative plan between the Village of McFarland and Town of Dunn under s. 66.0307 Wis. Stats. The Department is charged with reviewing cooperative plans for compliance with public interest standards set forth in s. 66.0307(5)(c) Wis. Stats.

In summary, it is the DETERMINATION OF THE DEPARTMENT OF ADMINISTRATION that when considering the proposed cooperative plan under Section 66.0307(5), Wis. Stats.:

Standard 1, Content of Cooperative Plan Sufficiently Detailed – Met

Standard 2, Cooperative Plan Consistent with Comprehensive Plans and State and Local Laws and Regulations – Met

Standard 3, Adequate Provision for Municipal Services – Met

Standard 4, Provision for Affordable Housing – [Repealed & Inapplicable]

Standard 5, Compactness of Plan Territory – Met

Standard 6, Planning Period is Consistent with Cooperative Plan – Met

The facts and analysis supporting these findings are discussed in the body of this determination. The Determination of the Department of Administration is as follows:

Pursuant to s. 66.0307(5)(d), Wis. Stats., the Department of Administration hereby determines that the proposed cooperative plan is APPROVED.

Amendments or revisions to the plan can only occur with the approval of the communities, and with the concurrence of the Wisconsin Department of Administration or any successor agency granted the authority to administer the provisions of s. 66.0307(8), Wis. Stats.

Dated this 29th day of October 2025.

Dawn Vick

Karon Vin

Administrator, Division of Intergovernmental Relations

NOTICE OF RIGHT TO APPEAL

This Notice sets forth the requirements and procedures for obtaining review for those persons who wish to obtain judicial review of the attached decision of the Department. Per s. 66.0307(9), Wis. Stats., decisions of the Department are subject to judicial review under s. 227.52. Per s. 227.53 any person aggrieved by a decision of the Department is entitled to review in circuit court. Per s.227.53 (1) (a) 1., proceedings for review are instituted by serving a petition therefor upon the agency, either personally or by certified mail, and by filing the petition in the office of the clerk of the circuit court for the county where the judicial review proceedings are to be held. Per s. 227.53 (1) (a) 2m., an appeal must be filed and served within 30 days after mailing of the decision by the agency. Per s. 227.53 (1) (b), the petition shall state the nature of the petitioner's interest, the facts showing that petitioner is a person aggrieved by the decision, and the grounds specified in s. 227.57 upon which petitioner contends that the decision should be reversed or modified. Any petition for judicial review shall name the Department of Administration as the Respondent. Petitions for review should be served on the Department's Secretary, Kathy Blumenfeld. The address for service is:

c/o DOA, Municipal Boundary Review 101 East Wilson Street, 2nd Floor PO Box 1645 Madison, WI 53701

Persons desiring to file for judicial review are advised to closely examine all provisions of ss. 227.52, 227.53 and 227.57 Wis. Stats. to ensure strict compliance with all requirements. The summary of appeal rights in this notice shall not be relied upon as a substitute for the careful review of all applicable statutes, nor shall it be relied upon as a substitute for obtaining the assistance of legal counsel.

Executive Summary

In accordance with s. 66.0307(5) Wis. Stats., the Wisconsin Department of Administration (Department) approves the *Cooperative Plan Between the Village of McFarland and the Town of Dunn* (Cooperative Plan).

This Cooperative Plan builds upon many years of previous intergovernmental cooperation between the Village of McFarland and Town of Dunn (Communities). Specifically, in 2005 the Communities developed an intergovernmental agreement under s. 66.0301(6), Wis. Stats. (2005 Agreement) which has resulted in many years of harmonious relations and rational municipal boundary and land use decisions between the Communities. However, the 2005 Agreement is set to expire at 11:59PM on December 31, 2025. This Cooperative Plan is intended to update, extend, and build upon the expiring 2005 Agreement. This Cooperative Plan enables the Communities to reliably plan for future growth and development with assurance that those plans will not be undermined by unanticipated municipal boundary actions or disputes.

Public Hearing, Resolutions, Referenda and other Procedural Matters

Before a cooperative plan is submitted to the Department, several procedural steps must occur. These are:

- Joint initiating resolutions passed by each participating municipality authorizing its governing body to work to negotiate and develop the plan;
- A joint public hearing to receive comments from the public and other governmental bodies; and
- Resolutions adopted by each municipality to approve a final version of the cooperative plan and forward it to the Department for review.

The following procedural steps may occur:

- An advisory referendum; and
- A public hearing held by the Department.

Authorizing resolutions were passed by the Village and Town on January 29th, 2025 and are provided with the Cooperative Plan. As required by s. 66.0307(4)(a) Wis. Stats., these resolutions were distributed to the neighboring municipalities and other area jurisdictions.

A joint public hearing for the Cooperative Plan was held on April 29, 2025 by both Village and Town as required by s. 66.0307(4)(b) Wis. Stats. A summary of this hearing is provided as part of the Cooperative Plan. Only a few residents spoke when

given the opportunity. Several asked clarifying questions. One Town resident desires to join the Village sooner than the Cooperative Plan allows.

Following the joint public hearing, the Town and Village made two changes to the Cooperative Plan: 1) the Term of the Cooperative Plan was reduced from 30 years to 20 years, and 2) the Future Highway 51 Growth Area portion of the Cooperative Plan was reduced from 12 years to 10 years.

The Communities adopted resolutions approving the Cooperative Plan on June 12th, 2025 - provided in Exhibits P and Q – and then forwarded the Cooperative Plan to the Department for its statutory review on July 28, 2025.

No area residents requested that an advisory referendum on the Cooperative Plan be held.

No residents requested the Department to hold a public hearing on the Cooperative Plan.

Statutory Review Standards

A cooperative plan shall be approved by the Department if the Department determines that each of the review criteria in s. 66.0307(5)(c), Wis. Stats., are met. The following paragraphs describe how the Cooperative Plan relates to these review criteria. It is important to understand that this review document is not a complete restatement of the Plan. Those wanting to learn specific details, provisions, nuances, and conditions should look to the text of the Cooperative Plan itself, which is available from the communities as well as on the Department of Administration's website at http://doa.wi.gov/municipalboundaryreview.

(1) The content of the plan under sub. s. 66.0307(3)(c) to (e) is sufficient to enable the Department to make the determinations under subds. 2 to 5m. s. 66.0307(5)(c)1, Wis. Stats.

The following are the fundamental components of this Cooperative Plan:

- <u>Term</u> the term of the Cooperative Plan is twenty (20) years from its Effective Date, which is the date of approval by the Department of Administration.
- <u>Town Protected Area</u> Shown at Exhibit E, no territory within the Town Protected Area shall be annexed or attached to the Village during the term of this Plan.
- <u>Village Growth Areas</u> Two Village Growth Areas, identified as the *Eastern Expansion* Area and the *Future Highway 51 Growth Area* are shown on Exhibits F and G. These Growth Areas are planned for future growth by McFarland

during the term of this Plan. Within these Village Growth Areas the Town may not purchase conservation easements and may not oppose annexations. Furthermore, the Town agrees to make land use decisions within these areas based on its 2023 Comprehensive Plan, and any amendments to its 2023 Comprehensive Plan must be approved by the Village. Although the *Future Highway 51 Growth Area* is currently part of the Town Protected Area, this will change on 11:59 PM of the date that ten (10) years after the Cooperative Plan's Effective Date, as the area will go from Town Protected Area to a Village growth area.

- <u>Town Islands</u> the village is prohibited from creating Town islands via annexation, except for those shown on Exhibit I which will automatically attach to the Village at the end of the Cooperative Plan's term. No petitioner is required to accomplish this attachment, merely the ordinance being adopted is sufficient to transfer the territory.
- <u>Annexation of Village-Owned Property</u> the Village shall not annex Villageowned property located in the Town unless it is contiguous to the Village.
- Ownership Transfer of Parkland the Town agrees to sell a parcel shown on Exhibit J which is to be used as a park and added to the Village's park system.
- Pedestrian and Bicycle Improvements The Town authorizes the Village, together with WisDOT and Dane County, to construct, maintain and pay for the pedestrian and bicycle improvements shown on Exhibits K-N. However, the Communities agree that the Village's ownership and maintenance obligations shall not affect the Town's continuing regulatory jurisdiction over the territory underlying the pedestrian and bicycle improvements for as long as that territory is located within the Town.
- <u>Maintenance of Hidden Farm Road</u> the Communities agree to share maintenance and costs of Hidden Farm Road as shown on Exhibit O.
- <u>Exchange Street Bridge</u> the Town and the Village agree to share maintenance of the Exchange Street bridge.
- <u>Dispute Resolution</u> the Cooperative Plan establishes a dispute resolution process.

The above information, along with other information included in the Cooperative Plan, provides sufficient detail to enable the Department to find that the standards in s. 66.0307(3)(c)1. Wis. Stats. are met.

(2) Is the cooperative plan consistent with each participating municipality's comprehensive plan and with current state laws, municipal ordinances and rules that apply to the territory affected by the plan? s. 66.0307(5)(c)2 Wis. Stats.

McFarland and Dunn each have an adopted comprehensive plan under Wis. Stats. §66.1001. Consistency of the Cooperative Plan with Dunn's comprehensive plan is shown via a planning goal to "establish boundary agreements with neighboring municipalities" and an action item to "renew the Town's intergovernmental agreement with the Village of McFarland."

Meanwhile, the Village's Comprehensive Plan includes a land use initiative to "secure McFarland's planned east side expansion". To implement this initiative the Village Board adopted the *2023 East Side Plan* as a component of the Village's 2017 Comprehensive Plan and this 2023 East Side Plan is consistent with the Cooperative Plan's Eastern Expansion Area Village growth area. The Village's comprehensive plan also includes an intergovernmental initiative that "prior to its next 10-year Comprehensive Plan update, the Village seeks to engage with the Town of Dunn regarding extension of that [2005 Agreement], which would otherwise terminate on December 31, 2025."

Finally, in developing this Cooperative Plan the Communities identified areas of difference between the two comprehensive plans and created an approach to resolve these differences. Specifically, section 13.B(3) of the Cooperative Plan provides a procedure for joint participation in future amendments to the Dunn comprehensive plan that affects the areas having the greatest impact on McFarland.

Nothing in this Cooperative Plan appears to be inconsistent with any existing ordinances, or state or federal laws. No additional ordinances are needed to implement this Cooperative Plan other than the annexation ordinances and attachment of town islands described previously.

In its comment letter the Capital Area Regional Planning Commission (CARPC) indicates support for the Cooperative Plan, stating that the Cooperative Plan is "substantially consistent with the *2050 Regional Development Framework* adopted by CARPC in 2022 under Wis. Stat. § 66.0309 (9) to guide the physical development of the region."

For the foregoing reasons, the Department finds that the Cooperative Plan is consistent with each community's comprehensive plan and with all current state laws, municipal regulations and administrative rules and that the standard in s. 66.0307(5)(c)(2) Wis. Stats, is therefore met.

(3) Adequate provision is made in the cooperative plan for the delivery of necessary municipal services to the territory covered by the plan. s. 66.0307(5)(c)(3), Wis. Stats.

In general, the Cooperative Plan does not impact how services are provided, as each community will continue to provide the same type and level of services to its residents as it currently provides. However, the Cooperative Plan does contain some provisions regarding changes to sewer and water service and to transportation.

Sewer and Water

Exhibit B of the Cooperative Plan shows that all Village lands are located within Madison Metropolitan Sewer District's (MMSD) boundaries, while some Town areas roughly four general areas – are located within approved MMSD sewer service areas. The Communities agree that during the Cooperative Plan's term neither will object to efforts by the other municipality to expand their future sewer service areas.

Transportation

As mentioned previously, the Communities agree to share maintenance of Hidden Farm Road and the Exchange Street Bridge.

For the foregoing reasons, the Department finds that adequate provision has been made for the delivery of necessary municipal services to the agreement territory and that the standard in s. 66.0307(5)(c)3, Wis. Stats., is met.

(5) The shape of any boundary maintained or any boundary change under the cooperative plan is not the result of arbitrariness and reflects due consideration for compactness of area. Considerations relevant to the criteria under this subdivision include quantity of land affected by the boundary maintenance or boundary change and compatibility of the proposed boundary maintenance or boundary change with natural terrain including general topography, major watersheds, soil conditions and such features as rivers, lakes and major bluffs. s. 66.0307(5)(c)(5), Wis. Stats.

This Cooperative Plan reduces urban sprawl by concentrating the location of residential and commercial development, while promoting reservation of natural areas, wetlands, and floodplains, farmland, and other open space. For example, the two Village Growth Areas provide time for the Village to expand in an orderly urban fashion. Specifically, the growth areas stagger development, focusing first on the Eastern Expansion Area where the Village can readily provide sewer and water service followed ten (10) years later by the Future Highway 51 Growth Area which will require additional planning and infrastructure to develop. Furthermore, the Cooperative Plan's elimination of potential Town islands ensures compact and rational municipal boundaries.

As a result, the Department finds that the standard in s. 66.0307(5)(c)5., Wis. Stats. is met.

(6) Any proposed planning period exceeding 10 years is consistent with the plan. s. 66.0307(c)6 Wis. Stats.

The Cooperative Plan takes effect upon Department approval and remains in effect for 20 years. The Communities chose a 20-year term to be consistent with the terms of their prior 2005 Agreement and because 20 years provides each party with boundary certainty and to plan for longer-term public improvement such as utilities and roadways. Furthermore, because the pace of development is often influenced not just a a village or town but also by national and global economic trends, a longer term such as 20-years provides for a greater time cushion.

The Department finds a 20-year term to be appropriate and therefore finds the standard in s. 66.0307(5)(c)6, Wis. Stats., is met.

COOPERATIVE PLAN BETWEEN TOWN OF DUNN and VILLAGE OF McFARLAND

Pursuant to Wis. Stats. §66.0307

This Cooperative Boundary Plan ("Cooperative Plan" or "Plan") is created by agreement by and between the TOWN OF DUNN, Dane County, Wisconsin ("Dunn" or the "Town") and the VILLAGE OF McFARLAND, Dane County, Wisconsin ("McFarland" or the "Village"), together referred to as the Parties, effective this 29th day of October, 2025.

RECITALS

- A. The Town and the Village share a common border and have a history of avoiding territorial disputes through an Intermunicipal Cooperation Agreement dated February 28, 2005, which is due to terminate at 11:59PM on December 31, 2025.
- B. The Town and the Village desire to enter into this Plan for the continued general purposes of guiding and accomplishing the coordinated and harmonious development of the Town and the Village in a manner that considers the existing and future needs of the Parties and best provide for the public health, safety, morals, order, convenience, prosperity, and the general welfare of the Parties and their residents, as well as the efficiencies and economy of the Parties.
- C. The Town and the Village believe that the boundaries established hereby, as they may be changed as authorized under this Plan is reasonably compatible with the characteristics and adopted and future plans of both Parties, taking into consideration present and potential transportation, sewer, water and storm drainage facilities, and other infrastructure, fiscal capacity, previous political boundaries, boundaries of school districts, and shopping and social customs.
- D. The boundaries established by this Plan reflect due consideration of compactness of area, orderly urban growth, and efficient delivery of municipal services.

SECTION 1 PARTICIPATING MUNICIPALITIES

This Cooperative Plan is entered into and applies to the Village of McFarland and Town of Dunn, both located in Dane County, Wisconsin, the respective municipal boundaries of which are shown in Exhibit A.

SECTION 2 CONTACT PERSONS

The following person is empowered to speak for their municipality respecting this Cooperative Plan: For McFarland: its duly elected President. For Dunn: its duly elected Chairperson.

SECTION 3 TERM OF THE PLAN

- A. McFarland and Dunn agree that the term of this Plan (the "Planning Period") shall be twenty (20) years from its Effective Date, which is the date of approval hereof by the Wisconsin Department of Administration.
- B. The municipal boundaries of McFarland shall not change through the annexation of land from Dunn during the Planning Period except (1) as authorized in this Plan or (2) as may otherwise be approved by the Town Board.
- C. Section 66.307(5)(c)6, Wis. Stats. provides that "Any proposed planning period exceeding 10 years is consistent with the plan." The Town and Village have chosen to adopt a 20-year planning period as this is consistent with the terms of the prior 2005 agreement and provides each party with boundary certainty to properly plan for any longer-term public improvement projects, such as infrastructure improvements including new and expanded utilities and roadways. This Plan provides for the efficient and compact expansion of the Village through dedicated "growth areas", which are staggered focusing first on areas the Village can most efficiently serve with public sewer and water ("Eastern Expansion Area") followed by areas that require additional investments in planning and engineering design ("Future Hwy 51 Growth Area") to determine the preferred land uses. The market pace of actual urban development is not solely determined by the Village and therefore areas planned for future Village growth require boundaries to remain fixed longer than 10 years. The Town desires to retain its largely rural, agricultural, and waterfront residential community. A planning period exceeding 10 years provides the Town with increased certainty and predictability regarding the long-term boundaries of the Town. The Town and Village believe that it is appropriate and necessary for the communities' boundary to remain fixed for longer than the default 10year planning period provided in Wisconsin Statutes.

SECTION 4 TERRITORY SUBJECT TO THE COOPERATIVE PLAN

The territory subject to this Cooperative Plan is as shown on Exhibit A and includes those areas of McFarland and Dunn to which this document makes reference.

SECTION 5 ISSUES, PROBLEMS, OPPORTUNITIES

This Cooperative Plan will address issues and problems and create opportunities as noted in the following areas below:

A. ESTABLISH BOUNDARIES BETWEEN MCFARLAND AND DUNN, THEREBY REDUCING ANNEXATION DISPUTES. The establishment of expectations and the regulation of boundary changes by mutual agreement will allow both parties to reliably plan for future growth and development with assurance that those plans will not be undermined by unanticipated boundary changes.

- **B. ASSURE ORDERLY DEVELOPMENT OF MCFARLAND AND DUNN.** Capital infrastructure improvements require a planning horizon which may be from one to twenty years in length. Under normal annexation dynamics, annexations may occur that disrupt existing plans for infrastructure improvements. This Plan will allow McFarland and Dunn to plan their utility services with more certainty of the location and extent of their future service areas.
- **C. CONTROL URBAN SPRAWL.** McFarland and Dunn believe that the Plan encourages development to be directed toward the existing developed areas, which is expected to greatly reduce the prospect of "urban sprawl."

SECTION 6 SANITARY SEWER AND WATER SERVICE

A. MUNICIPAL SEWER SERVICE.

- (1) Urban Service Area and Limited Service Area. Sanitary sewer service areas, commonly called "Urban Service Areas" or "Limited Service Areas" are determined by the Wisconsin Department of Natural Resources following evaluation and reports from the Capital Area Regional Planning Commission (CARPC) created May 2, 2007, by Executive Order #197 pursuant to Section 66.0309, Wis. Stats. Sanitary sewer service is available only for lands within the boundaries of the approved Urban Service Areas or Limited Service Areas as amended from time to time.
- (2) Wastewater Treatment. The treatment of wastewater collected in sewage collection systems for McFarland and Dunn is provided by the Madison Metropolitan Sewerage District (MMSD). All lands currently within McFarland, and portions of Dunn, are located within the MMSD service area.
- (3) Municipal Sewer Service. McFarland has a utility department that provides maintenance and authorized extensions of McFarland's wastewater collection system. All lands currently within McFarland are located within the MMSD boundaries and the Central Urban Service Area. Dunn has four limited service sanitary districts that provide maintenance and authorized extensions of its wastewater collection systems:
 - (1) Sanitary District 1
 - (2) Kegonsa Sanitary District
 - (3) Sanitary District 3
 - (4) Sanitary District 4

The location of the existing boundary for each of the districts is shown on Exhibit B. This Plan does not change the service areas for sanitary services. Those service areas will adjust with future annexations or through intergovernmental agreements providing for those services.

B. MUNICIPAL WATER SERVICE. McFarland through its utility department operates, maintains, and extends water service to its residents. Dunn does not provide public water utilities. This Plan does not change the service areas for water service. Those service areas

- will adjust with future annexations or through separate intergovernmental agreements providing for those services.
- **C. POLICE PROTECTION**. McFarland provides police protection for McFarland residents through the McFarland Police Department. The Department operates as a full-time law enforcement agency. Dunn provides police protection for Dunn residents through a contract with the Dane County Sheriff. This Plan does not change the service areas for police services. Those service areas will adjust with future annexations or through separate intergovernmental agreements providing for those services.
- **D. FIRE AND RESCUE SERVICES**. McFarland provides municipal fire and emergency medical services through the McFarland Fire and EMS Department. Emergency medical services are provided at the Advanced Emergency Medical Technician level. The Department serves McFarland and portions of the Towns of Dunn and Pleasant Springs. The remainder of Dunn is served by the Fire & EMS Departments of the Village of Oregon and the City of Stoughton. This Plan does not change the service areas for Fire or EMS services. Those service areas will adjust with future annexations or through amendments to the current intergovernmental agreements providing for those services.
- **E. SENIOR SERVICES.** McFarland has established a Senior Outreach Department which provides a variety of programs and services for its senior citizens, as well as senior residents of Dunn and the Towns of Pleasant Springs and Christiana and the Villages of Cambridge and Rockdale. Case managers assist older adults in the community to navigate through a maze of information and to identify resources to promote wellness and independence within their home. The Senior Outreach Department operates a nutrition program that provides noon meals at sites in McFarland and Cambridge and coordinates home delivered meals to homebound seniors in the community. It also sponsors health and wellness activities, educational programs, and social groups. The Senior Outreach Department coordinates transportation services for shopping and the meal sites along with rides for medical appointments. The remainder of Dunn is served by the Oregon Area Senior Center and the Stoughton Area Senior Center. This Plan does not change the service areas for senior services. Those service areas will adjust with future annexations or through amendments to the current intergovernmental agreements providing for those services.
- **F. MUNICIPAL COURTS.** McFarland and Dunn each operate their own municipal courts. This Plan does not alter the jurisdiction of either court, except that permitted annexations to McFarland will bring them under the jurisdiction of McFarland and, consequently, its municipal court.
- **G. AVAILABILITY AND TIMING OF MUNICIPAL SERVICES.** McFarland and Dunn shall each maintain the right to provide extensions of municipal sewer and water services (together with other municipal and utility services) to the areas within their respective jurisdictions, except as otherwise provided by law. The Party providing such services will generally be the Party within which the customer's property lies, except as the Parties may subsequently agree otherwise by intergovernmental service agreements. The schedule for delivery of such public utilities and other public services shall be determined as follows:

- (1) McFarland will provide its general municipal services to those properties that are within McFarland and those properties that are subject to annexation under this Plan immediately following such annexation, except that the provision of development-related services (such as sewer and water) to any given area will generally be deferred to correspond to the timing of additional development in that area.
- (2) Dunn will provide its public services to those properties that are within Dunn.
- (3) The Parties will refer to their respective timetables to improve or enhance utilities, community facilities, and services that are provided in their respective comprehensive plans or capital improvement plans.

SECTION 7 HIGHWAY JURISDICTION.

Exhibit C provides a list of State and Dane County Highways in McFarland and Dunn. All other roads in the Town are town roads under Dunn's jurisdiction or Village streets under McFarland's jurisdiction. This Plan does not change the jurisdiction of any highways, roads or streets. Those jurisdictions will adjust with future annexations or through separate intergovernmental agreements.

SECTION 8 LOCAL ORDINANCES AFFECTING AREAS SUBJECT TO THE PLAN

The territory annexed to McFarland from time to time under this Cooperative Plan will become McFarland territory subject to all McFarland zoning and general ordinances immediately on the effective date of the annexation ordinance. All lands remaining in Dunn will continue to be subject to the ordinances of the Town and Dane County as applicable. Nothing in this Plan is inconsistent with any existing ordinances and no additional ordinances or amendments will be necessary to implement this Plan, other than annexation ordinances contemplated herein.

SECTION 9 COMPREHENSIVE PLANNING AND INTERMUNICIPAL INTERACTION

Dunn and McFarland both have adopted comprehensive plans under Wis. Stats. §66.1001. As a component of the process to complete this Cooperative Plan, the Parties identified areas of difference between the two comprehensive plans and approaches to resolve those differences. Section 13.B(3) of this Plan provides procedures for joint participation in future amendments to the Dunn comprehensive plan that affect the areas having the greatest impact on McFarland.

- **A. COMPREHENSIVE PLAN AMENDMENTS.** Through this Cooperative Plan, McFarland and Dunn intend to promote continued consistency between their comprehensive plans over time. Section 13.B(3) of this Plan provides procedures for joint participation in future amendments to the Dunn comprehensive plan that affect the areas having the greatest impact on McFarland.
 - (1) Section 66.0307(5)(c)2, Wis. Stats. requires a finding that "The cooperative plan is consistent with each participating municipality's comprehensive plan." The

Town's Comprehensive Plan (originally adopted December 2006, amended October 17, 2023) includes a planning goal (page 3) to "establish boundary agreements with neighboring municipalities" and an action item (page 8-2) to "renew the Town's intergovernmental agreement with the Village of McFarland." The Village's Comprehensive Plan (originally adopted August 2017, amended September 2024) includes land use initiatives (page 29, Volume 2) to "secure McFarland's Planned East Side Expansion" and an intergovernmental initiative (page 96, Volume 2) that "prior to its next 10-year Comprehensive Plan update, the Village seeks to engage with the Town of Dunn regarding extension of that agreement, which would otherwise terminate on December 31, 2025." On April 25, 2023, the Village Board approved Ordinance 2023-03 which adopted the 2023 East Side Plan as a component of the Village's 2017 Comprehensive Plan, replacing the prior 2008 East Side Neighborhood Plan. The Eastern Expansion Area identified within this Cooperative Plan is consistent with the Village's 2023 East Side Plan. The terms of this Cooperative Plan related to the Future Hwy 51 Growth Area will provide time for the Village to determine the preferred land uses within these areas with assurances that the developable portions of those areas will not substantially change prior to the Village's ability to consider approval of annexation petitions from landowners.

- **B. RESOLUTION OF PLAN CONFLICTS.** In the event inconsistencies arise in the content or application of comprehensive plans, the Parties will work towards a mutual solution. Still, over time, legitimate differences between the Parties may arise and in the event of differences, it is intended by the Parties that they will make use of their own comprehensive plans for decisions on development, as such plans may be from time to time amended.
- C. LAND DIVISION AND PUBLIC AREA PLANNING. To assist with implementation of their comprehensive plans, Dunn and McFarland have each adopted their own subdivision control ordinances. The subdivision control ordinances of Dunn and McFarland have similar objectives, but differences in their detailed requirements. Both Parties acknowledge that within McFarland's extraterritorial jurisdiction area, there may be differences in the individual ordinances or the application of the ordinances.
- D. COOPERATION IN URBAN SERVICE AREA APPROVALS. During the Planning Period, neither Party shall object to, nor solicit, encourage, request or otherwise urge the Wisconsin Department of Natural Resources (WDNR), CARPC, its successor, or any member of the staff or governing body of any of the foregoing, whether publicly or privately, to reject future petitions by the other Party to amend the boundaries of any Urban Service Area to include additional lands located (or to be located upon a boundary change authorized by this Plan) within the municipal boundaries of the petitioning Party other than good faith objections based on the physical unsuitability of the property identified in the petition for development, the inability of the petitioning Party to provide municipal services to such property or that the extension of such service would be contrary to the terms of this Plan. In the event the non-petitioning Party shall make any written communication with any member, employee or consultant of the WDNR or CARPC relating to the substance of any petition described in this paragraph, a copy of such communication shall be provided to the petitioning Party at the same time, and through the same manner of delivery as used to communicate with WDNR or CARPC. The non-petitioning Party shall also immediately notify the petitioning Party of the

content of any oral communication to WDNR or CARPC relating to any such petition. Any position communicated to WDNR or CARPC that requests that approval of a petition be conditioned upon, or which is accompanied by a request for, the payment of consideration to the communicating Party or any act or omission by the petitioning Party not directly related to the property at issue shall be presumptively deemed made in bad faith.

SECTION 10 STORM WATER MANAGEMENT AND CONTROL

- **A. MUTUAL COOPERATION.** There are no existing shared stormwater management retention or detention basins between McFarland and Dunn. This Plan does not change the service areas for storm water management service. Those service areas will adjust with future annexations or through separate intergovernmental agreements providing for those services. The Parties acknowledge that as development occurs it will be necessary to implement storm/surface water controls and mutual cooperation may be necessary to maximize the management of storm waters.
- **B. EROSION CONTROL AND STORMWATER MANAGEMENT.** McFarland has adopted erosion control and stormwater management ordinances that parallel the strict requirements of the Dane County Ordinances. McFarland may adopt ordinances that exceed the minimum requirements of the Dane County Ordinances, but its authority is limited per §281.33, Wis. Stats. Dunn is directly regulated by the Dane County erosion control and stormwater ordinance.

SECTION 11 ENVIRONMENTAL EVALUATION OF THE PLAN

- A. McFarland and Dunn are both subject to similar Wisconsin Department of Natural Resources wetland, FEMA floodplain, and CARPC environmental corridor regulations. The Cooperative Plan facilitates consistent and cohesive McFarland and Dunn planning for the infrastructure and other development in McFarland and Dunn territory. The Cooperative Plan is believed to be consistent with all applicable state and federal laws, municipal regulations, shoreland, wetland, and floodplain zoning ordinances and administrative rules. The territory annexed to McFarland from time to time under this Cooperative Plan will become McFarland territory subject to all McFarland shoreland-wetland and floodplain zoning ordinances immediately on the effective date of the annexation ordinance. All lands remaining in Dunn will continue to be subject to the ordinances of the Town and Dane County as applicable. Nothing in this Plan is inconsistent with any existing ordinances and no additional ordinances or amendments will be necessary to implement this Plan, other than annexation ordinances contemplated herein.
- **B.** Because no new intensive manufacturing development is anticipated to result from the adoption or implementation of this Plan, McFarland and Dunn expect no notable adverse environmental consequences (including air and water pollution) related to manufacturing development. McFarland and Dunn Comprehensive Plans reduce the potential impact of urban sprawl by providing for open space while concentrating the location of residential and commercial development. The reservation of natural areas, wetlands, and floodplains as

- promoted by the plans, will allow for the continuation of natural vegetation absorbing air pollutants and preventing soil erosion.
- **C.** The Madison Metropolitan Sewerage District treatment plant has adequate capacity to serve McFarland and Dunn.
- **D.** The development of lands in McFarland and Dunn will be in compliance with state and federal environmental law and regulations. Sanitary sewer will be subject to Department of Natural Resources and Madison Metropolitan Sewerage District regulations and approvals and expansion of water service will be subject to the State of Wisconsin Public Service Commission approvals, where applicable.
- **E.** Based upon plans developed at the regional, county and local levels of government for the surrounding communities, the impact of the boundary changes and development affected by this Plan will be compatible with, and have no negative impacts on, surrounding communities. All surrounding villages and towns are subject to zoning ordinances and land division control ordinances.

SECTION 12 BOUNDARY ADJUSTMENTS

The Parties have agreed that certain areas of the Town will be protected from annexation by McFarland for a substantial time (the "Protected Area") and that other areas will be permitted to annex to McFarland without interference by the Town (the "Future Hwy 51 Growth Area" and the "East Side Growth Area,") each of which is described below. Areas of the Town not addressed in this Plan shall continue to be governed by all provisions of Wisconsin law unaffected by this Plan, and are not part of this Plan. In accordance with s. 66.307(5)(c)5, Wis. Stats., the Village and Town have mutually determined that the shape of any boundary maintained or any boundary change under this Cooperative Plan is not arbitrary, but reflects due consideration for compactness of area. In developing this Plan, the Town and Village gave consideration to their existing Comprehensive Plans, the Village's 2023 East Side Neighborhood Plan, land survey sections, existing landownership configurations, existing conservation easements, existing roadways, and existing natural features such as rivers and lakes.

A. AREAS SUBJECT TO COOPERATIVE PLAN.

(1) **Protected Area**. The Protected Area is described in the legal description attached hereto as Exhibit D and shown on the map attached hereto as Exhibit E. Except for the lands within the Future HWY 51 Growth Area and subject to Section 12.A.(2)(b), no territory in the Town that is located south or west of the center line of the Yahara River from Lake Waubesa to Lake Kegonsa (the "Protected Area") shall be annexed to or attached to the Village during the term of this Plan. The Village agrees that it shall not annex, attach, commence, join in, nor in any way support the annexation or attachment of territory in the Protected Area from the Town to the Village contrary to this Plan. The Village shall have no obligation to provide Village water, sanitary sewer or other municipal services to territory in the Protected Area except as provided herein or in any other current or future intergovernmental service agreement.

- (2) Village Growth Areas. The following areas of Dunn are designated as "Village Growth Areas," and are planned for future growth by McFarland during the term of this Plan. Lands within the Village Growth Areas may be annexed as provided herein:
 - a. Eastern Expansion Area. The northern one-half of Section 11, Town 6 North, Range 10 East, the property located at 3145 CTH AB (Dane County Tax Parcels #028/0610-011-8030-0 and #028/0610-011-8005-0), or in the Village's planned East Side Growth Area in Sections 1, 2, 11 and 12, Town 6 North, Range 10 East, as shown on Exhibit F (collectively, the "Eastern Expansion Area"). There shall be no restrictions on annexations of land in the Eastern Expansion Area during the Planning Period other than as prescribed by the Wisconsin Statutes for annexations in general.
 - b. Future Hwy 51 Growth Area. The Future Hwy 51 Growth Area is described in Exhibit G and depicted on the map attached as Exhibit H. The Future HWY 51 Growth Area is comprised of part of the Protected Area described in sub. (1) is not planned for Village development in the immediate future and shall be subject to the annexation prohibition in sub. (1) until 11:59 PM on the date that is ten (10) years after the Effective Date. Effective on the next day and thereafter, the Future Hwy. 51 Growth Area shall be deemed removed from the Protected Area, and no longer be restricted under sub. (1). Thereafter, the Village may commence, join in, support, and approve annexation of lands in the Future HWY 51 Growth Area under any procedure authorized by the Wisconsin Statutes.
- **B. PETITIONS FOR ANNEXATIONS OUTSIDE OF THE VILLAGE GROWTH AREAS.** The Village shall not annex properties from the Town located outside of the Village Growth Areas unless the petition therefor is signed by all owners of, and electors residing on, the private property included in the petition. For purposes of this Plan, "private property" does not include property owned by a unit of government or a utility company, public rights-of-way, railroad property, or bodies of water. The Parties further agree that this limitation on annexations may be waived by approval of the Town of Dunn Town Board. This section does not apply to properties while located in the Protected Area and no such property may be annexed during the term of this Plan, as described in Section 12(A)(1).
- C. ANNEXATION ORDINANCES. Annexations permitted within the areas governed by this Plan will be accomplished by the enactment of an annexation ordinance by McFarland in accordance with Wis. Stats. §§66.0217, 66.0219, 66.0223 or any other statute authorizing annexation of town territory. Enacted ordinances will be filed, distributed and recorded by the Village Clerk as required by Wis. Stats. §66.0217(9).
- **D. TOWN ISLANDS**. Annexations authorized under this Plan may result in the creation of town islands in the areas highlighted on the map attached as Exhibit I. Any such town islands created during the term of this Plan which remain in the Town at the end of the Term of this Plan (the "Termination Date"), shall be annexed to the Village without the requirement of a petition upon enactment of an annexation ordinance which the Village agrees to enact not later than six (6) months prior to such Termination Date with its effective date delayed until 11:59 p.m. on the Termination Date. Aside from the town islands identified in Exhibit I, no other town islands may be created through annexations by the Village.

- **E. VILLAGE-OWNED PROPERTY.** The Village shall not annex Village-owned property located in the Town unless it is contiguous to the Village or is included in an annexation of other lands that will create contiguity upon enactment of the annexation ordinance and is otherwise in compliance with this Plan. Nothing in this Plan limits the authority of the Village to acquire property in the Town in any manner allowed by law.
- **F. TOWN NOT TO OPPOSE ANNEXATIONS.** The Town shall not oppose annexations of territory to the Village in the Village Growth Areas on any grounds, procedural or jurisdictional, other than on the grounds that such annexation violates one or more provisions of this Plan. Revenue sharing for all annexations of territory in the Town during the term of this Plan shall be as provided for annexations under Wis. Stat. §66.0217(14)(a)l.
- G. TITLE TRANSFER OF PARKLAND. The parties have entered into a separate agreement for the acquisition by McFarland of Parcel No.154/0610-102-8971-1, which is more particularly described in Exhibit J (the "Purchase Parcel"), currently owned by Dunn. The purchase agreement shall include language prohibiting the use of the parkland for the launching of gasoline- or diesel-fueled motorized boats. Upon the closing of that transaction, McFarland agrees to add the Purchase Parcel to its park system.

SECTION 13 PRESERVATION OF DEVELOPMENT OPPORTUNITIES.

The Parties acknowledge and agree that the developable lands governed by this Plan in which annexations are permitted during the planning period are primarily intended and suitable for development within the Village. Dunn agrees that during the planning period it will not take any action that would inhibit the future development of those properties in the Village as provided in this Section.

A. EASTERN EXPANSION AREA. The Town agrees not to purchase conservation easements in, extend public water or sewer facilities to or through, purchase land in, or provide direct financial support for the acquisition of specific conservation easements in, the Eastern Expansion Area. This provision does not restrict the Town from purchasing conservation easements, purchasing land, or extending utility services elsewhere in the Town or generally providing support (financial or otherwise) to conservation organizations or land trusts.

B. FUTURE HWY 51 GROWTH AREA.

(1) Purchase Restrictions. The Town agrees not to purchase conservation easements in, extend public water or sewer service to or through, purchase land in, or to provide direct financial support for the acquisition of specific conservation easements in, the Future Hwy 51 Growth Area without the prior approval of the McFarland Village Board. The Village Board agrees not to unreasonably withhold, condition, or delay its approval where the lands to be encumbered by the conservation easements or Town purchases consist exclusively of delineated wetlands or floodplains. The Village's approval shall not create any obligation on the part of the Village to finance any or all of the Town's easement purchase or maintenance expenses. This provision does not restrict the Town from purchasing conservation easements, purchasing land, or extending utility services elsewhere in the Town or generally providing support (financial or otherwise) to

- conservation organizations or land trusts.
- (2) Use of Restricted Lands. In the event the Village approves Town purchases of conservation easements in the Future HWY 51 Growth Area, the Town agrees that the Town shall not prohibit non-motorized, passive public recreational access and uses ("Passive Uses"). Passive Uses include hiking, bicycling, electric bicycling, cross-country skiing, snowshoeing, and guided nature walks, including the use of both unpaved and paved trails, paths, or sidewalks. Passive Uses do not include playground uses or athletic fields, courses, courts or similar facilities for team or organized sports. During conservation easement negotiations with landowners in the Future Hwy 51 Growth Area, the Town will make efforts to partner with the Village of McFarland, Dane County Parks Department and/or Wisconsin Department of Natural Resources to purchase all or part of the land for Passive Uses.
- (3) Comprehensive Plan Consistency. The Town agrees to make land use decisions in the Future HWY 51 Growth Area and Eastern Expansion Area consistent with the Town of Dunn Comprehensive Plan, Amended October 17, 2023 (the "Town Plan") as amended from time to time. Notwithstanding the foregoing, no amendment to the Town Plan that would allow for residential or commercial development or land divisions in excess of the land division or development rights in existence as of 1979 under the Town's Land Division Allocation Policy (the "Development Plan Amendments") shall be applicable to the Future HWY 51 Growth Area or Eastern Expansion Area unless that Development Plan Amendment is first approved by the McFarland Village Board. The Town agrees to notify the Village of McFarland at least 30 days prior to acting on a Development Plan Amendment for land in the Future HWY 51 Growth Area or Eastern Expansion Area. The Village Board must make a decision regarding the Development Plan Amendment within 45 days of receiving the Town's notice, or the amendment shall be deemed to be approved by the Village Board. The Village Board approval deadline may be extended upon request and approval of the Town Board.

SECTION 14 TRANSPORTATION IMPROVEMENTS AND MAINTENANCE

A. PEDESTRIAN & BICYCLE IMPROVEMENTS. The Town authorizes the Village and/or the Wisconsin Department of Transportation (WisDOT), and/or Dane County Highway Department, to install a sidewalk, trail, or path improvements in the locations in the Town described below ("Pedestrian & Bicycle Improvements"). The Village agrees to pay any cost that may be allocated, charged, or assessed to or against the Town, Town residents or property in the Town for construction, repair, replacement, or maintenance of the Pedestrian & Bicycle Improvements. The Village further agrees to repair, replace, and maintain (including the removal of snow and ice from) the Pedestrian & Bicycle Improvements as the Village deems appropriate in its governmental discretion. The Pedestrian & Bicycle Improvements shall be owned by the Village and shall be maintained, repaired, and replaced by, or at the expense of, the Village. The ownership and maintenance obligations shall not, however, affect the Town's continuing regulatory jurisdiction over the lands within the project limits for as long as the improvements are located in the Town, provided that the Town shall not prohibit the continued public use of the facilities for their intended purposes. The authorized locations of the Pedestrian & Bicycle Improvements are generally described as follows. The specific locations as shown in the respective exhibits are conceptual, and final engineering design and

construction may result in minor deviations from the locations shown:

- (1) Along the east side of US HWY 51 from Exchange Street northerly to the Yahara River Bridge on US HWY 51 as generally depicted in Exhibit K.
- (2) Within the Exchange Street right-of-way from US HWY 51 easterly and northeasterly to the Village's municipal boundary on Exchange Street as generally depicted in Exhibit L.
- (3) Within the CTH AB right-of-way from Elvehjem Road northerly to CTH MN as generally depicted in Exhibit M.
- (4) Within the CTH MN right-of-way from CTH AB westerly to the Village's municipal boundary as generally depicted in Exhibit N.

B. MAINTENANCE OF HIDDEN FARM ROAD.

- (1) Village Maintenance. The Village agrees to maintain Hidden Farm Road from Elvehjem Road through the entrance to Orchard Hill Park as depicted in Exhibit O, and to remove snow and ice from the entire length of Hidden Farm Road. The Town releases and holds harmless the Village, its officers, agents and employees of and from any liability for damage to Hidden Farm Road resulting from snow removal or other maintenance activities conducted by the Village except to the extent caused by the gross negligence, willful or intentional misconduct of the Village, its officers, agents or employees. The Village shall perform the maintenance and snow and ice removal activities at the same standard as those activities are performed on roads in the Village.
- (2) **Town Maintenance**. The Town shall be responsible for maintenance of Hidden Farm Road from the entrance to Orchard Hill Park to its southern terminus, except to the extent the roadway has been annexed into the Village.
- (3) Maintenance Cost Sharing. To compensate the Village for the cost of maintenance services provided under sub. (1), the Town agrees to pay the Village annually an amount determined by multiplying the total annual State Road Aids received by the Town in a given year by a fraction, the numerator of which is the length (in feet) of the segment of Hidden Farm Road remaining in the Town in that year and the denominator of which is the total length (in feet) of Town roads upon which the State Road Aids were calculated. Annual payments from the Town shall be made to the Village within 60 days of the Town's receipt of its final quarterly State Road Aids and shall continue each year going forward until the entirety of Hidden Farm Road is annexed to the Village.
- C. EXCHANGE STREET BRIDGE. The Town and the Village agree to share equally the costs of periodic inspection and maintenance of the Exchange Street bridge over the Yahara River, until such time as the entire bridge is within the exclusive jurisdiction of one of the Parties. The Town will retain primary responsibility for initiating and completing inspections and maintenance of the bridge, by a qualified professional, and agrees to obtain the Village's approval prior to committing to inspection or maintenance expenditures exceeding a total cost of \$10,000.00 in any year. The Town shall invoice the Village for the Village's share of the inspection and maintenance costs, and the Village shall pay the invoice within 30 days of

receipt.

- **D. SHARING AND EXCHANGE OF EQUIPMENT AND SERVICES.** The Town and the Village may explore ways to cooperate in the sharing and exchanging of equipment, including the potential joint purchase/ownership of equipment on terms and conditions acceptable to both Parties.
- **E. SHARING OF MUNICIPAL SERVICES.** The Town and the Village may continue to cooperate in the sharing of municipal services under other terms and agreements between the parties outside of this Plan.

SECTION 15 GENERAL PROVISIONS.

- **A. GOOD FAITH COOPERATION.** The Town and the Village shall cooperate in good faith to implement this Plan in a manner that will carry out its intended purposes and objectives. Neither Party shall take any official action to hinder the performance and implementation of the other Party under this Plan. In the event that it is necessary, in order to effectively implement this Plan, to obtain the cooperation of other governmental agencies, the Parties agree to cooperate in seeking the cooperation of such agencies.
- **B. DISPUTE RESOLUTION.** In the event of a breach of this Plan or a dispute between the Parties involving the application, interpretation, or enforcement of this Plan, the Parties shall meet within 20 business days following written notice by one Party to the other of the alleged breach or dispute and attempt in good faith to resolve the matter. If the matter is not resolved at such meeting or by an agreed-upon future date, either Party may submit a demand to the other Party for arbitration of the dispute. Either party may then request that the Director of the Office of Municipal Boundary Review (MBR) of the State of Wisconsin Department of Administration (the "Director") provide a list of three arbitrators experienced in arbitrating or mediating issues relating to boundary agreements.

If the Director provides the requested list, the Party submitting the demand for arbitration shall strike one potential arbitrator from the panel, and the other Party shall then strike one of the two remaining arbitrators. The final remaining arbitrator shall arbitrate the breach or dispute. The arbitration shall be performed in accordance with such reasonable rules and procedures the arbitrator may specify, subject to the terms of this Plan. Either Party may initiate legal proceedings in a court of competent jurisdiction to enforce an award or decision obtained in arbitration.

In the event the Director does not provide a list of arbitrators within 30 days of the Director's receipt of the request to do so, then both Parties shall have the right and standing to seek any available legal or equitable remedy to resolve the dispute or to enforce or seek damages for the breach of this Plan. In any action concerning any violation of this Plan, the prevailing Party shall be entitled to recover from the other Party its reasonable costs and expenses of litigation, including reasonable attorneys' fees.

C. BINDING EFFECT. This Plan shall bind and accrue to the benefit of all successors of the Parties. This Plan is for the exclusive benefit of the Parties and their successors and assigns and shall not be deemed to give any legal or equitable right, remedy, or claim to any other

- person or entity. This Plan shall not be affected by a change in the form of government of either of the Parties.
- **D. RECORDING.** The Town or Village shall each have the unilateral right to record a notice of this Plan in the office of the Dane County Register of Deeds. The cost to prepare and record the notice shall be shared equally by the Town and the Village.
- **E.** CHALLENGE TO PLAN; ADVANCEMENT OF MUTUAL INTERESTS. In the event of a court action by a third party challenging the validity or enforceability of this Plan or any of its provisions:
 - (1) Both Parties shall fully cooperate to vigorously defend this Plan. If only one Party is named as a party to the action, the other Party shall seek to intervene and the named Party shall support such intervention. The workload to defend this Plan shall be shared equally to the extent practicable.
 - (2) No settlement of such an action shall be permitted without the approval of the governing bodies of both Parties.
 - (3) The Parties acknowledge that in order to effectively implement this Plan, it may be necessary to obtain the cooperation of other governmental agencies. In all matters necessary to implement this Plan, the Parties agree to cooperate in seeking the cooperation of all relevant agencies.
- **F. TERM.** This Plan shall take effect immediately upon the "Effective Date" as defined herein, and such date shall be inserted into the introductory paragraph of this Plan. This Plan shall continue in effect from the Effective Date until the Termination Date as defined herein.
- **G. REPEAL OF PRIOR AGREEMENT.** Upon the Effective Date the Parties acknowledge that the prior agreement titled Intermunicipal Cooperative Boundary Agreement Between Town of Dunn And Village of McFarland, dated February 28, 2005 is hereby repealed and of no further effect. Such repeal shall not affect the validity of any action taken by either Party pursuant to that agreement prior to its repeal.
- **H. ENTIRE AGREEMENT.** This Plan contains the entire agreement of the Parties with respect to the subject matter hereof, and all prior discussions, drafts, agreements, and writings are specifically superseded by this Plan. This Plan represents the mutual intent of the Parties and the fact that one or more of its provisions was drafted by one Party or another shall not be construed to the benefit or detriment of either Party.
- **I. AMENDMENT.** This Plan may be amended only by the approval and execution of a written amendment by both Parties, and approval by the Department of Administration where required.
- **J. SEVERABILITY.** In the event that any provision of this Plan is found invalid or unenforceable by a court of competent jurisdiction, the Parties agree that they will promptly meet to discuss how they might satisfy the intent of this Plan by alternative means, including appropriate amendments of this Plan to maintain, as closely as possible, the original terms, intent and balance of benefits and burdens of this Plan. In the event a court finds all or part of

Sections 12.A(2), 12.D, 12.F, 13 or 14.A of this Plan to be invalid or unenforceable and the Parties are unable to agree on a remedy or an amendment of this Plan within 60 days after such determination, Village may, by providing 30 days' prior written notice to the Town, terminate this Plan; or if all or part of Sections 12.A(1), 12.B or 14.C are found invalid or unlawful, the Town may, by providing 30 days' prior written notice to the Village, terminate this Plan. With regard to all other Sections of this Plan, if any such Section is found to be invalid or unlawful, and the Parties are unable to agree on a remedy or an amendment of this Plan within 60 days of the date the court found the Section to be invalid or unenforceable, then such invalidity or unenforceability shall not affect or invalidate the other provisions of this Plan and such other provisions shall be binding on the Parties.

- K. NO WAIVER. Failure of either Party to require strict performance of any provision of this Plan shall not constitute a waiver of the provision or of any of either Party's rights under this Plan. Rights and obligations under this Plan may only be waived or modified in writing. Waiver of one right, or release of one obligation, shall not constitute a waiver or release of any other right or obligation.
- L. AUTHORITY. Each Party represents that it has the authority to enter into this Plan and that all necessary procedures have been followed to authorize this Plan. Copies of the resolutions of the governing bodies of both Parties, authorizing this Plan are attached hereto as Exhibits P and Q. Each person signing this Plan represents and warrants that he or she has been duly authorized to do so.
- M. COUNTERPARTS. This Plan may be signed in counterparts which, when taken together, shall be effective as if all signatures appeared on the same original.

IN WITNESS WHEREOF, the Parties hereto have caused the execution of this Plan by the authority of their respective governing bodies, effective as of the date when both Parties have affixed their respective signatures.

Dated this 27th day of Jone, 2025.

(signatures to follow on the next page)

	TOWN OF DUNN Town Chair Steven Greb Attest:
	Town Clerk Cathy Hasslinger
Attorney - Dated this 24 day of June	, 2025.
	VILLAGE OF MCFARLAND
	Stephanie Brassington Village President
	Cassandra Suettinger Deputy Administrator/Clerk
ved as to Form:	

Approved as to Form:

Approved as to Form:

Village Attorney

Attachments:

Exhibit A: MCD Boundaries/Areas subject to Agreement

Exhibit B: MMSD Sanitary Sewer District Boundaries

Exhibit C: List of State and County Highways in each Jurisdiction

Exhibit D: Legal Description of Protected Area

Exhibit E: Map of Protected Area

Exhibit F: VOM Eastern Expansion Area

Exhibit G: Legal Description of Future Hwy 51 Growth Area

Exhibit H: Map of Future Hwy 51 Growth Area

Exhibit I: Map of Potential Town Island Areas

Exhibit J: Map and Legal Description of Parcel 154/0610-102-8971-1

Exhibit K: Map of USH 51 Sidewalk/Trail/Path

Exhibit L: Map of Exchange Street Sidewalk/Trail/Path

Exhibit M: Map of CTH AB Sidewalk/Trail/Path

Exhibit N: Map of CTH MN Sidewalk/Trail/Path

Exhibit O: Map of Hidden Farm Road

Exhibit P: Village Resolution Authorizing Plan

Exhibit Q: Town Resolution Authorizing Plan

EXHIBIT A VILLAGE OF MCFARLAND AND TOWN OF TOWN MUNICIPAL BOUNDARIES

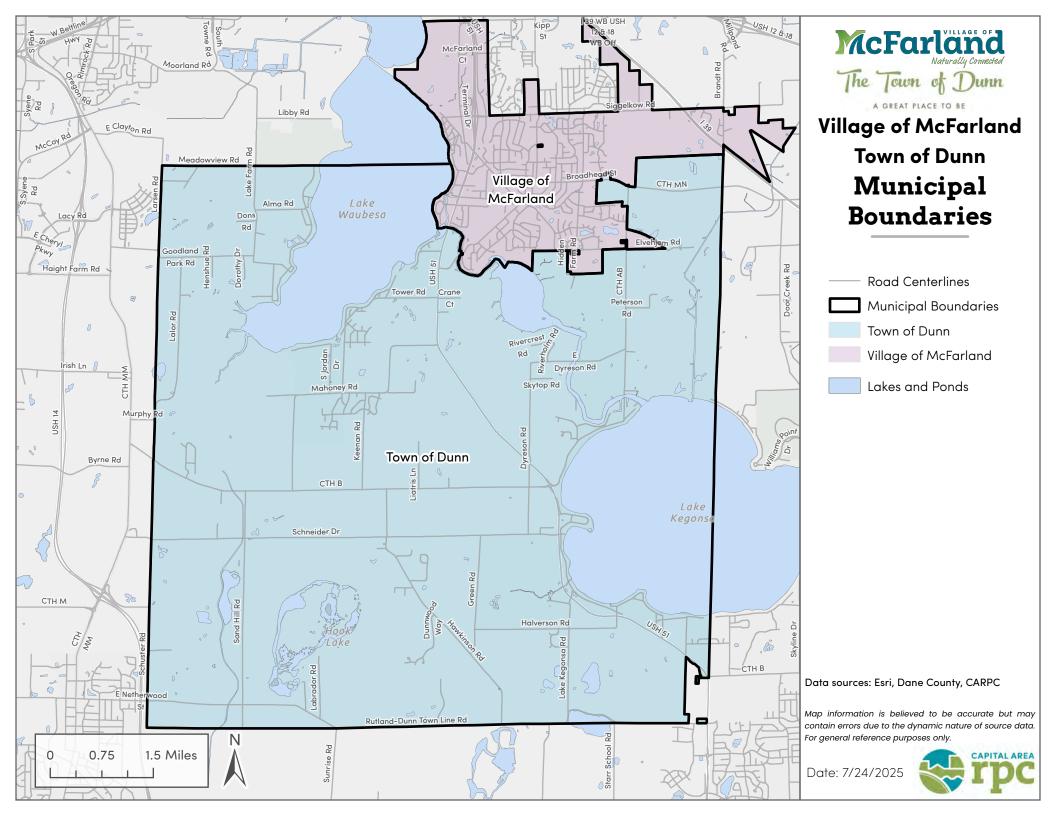


EXHIBIT B VILLAGE OF MCFARLAND AND TOWN OF TOWN MMSD SANITARY SEWER DISTRICT BOUNDARIES

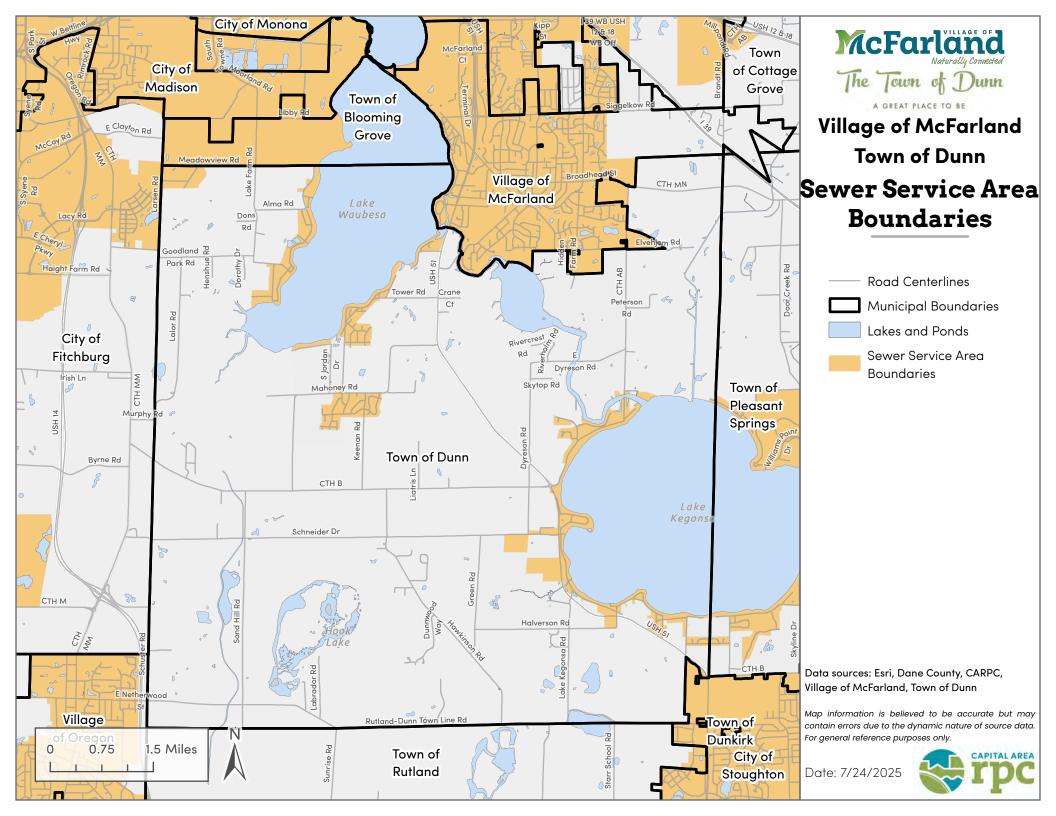


EXHIBIT C LIST OF STATE AND COUNTY HIGHWAYS IN VILLAGE OF MCFARLAND AND TOWN OF DUNN

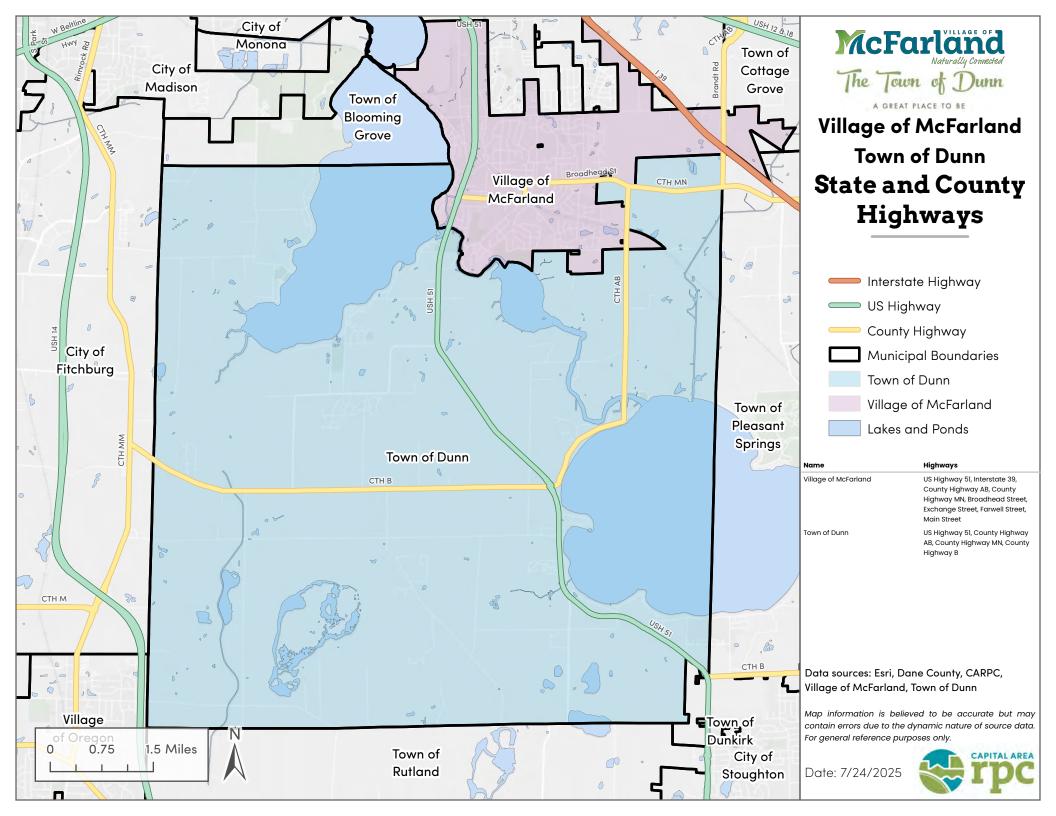


EXHIBIT D LEGAL DESCRIPTION OF PROTECTED AREA

All territory in the Town of Dunn located south and west of the centerline of the Yahara River between Lake Waubesa and Lake Kegonsa Town 6 North, Range 10 East, Town of Dunn, Dane County Wisconsin. Excepting those lands shown in Exhibit H 10 years after the date the Department of Administration approves this Plan, per Section 12.A.2(b) of this Plan.

EXHIBIT E MAP OF PROTECTED AREA

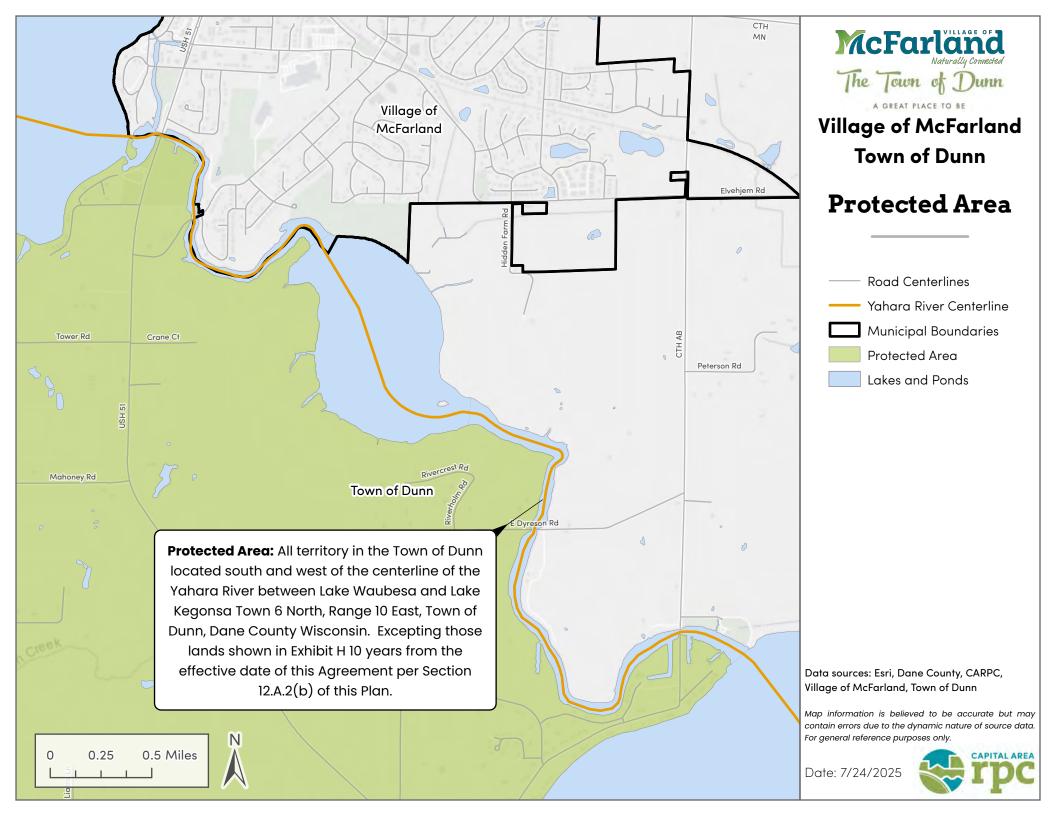


EXHIBIT F MAP OF VILLAGE'S EASTERN EXPANSION AREA

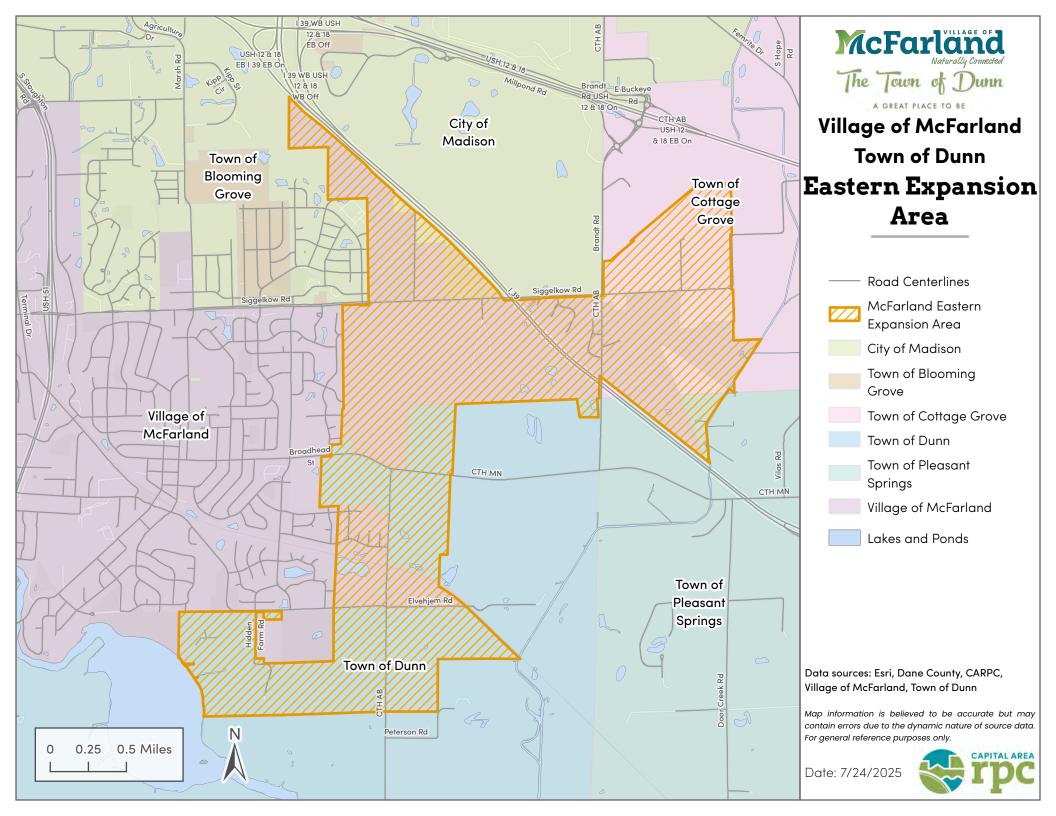


EXHIBIT G LEGAL DESCRIPTION OF FUTURE HWY 51 GROWTH AREA

A part of the Southwest ¼ of the Southwest ¼ of Section 3 lying southerly and westerly of the Yahara River; and also a part of the Northeast ¼ and a part of the Southeast ¼ of the Northwest ¼ all of Section 9; and also a part of the Northwest ¼ lying southerly and westerly of the Yahara River, a part of the west half of the Northeast ¼ lying southerly of the Yahara River and westerly of Mud Lake, the North ½ of the Southwest ¼, and a part of the Northwest ¼ of the Southeast ¼ lying westerly of Mud Lake being within Section 10; all being within Township 6 North, Range 10 East in the Town of Dunn, Dane County, Wisconsin, more particularly described as follows:

Beginning at the East ¼ corner of said Section 9; thence North along the East line of the said Northeast ¼ of said Section 9, approximately 33 feet to the extended centerline of Tower Road; thence West 2,941.2 feet more or less along the centerline of Tower Road being 33 feet northerly of the South line of the said Northeast ¼ of said Section 9 to the centerline of Crescent Drive; thence northeasterly 1,469 feet along the centerline of Crescent Drive being a line 33 feet westerly of and parallel to the westerly line of CSM 3857 and CSM 3929 to a point on the South line of the Northwest ¼ of the Northeast ¼ of said Section 9 and being the Southwest corner of Parcel C according to the Plat of Survey No. 95-0510 by Krizan dated 02/14/1995; thence northerly and easterly the following courses along the westerly and northerly lines of said Parcel C;

thence North 35°49'23" East, a distance of 468.07 feet more or less;

thence South 86°27'51" East, a distance of 291.42 feet more or less;

thence South 84°57'51" East, a distance of 223.00 feet more or less;

thence North 60°14'38" East, a distance of 147.21 feet more or less;

thence North 61°29'56" East, a distance of 70.60 feet more or less;

thence North 59°43'29" East, a distance of 71.39 feet more or less;

thence North 60°51'25" East, a distance of 179.97 feet more or less:

thence North 04°47'09" East, a distance of 155.15 feet more or less;

thence South 85°12'51" East, a distance of 35.00 feet more or less;

thence North 04°47'09" East, a distance of 75.00 feet more or less;

thence North 05°12'51" West, a distance of 35.00 feet more or less;

thence North 04°47'09" East, a distance of 229.61 feet more or less;

thence North 06°32'30" East, a distance of 243.29 feet more or less;

thence North 21°55'46" East, a distance of 43.51 feet more less;

thence North 89°18'00" East, a distance of 1,095.76 feet to the Northeast corner of said Parcel C; thence North 12°50'42" East, a distance of 33.94 feet more or less to a point on the North line of the said Northeast ¼ of said Section 9; thence North 89°18'00" East along the said North line, a distance of 19.14 feet more or less to the Northeast ¼ corner of said Section 9; thence North 89°24'22" East along the South line of the Northwest ¼ of said Section 3, a distance of 119.53 feet more or less to the centerline of USH 51; thence northerly 1,365 feet more or less along the centerline of USH 51 to the southerly edge of the Yahara River; thence easterly and southerly along the southerly bank of the Yahara River to a point on the South line of the Southwest ¼ of said Section 3; thence continuing southerly and easterly along the southerly bank of the Yahara River and the westerly bank of Mud Lake to a point on the South line of the Northwest ¼ of the Southeast ¼ of said Section 10; thence westerly 3,855 feet more or less along the South line of the said Northwest ¼ of the Southeast ¼ and the South line of the North ½ of the Southwest ¼ of said Section 10 to the Southwest corner of the Northwest ¼ of the Southwest ¼ of said Section 10; thence northerly 1,324 feet more or less along the West line of the said Northwest ¼ of the Southwest ¼ of Section 10 to the Point of Beginning.

EXHIBIT H MAP OF FUTURE HWY 51 GROWTH AREA

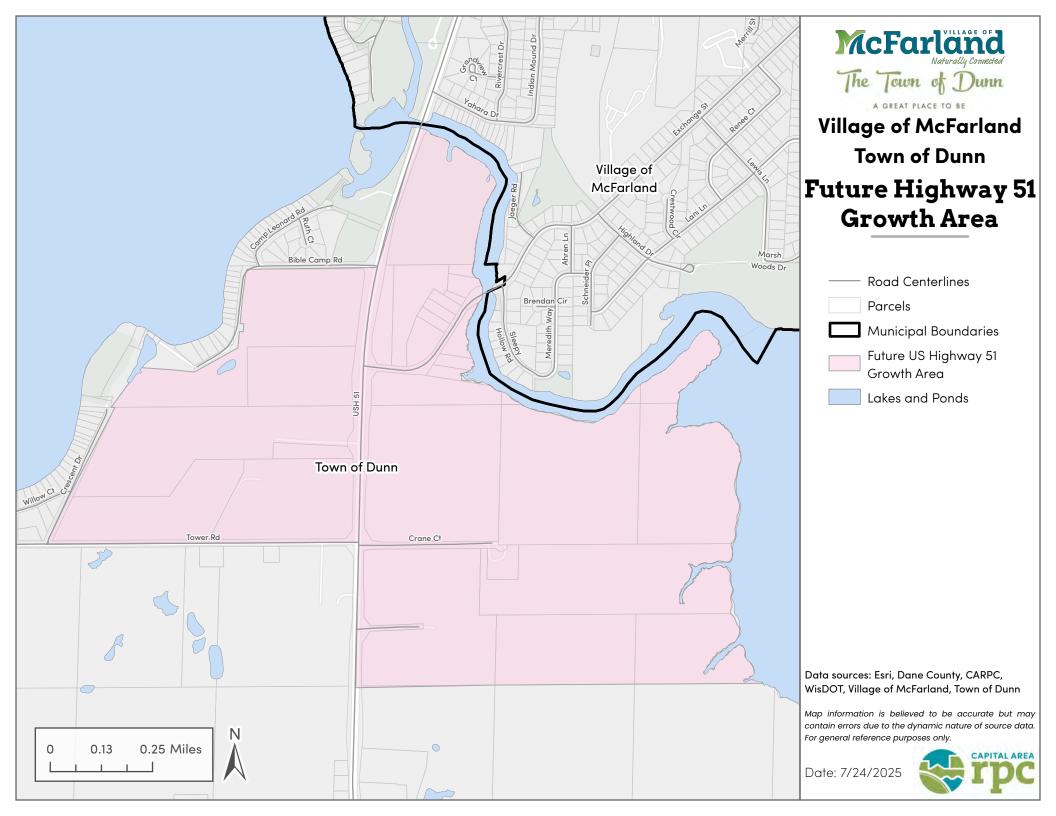


EXHIBIT I MAP OF POTENTIAL TOWN ISLAND AREAS

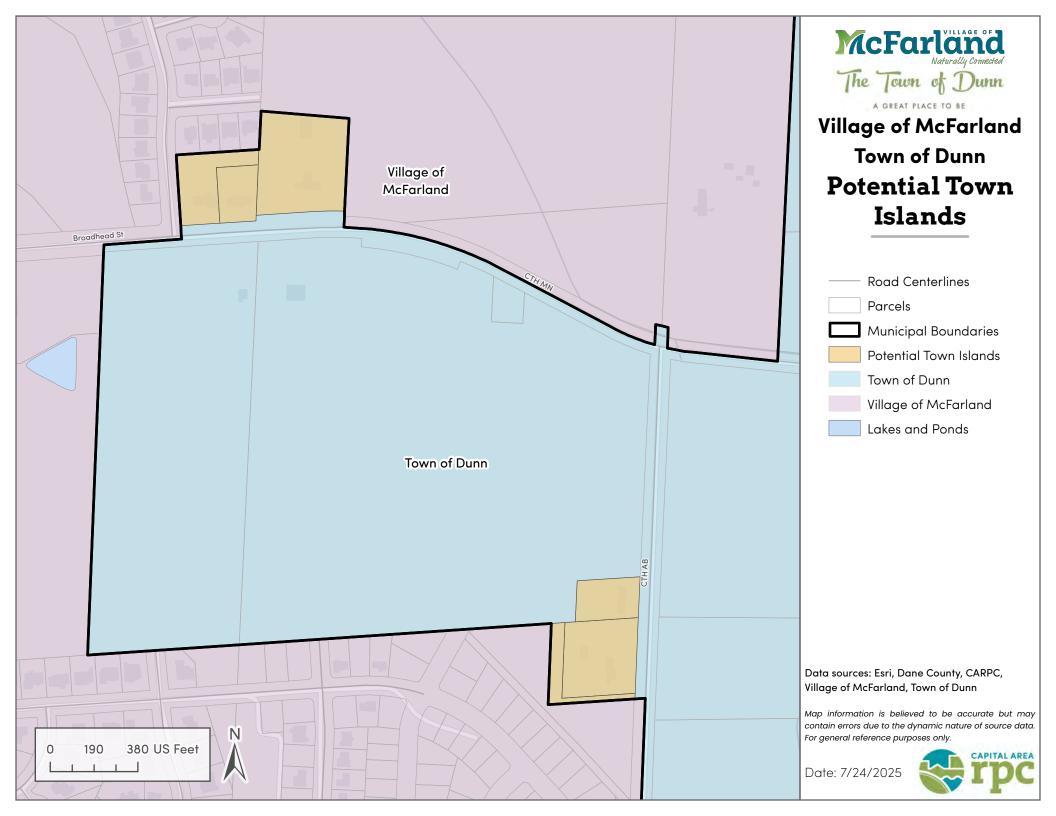


EXHIBIT J PARCEL 154/0610-102-8971-1 PARK LAND TRANSFER LEGAL DESCRIPTION AND MAP

SEC 10-6-16 PRT NW1/4NW1/4 COM NE COR TH S 248 FT TH S77-30-00W 25.6 FT TO INTERS W LN RD & SLY LN STR & POB TH SWLY ALG SLY LN STR ON CRV TO R RAD 240.49FT L/C S77-30-00W 51.2 FT TO PT ON MNDR LN 30 FT M/L N77-30-00E FR E SHORE LN RIV TH S ALG SD MNDR LN 178.85 FT TO PT 13 FT M/L E FR SHORE LN TH E 50 FT TO W LN RD TH N ALG SD RD LN 189.95 FT TO POB INCL LANDS WLY OF MNDR LN BETW N & S LNS ABV DESC EXTD TO E SHORE RIV ALSO INCL LAND LYG 33 FT NLY FR ABV DESC TO CLN STR & ALL LYG 25 FT ELY OF ABV DESCR TO CLN RD EXC TO TOWN OF DUNN FOR HWY PURPS IN R6917/5 (0.078 ACRE) EXC ESMT TO WIS POWER & LIGHT CO IN R7457/78.

This property description is for tax purposes. It may be abbreviated. For the complete legal description please refer to the deed.

(Signatures may be authenticated or acknowledged. Both are not necessary.)

The use of witnesses is optional.

Furnished by:

PREFERRED TITLE SERVICE, INC.

25 WEST MAIN STREET MADISON, WISCONSIN 53703

Than Notary Public _ County, Wis. My Commission is permanent. (If not, state expiration date: <u>han</u> . 19<u>87.)</u>



TITLE INSURANCE

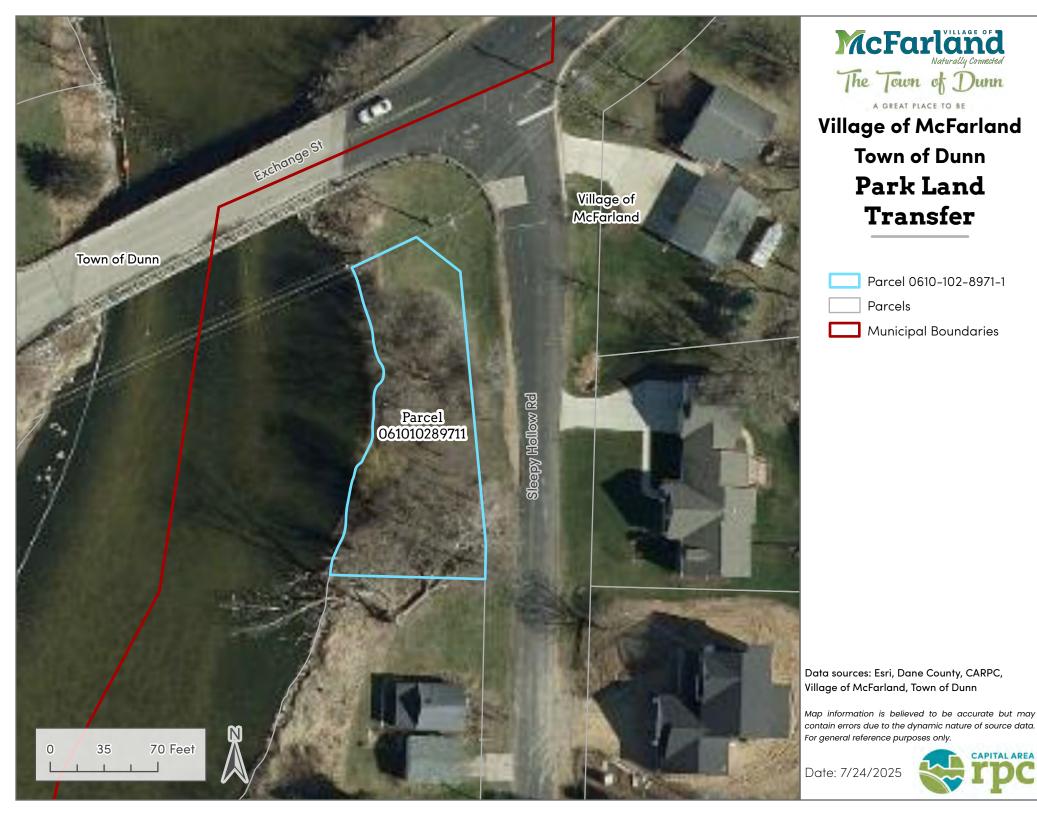


EXHIBIT K MAP OF USH 51 SIDEWALK/TRAIL/PATH

Construction date: 2026-2028.

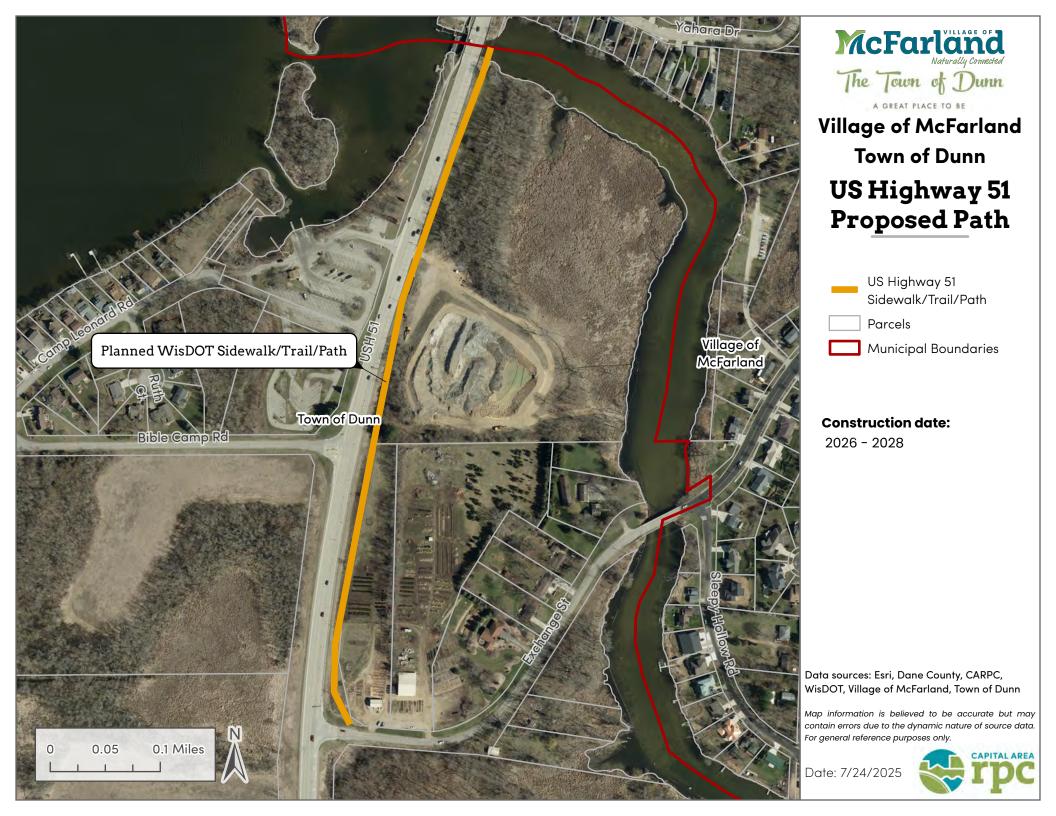


EXHIBIT L MAP OF EXCHANGE STREET SIDEWALK/TRAIL/PATH

Construction date: Unknown, to be determined. Requires additional engineering design and Village Board approval.

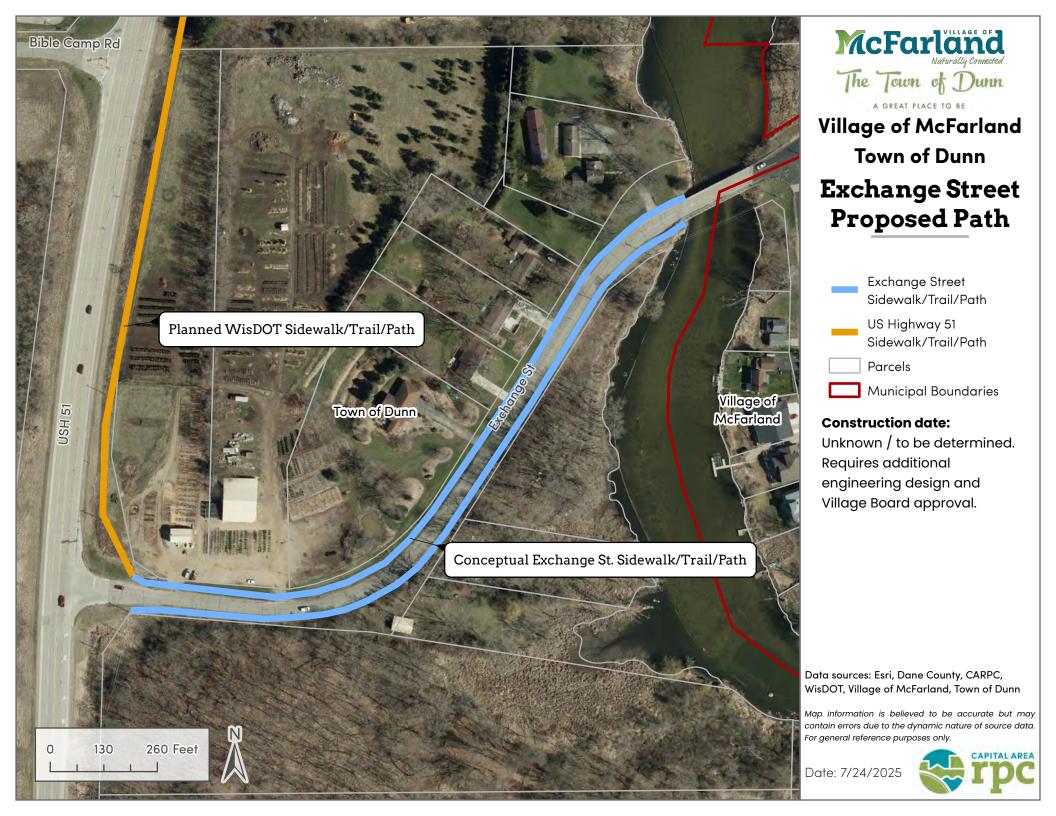
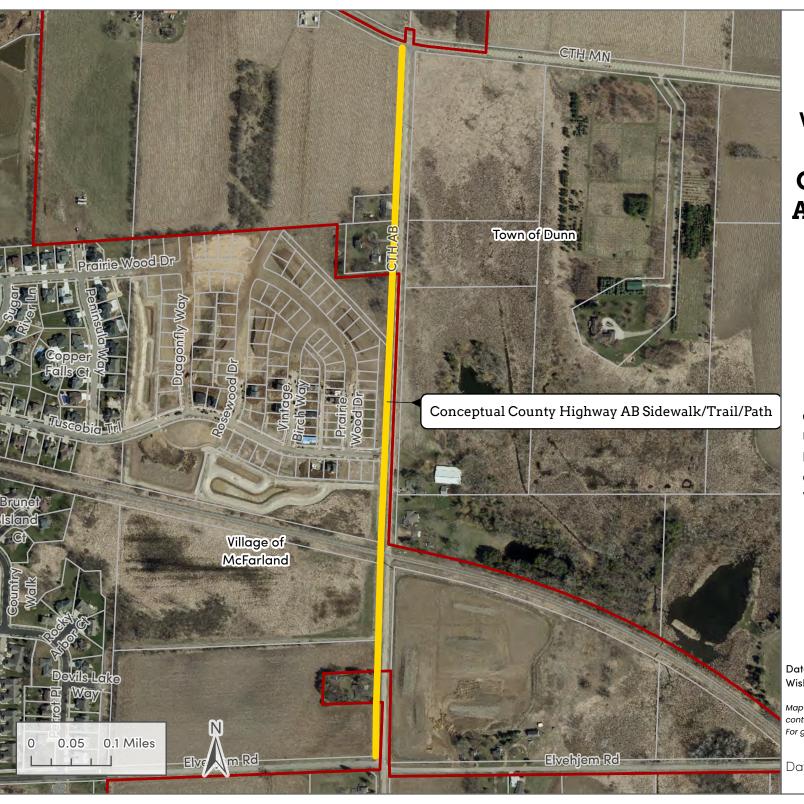


EXHIBIT M MAP OF CTH AB SIDEWALK/TRAIL/PATH

Construction date: Unknown, to be determined. Requires additional engineering design and Village Board approval.





Village of McFarland Town of Dunn County Highway AB Proposed Path

County Highway AB
Sidewalk/Trail/Path

Parcels

Municipal Boundaries

Construction date:

Unknown / to be determined.
Requires additional
engineering design and
Village Board approval.

Data sources: Esri, Dane County, CARPC, WisDOT, Village of McFarland, Town of Dunn

Map information is believed to be accurate but may contain errors due to the dynamic nature of source data. For general reference purposes only.

Date: 7/24/2025



EXHIBIT N MAP OF CTH MN SIDEWALK/TRAIL/PATH

Construction date: Unknown, to be determined. Requires additional engineering design and Village Board approval.

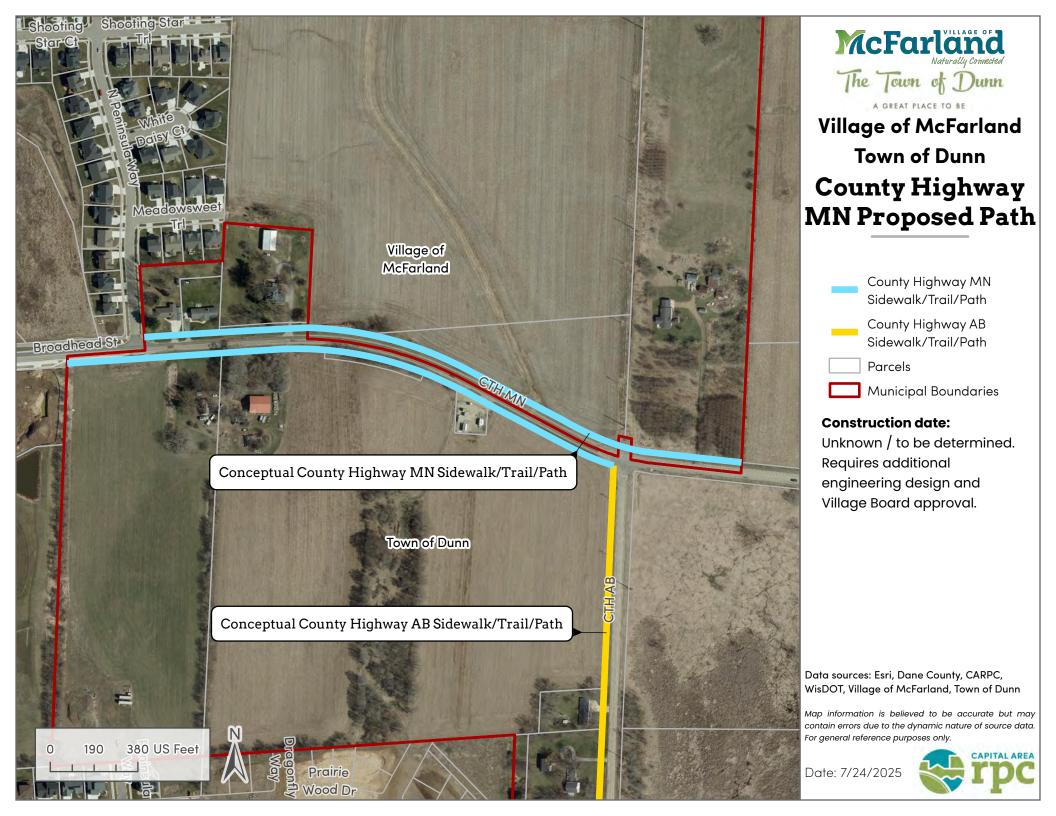


EXHIBIT O MAP OF HIDDEN FARM ROAD

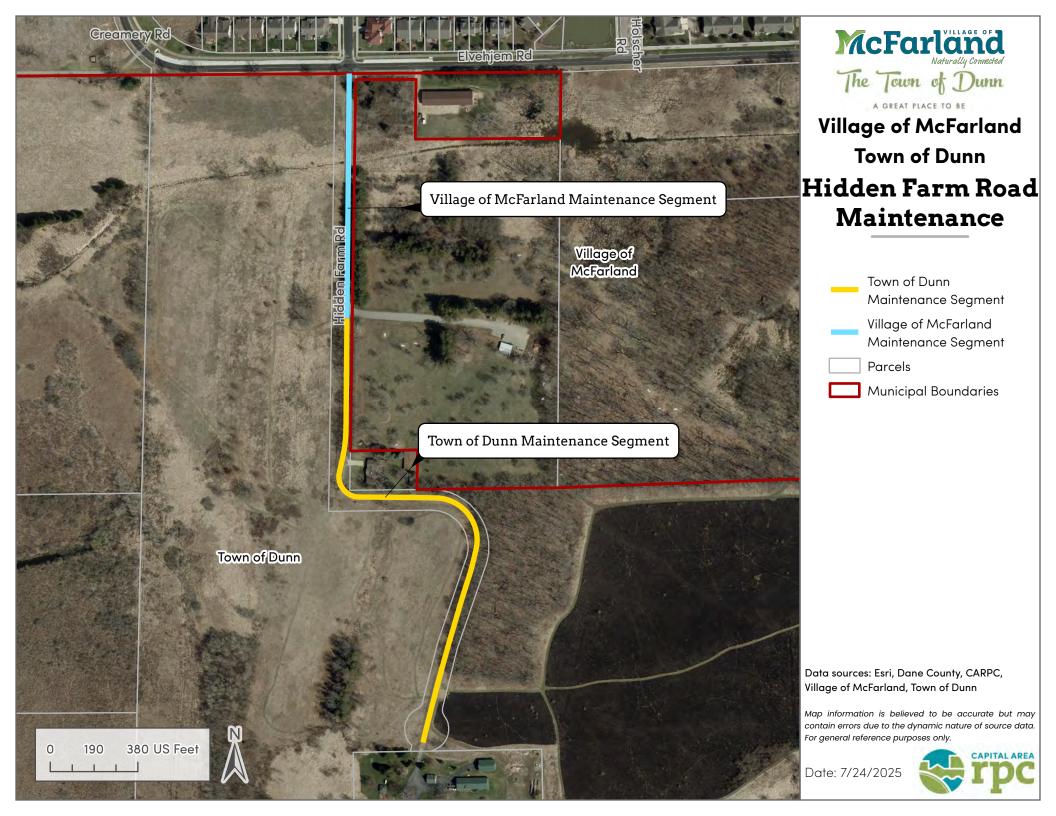


EXHIBIT P VILLAGE RESOLUTION AUTHORIZING THE PLAN

RESOLUTION 2025-14 TO APPROVE A COOPERATIVE PLAN BETWEEN TOWN OF DUNN AND VILLAGE OF MCFARLAND

WHEREAS, the Town of Dunn, Dane County, Wisconsin ("the Town"), shares a common boundary with the Village of McFarland, Dane County, Wisconsin ("the Village"); and

WHEREAS, the Town and Village entered into an Intermunicipal Cooperation Agreement dated February 28, 2005, which is due to terminate at 11:59PM on December 31, 2025; and

WHEREAS, the Town and Village desire to enter into a new Cooperative Plan agreement pursuant to Wis. Stats. Sec. 66.0307 for the general purposes of guiding and accomplishing the coordinated, adjusted and harmonious development of the Town and the Village to best promote the public health, safety, prosperity, general welfare, as well as efficiency and economy in the process of land use planning and development; and

WHEREAS, the Village Board has determined that the best interests of the Village will be served by participating in the preparation of a new Cooperative Plan in accordance with Section 66.0307, Wis. Stats., governing territories within the Town of Dunn and the Village of McFarland; and

WHEREAS, on January 29, 2025, the Town Board and Village Board each approved Resolution 2025-03, a resolution authorizing the participation in the preparation of a Cooperative Plan; and

WHEREAS, on April 16, 2025, the Town and Village jointly held a public information meeting regarding the proposed Cooperative Plan; and

WHEREAS, on April 29, 2025, the Town Board and Village Board jointly held a public hearing on the proposed Cooperative Plan preceded by a Class 3 notice; and

WHEREAS, the Village Board did not receive a petition requiring a super-majority vote on this Resolution as provided under s 66.0307(4)(d)2 Wis. Stat.

WHEREAS, the Village Board finds the terms of the Cooperative Plan, attached hereto as Exhibit A, will promote the public interest;

NOW THEREFORE, BE IT RESOLVED by the Village Board of the Village of McFarland that the Cooperative Plan, attached hereto as Exhibit A, is approved pursuant to final approval by the State of Wisconsin Department of Administration as provided under s 66.0307(5) Wis. Stat.

BE IT FURTHER RESOLVED that the Cooperative Plan shall be transmitted to the State of Wisconsin Department of Administration as specified by s 66.0307 Wis. Stat.

Adopted this 12th day of June, 2025.

APPROVED:

Stephanie Brassington

Village President

ATTEST

Cassandra Suettinger

Deputy Administrator/Clerk

RESOLUTION 2025-14

MOTION SECOND
Fessler Brassington
ACTION DATE
Adopted 06/12/2025

Adopted 06/12/2025 Referred

Tabled Withdrawn Defeated Published

INDIVIDUAL VOTING RECORD

Annen – Aye Boyd – Aye Brassington – Aye Fessler – Aye Leamy – Aye Peña – Aye

Prill – Aye VOTING RESULTS

Motion Carried 7-0-0

Motion Defeated:

EXHIBIT Q TOWN RESOLUTION AUTHORIZING THE PLAN

RESOLUTION 2025-09 TO APPROVE A COOPERATIVE PLAN BETWEEN TOWN OF DUNN AND VILLAGE OF MCFARLAND

WHEREAS, the Town of Dunn, Dane County, Wisconsin ("the Town"), shares a common boundary with the Village of McFarland, Dane County, Wisconsin ("the Village"); and

WHEREAS, the Town and Village entered into an Intermunicipal Cooperation Agreement dated February 28, 2005, which is due to terminate at 11:59PM on December 31, 2025; and

WHEREAS, the Town and Village desire to enter into a new Cooperative Plan agreement pursuant to Wis. Stats. Sec. 66.0307 for the general purposes of guiding and accomplishing the coordinated, adjusted and harmonious development of the Town and the Village to best promote the public health, safety, prosperity, general welfare, as well as efficiency and economy in the process of land use planning and development; and

WHEREAS, the Town Board has determined that the best interests of the Town will be served by participating in the preparation of a new Cooperative Plan in accordance with Section 66.0307, Wis. Stats., governing territories within the Town of Dunn and the Village of McFarland; and

WHEREAS, on January 29, 2025, the Town Board and Village Board each approved Resolution 2025-03, a resolution authorizing the participation in the preparation of a Cooperative Plan; and

WHEREAS, on April 16, 2025, the Town and Village jointly held a public information meeting regarding the proposed Cooperative Plan; and

WHEREAS, on April 29, 2025, the Town Board and Village Board jointly held a public hearing on the proposed Cooperative Plan preceded by a Class 3 notice; and

WHEREAS, neither the Town Board nor Village Board received a petition requiring a supermajority vote on this Resolution as provided under s 66.0307(4)(d)2 Wis. Stat.

WHEREAS, the Town Board finds the terms of the Cooperative Plan, attached hereto as Exhibit A, will promote the public interest;

NOW THEREFORE, BE IT RESOLVED by the Town Board of the Town of Dunn that the Cooperative Plan, attached hereto as Exhibit A, is approved pursuant to final approval by the State of Wisconsin Department of Administration as provided under s 66.0307(5) Wis. Stat.

BE IT FURTHER RESOLVED that the Cooperative Plan shall be transmitted to the State of Wisconsin Department of Administration as specified by s 66.0307 Wis. Stat.

Adopted this 12th day of June, 2025

APPROVED:

Steven Greb Town Chair

ATTEST:

Cathy Hasslinger

Town of Dunn Clerk Treasurer/Business Manager