#### CERTIFICATION OF VILLAGE CLERK

ORD11840

07/26/2024

Municipal Boundary Review WI Dept. of Administration

COUNTY OF WALWORTH

I, Candace Kinsch, hereby certify that I am duly appointed, qualified and acting VILLAGE CLERK of the VILLAGE OF BLOOMFIELD, Walworth County, State of Wisconsin, and as such have charge of the official records of the Village. I further certify that the attached is a true and correct copy of Ordinance 2024-O-04 entitled, published on July 24, 2024:

An Ordinance to Attach the First Phase of Properties from the Town of Bloomfield Pursuant to the Intergovernmental Cooperation Agreement (ICA).

The Area 2 Legal Description has two scrivener's error regarding Section 16 and Section 22 cites, wherein the words 'Southeast' should read 'Southwest' accordingly.

IN WITNESS WHEREOF, I have hereunto set my hand and the seal of the Village of Bloomfield, this 26<sup>th</sup> day of July 2024.

Candace Kinsch Village Clerk



#### **ORDINANCE NO 2024-O-04**

# AN ORDINANCE TO ATTACH THE FIRST PHASE OF PROPERTIES FROM THE TOWN OF BLOOMFIELD PURSUANT TO THE INTERGOVERNMENT COOPERATION AGREEMENT (ICA)

WHEREAS, the Town of Bloomfield (Town) and the Village of Bloomfield (Village) have entered into an Intergovernmental Cooperation Agreement (ICA) on May 20, 2024, pursuant to Wis. Stat. § 66.0301; and

WHEREAS, under the terms of the ICA, the Village is permitted to attach certain parcels located in the Town; and

WHEREAS, the Village finds that the prerequisites to such attachment as provided in the ICA have been met; and

WHEREAS, under the terms of the Agreement, the attachment may occur through the adoption of an ordinance under Wis. Stat. § 66.0301(6)(e); and

WHEREAS, this Ordinance is intended to serve as that ordinance.

NOW, THEREFORE, THE VILLAGE BOARD OF TRUSTEES OF THE VILLAGE OF BLOOMFIELD, WALWORTH COUNTY, WISCONSIN, pursuant to the terms and conditions of the ICA, together with the powers conferred pursuant to Wis. Stat. § 66.0301(6), does hereby ordain as follows:

- **SECTION 1.** The lands set forth in Exhibit A are hereby attached to the Village effective immediately.
- **SECTION 2.** The Village Clerk is directed to file the documents required by Wis. Stat. §66.0301(6)(e) and to take all necessary action to implement this Ordinance.
- SECTION 3. This Ordinance shall take effect immediately upon its adoption.
- **SECTION 4.** The associated population of land referenced in Exhibit A is estimated at 1,708 based on the latest estimated population from the Department of Administration.

Adopted this 18th day of July 2024

Dan Aronson, President

Candace Kinsch, Village Clerk



# EXHIBIT A LEGAL DESCRIPTION

# OF LANDS TO BE TRANSFERRED FROM TOWN OF BLOOMFIELD TO VILLAGE OF BLOOMFIELD PURSUANT TO THE BOUNDARY LINE ADJUSTMENT

Area 1, described as all of the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 1, the Northwest 1/4, the Northeast 1/4, and Southeast ½ of Section 2, the Northwest 1/4 and the Northeast 1/4 of Section 3, the Northwest 1/4 and the Northeast 1/4 of Section 4, the Northeast 1/4 of Section 5, and the Northwest 1/4 and the Northeast 1/4 of Section 12, and part of the Southwest 1/4 of Section 2, the Southeast 1/4 of Section 3, the Northwest 1/4 of Section 5, the Northwest 1/4 and the Northeast 1/4 of Section 11, and the Southeast 1/4 of Section 12, all in Township 1 North, Range 18 East, Town of Bloomfield, Walworth County, Wisconsin, more particularly described as follows;

Beginning at the Southwest corner of said Northeast 1/4 of Section 5; thence East along the centerline of N. Bloomfield Road and the South line of said Northeast 1/4, 2,640 +/- feet to the West 1/4 corner of said Section 4; thence East along the East-West Quarter Section line and the centerline of Bloomfield Road 5,280 +/- feet to the West 1/4 corner of said Section 3; thence East along the South line of the Northwest 1/4 of said Section 3 and centerline of Bloomfield Road, 2,640 +/- feet to the Southeast corner of the Northwest 1/4 of said Section 3; thence continue East along the centerline of Bloomfield Road, 2,100 +/- feet to the intersection of Hafs Road and N. Bloomfield Road; thence South along the centerline of Hafs Road, 9,200 +/- feet to the intersection of County Trunk Highway U (CTH U) and Hafs Road and to the South line of the Northwest 1/4 of Section 12; thence East along said South line, 2,000 +/- feet; thence Southeasterly along the centerline of CTH U, 3,500 +/- feet to the East line of said Section 12; thence North along the East line of Sections 12 and 1, 8,600 +/- feet to the Northeast corner of said Section 1; thence East along the North line of Sections 1, 2, 3, 4, and 5, 24,000 +/- feet to the West line of USH 12; thence Southeasterly along said West line, 400 +/- feet to the North line of Townline Road; thence West 1,050 +/- feet to the North line of said Section 5; thence West along said North line, 400 +/- feet to the East line of Symphony Bay subdivision; thence South along said East line 80 +/- feet to the South line of Townline Road; thence East along said South line 1,300 +/- feet to the West line of North Road; thence South along the West line of North Road 2,100 +/- feet to a line 160 feet North of and parallel to the South line of the Northwest 1/4 of said Section 5; thence West along said line, 330 +/- feet to a line 363 feet West of and parallel to the East line of said Northwest 1/4; thence South 165 +/- feet to the South line of said Northwest 1/4; thence East along said North line 363 +/- feet to the Point of Beginning.

Said Parcel contains 117,319,443 square feet (2,693 acres), more or less.





And, Area 2 described as, all of the Southwest 1/4 of Section 17, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 18, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 19, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 20, the Southwest 1/4 of Section 21, the Northwest 1/4, the Southwest 1/4, and Southeast 1/4 of Section 27, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 28, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 29, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 30, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 31, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 32, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 33, the Northwest 1/4, the Southwest 1/4, and Southeast 1/4 of Section 34, and part of the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 6, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 7, the Southwest ¼ and the Northwest 1/4 of Section 8, the and Southeast 1/4 of Section 16, the Northwest 1/4, the Northeast 1/4, the and Southeast 1/4 of Section 17, the Northwest 1/4 and Southeast 1/4 of Section 21, the Southeast 1/4 of Section 22, the Northwest 1/4, the Northeast 1/4, the Southwest 1/4, and Southeast 1/4 of Section 26, the Northeast 1/4 of Section 27, the Northeast 1/4 of Section 34, and the Northwest 1/4 of Section 35, all in Township 1 North, Range 18 East, Town of Bloomfield, Walworth County, Wisconsin, more particularly described as follows;

Beginning at the Southwest corner of said Section 31; thence North along the West lines of Sections 31, 30, 19, 18, and 7, 21,300 +/- feet to the West line of STH 120; thence North along the West line of STH 120, 8,600 +/- feet to the South line of Bloomfield Road; thence Northwest along said South line, 153.22 feet; thence West along said line, 91.86 feet; thence North along said line, 20.10 feet; thence West along said line, 204.94 feet to the West line of the Southeast 1/4 of said Section 6; thence North along said West line, 33.00 feet to the Northeast corner of said Southeast 1/4; thence North along the West line of the Northeast 1/4 of said Section 6, 33.00 feet to the North line of Bloomfield Road; thence East along said North line, 275 +/- feet; thence Northeast along said line, 170.38 feet to the West line of STH 120; thence North along said West line, 91.14 feet to the South line of Lot 2 of Certified Survey Map (CSM) 2435; thence Northwest along said South line, 740 feet to the West line of the Northeast 1/4 of Section 6; thence North along said West line, 162 +/- feet to the North line of the Former Chicago and Northwestern Railroad Right of Way; thence Southeast along said North line, 1,200 +/- feet to the South line of Bloomfield Road; thence Southwest along said South line, 188 +/feet to the East line of STH 120; thence South along said East line, 2,570 +/- feet to the North line of the Northeast 1/4 of said Section 7; thence East along said North line, 2,550 +/- feet to the Northwest corner of Section 8; thence East along said North line, 1,350 +/- feet to the East line of Wilderland, an un-recorded subdivision and the West line of the East 1/2 of the Northwest 1/4 of said Section 8; thence South along said line, 2,640 +/- feet to the South line of said Northwest 1/4; thence West along said south line, 1,320 +/- feet to the West line of said of Section 8; thence West along the South line of the Northeast 1/4 of said Section 7, 1,320 +/- feet to the East line of the West 1/2 of the Southeast 1/4





of said Section 7; thence South along said East line, 180 +/- feet to the centerline of County Trunk Highway H (CTH H); thence Northwesterly 1,700 +/- feet to the intersection of Westside Court and CTH H; thence Southwesterly along the centerline of Westside Court, 300 +/- feet to the west line of the Northeast 1/4 of Section 7; thence South along said west line, 960 +/- feet to the southwest corner of said Northeast 1/4 of Section 7; thence South along the west line of the Southeast 1/4 of Section 7, 2,640 +/- feet to the southwest corner of said Southeast 1/4; thence West along the South line of said Southwest 1/4, 1,783.68 feet; thence Northeast 1,870.99 feet; thence Northwest 683.37 feet; thence West 217.12 feet; thence Northwest 172.85 feet to the East line of STH 120; thence Southwest 2,608 +/- feet to the South line of said Southwest 1/4; thence East along said South line, 2,652 +/- feet to the Southwest corner of the Southeast 1/4 of said Section 7; thence East along the South line of the Southeast 1/4 of said Section 7, 2,640 +/- feet to the Southwest corner of the Southwest 1/4 of said Section 8; thence East along the South line of said Southwest 1/4, 550 +/- feet to the centerline of White Pigeon Road; thence Northeast along said centerline, 170 +/- feet to the centerline of CTH H; thence Southeasterly along said centerline, 8,500 +/- feet to the north line of the Northwest 1/4 of Section 21; thence West along said north line, 940 +/- feet; thence South 2,640 +/- feet to the south line of said Northwest 1/4; thence East 1,970 +/- feet to the southeast corner of said Northwest 1/4; thence North along the east line of said Northwest 1/4, 940 +/- feet; thence Southeasterly 1,600 +/feet to the Southerly extension of the East line of East End Road; thence North along said east line, 60 +/- feet to the north line of the Southeast 1/4 of Section 21; thence East along said North line, 900 +/feet to the centerline of CTH H; thence Southeasterly along said centerline, 100 +/- feet; thence South 400 +/- feet; thence East 475 +/- feet to the intersection of Clover Road and STH H; thence Southeasterly along the centerline of CTH H, 3,400 +/- feet to the Southwest corner of the Southeast 1/4 of Section 22; thence East along the south line of said Southeast 1/4, 1,320 +/- feet to the East line of the West 1/2 of the Northeast 1/4 of Section 27; thence South along said East line, 1,300 +/- feet to the centerline of CTH H; thence Southeasterly along said centerline, 1,000 +/- feet; thence Northeasterly 1,000 +/- feet; thence Southeasterly 80 +/- feet; thence Northeasterly 170 +/- feet; thence Northeasterly 720 +/- feet to the south line of Certified Survey Map (CSM) 3320; thence East along the South line of said CSM 3320, 460 +/- feet to the east line of said CSM; thence North along said east line, 370 +/- feet to the North line of Section 26; thence East along said North line, 1,950 +/feet to the North 1/4 corner of said Section 26; thence South along the West line of the Northeast 1/4 of said Section 26, 2,640 +/- feet to the Northwest corner of the Southeast 1/4 of said Section 26; thence East along the South line of the Northeast 1/4 of said Section 26, 1,300 +/- feet to the East line of CSM 3904; thence North along said East line, 462 +/- feet to the North line of said CSM; thence East along said North line and the North line of CSM 4499, 437 +/- feet to the East line of CSM 4499; thence South 462 +/- feet to the South line of said Southeast 1/4; thence East along said South line, 675 +/feet to the Northerly extension of the East line of Lot 1 of CSM 2940; thence South along said line and the East line of said Lot 1, 270 +/- feet to the South line of said CSM 2940; thence West 183.50 feet to Southwest corner of said Lot 1; thence South 52.99 feet; thence West 150.00 feet to the East line of Gra Den Woods subdivision; thence South along the East line of Gra Den Woods subdivision, 446.48 feet to the North line of Lot 22 of said Gra Den Woods subdivision; thence East 200.00 feet to the West line of Lot 3 of CSM 4007; thence North 7.63 feet to the North line of said Lot 3; thence East along said





North line, 158.50 feet to the East line of said Lot 3; thence South along said East line, 285.50 feet to the centerline of Highland Road; thence West along said centerline, 21.50 feet to the Northerly extension of the East line of Lot 24 of said Gra Den Woods subdivision; thence South along said East line, 275.00 feet to the Southeast corner of said Lot 24; thence West along the South line of Gra Den Woods subdivision and the South line of the North 1/2 of the Southeast 1/4 of said Section 26, 2,400 +/- feet to the West line of said Southeast 1/4; thence North along said West line, 660 +/- feet; thence Southwest 1,025 +/- feet to the East line of Darling Road; thence Southeast along said East line, 575 +/feet; thence West 37 +/- feet to the centerline of Darling Road; thence Southeast along said centerline, 168.75 feet to the South line of Lot 1 of CSM 92; thence West along said South line, 303.80 feet to the West line of said Lot 1; thence North along said West line, 168.75 feet to the Northwest corner of said Lot 1; thence West 225 +/- feet to the East line of the West 1/2 of the Southwest 1/4 of said Section 26; thence South along said East line, 510 +/- feet to the Southwest line of CTH H; thence Southeast along said Southwest line, 632 +/- feet; thence Southwest 479.24 feet to the East line of the West 1/2 of the Southwest 1/4 of said Section 26; thence South along said East line, 73.48 feet to the South line of said Southwest 1/4; thence West along said South line, 660 +/- feet; thence South 330 +/- feet; thence West 660 +/- feet to the East line of the Northeast 1/4 of said Section 34; thence North along said East line, 330 +/- feet to the North line of said Northeast 1/4; thence West along said North line, 1,570 +/- feet; thence South 350 +/- feet; thence West 411.51 feet; thence South 971 +/- feet to the North line of the South 1/2 of the Northeast 1/4 of said Section 34; thence East along said North line, 655 +/- feet to the East line of the West 1/2 of said Northeast 1/4; thence South along said East line, 268 +/- feet; thence East 1,320 +/- feet to the East line of said Section 34; thence South along said East line, 3,700 +/- feet to the Southeast corner of said Section 34; thence West along the South line of said Sections 34, 33, 32, and 31, 21,120 +/- feet to the Point of Beginning.

Said Parcel contains 378,551,106 square feet (8,690 acres), more or less.

Total of combined parcels contain, 495,870,549 square feet (11,383 acres), more or less.



<b>Parcel Number</b>	Parcel Number	Parcel Number
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All Town Overlaps	MA173300001	MA358200001
MA 9200001	MA173300002	MA358200002
MA 24100001	MA175000001	MA358200003
MA 24100002	MA175000002	MA358200004
MA 29900001	MA175000003	MA387500001
MA 29900002	MA211200001	MA387500002
MA 30000001	MA219600001	MA387500003
MA 30000002	MA219600002	MA387500004
MA 33000001	MA219600003	MA388700002
MA 33600001	MA220100001	MA390400001
MA 34100001	MA222300001	MA393100001
MA 34100002	MA224300001	MA393100002
MA 39200001	MA224300003	MA395000001
MA 39500003	MA226400001	MA395000002
MA 39500004	MA226400002	MA395000003
MA 41100001	MA226400003	MA395900001
MA 44700001	MA226400004	MA395900002
MA 47400001	MA228000001	MA400700003
MA 47400002	MA234900001	MA401100001
MA 47400003	MA237300001	MA403400001
MA 47800001	MA237300002	MA431800001
MA 49600001	MA237300003	MA431800002
MA 55100001	MA237300004	MA437700001
MA 99300002	MA238900001	MA439000001
MA100200001	MA241000001	MA439000002
MA100200002	MA243500002	MA439800001
MA107000001	MA247600001	MA449200001
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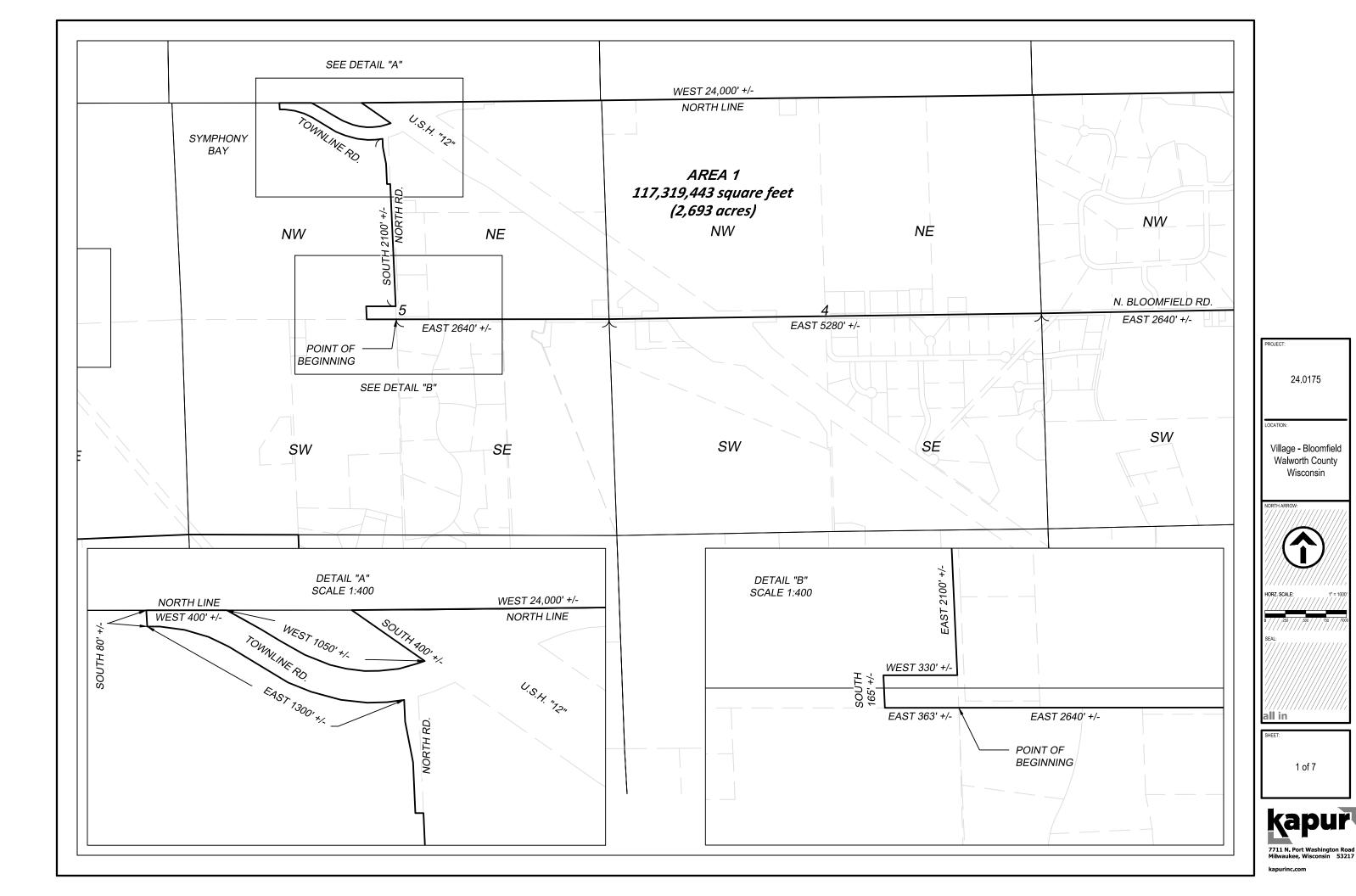
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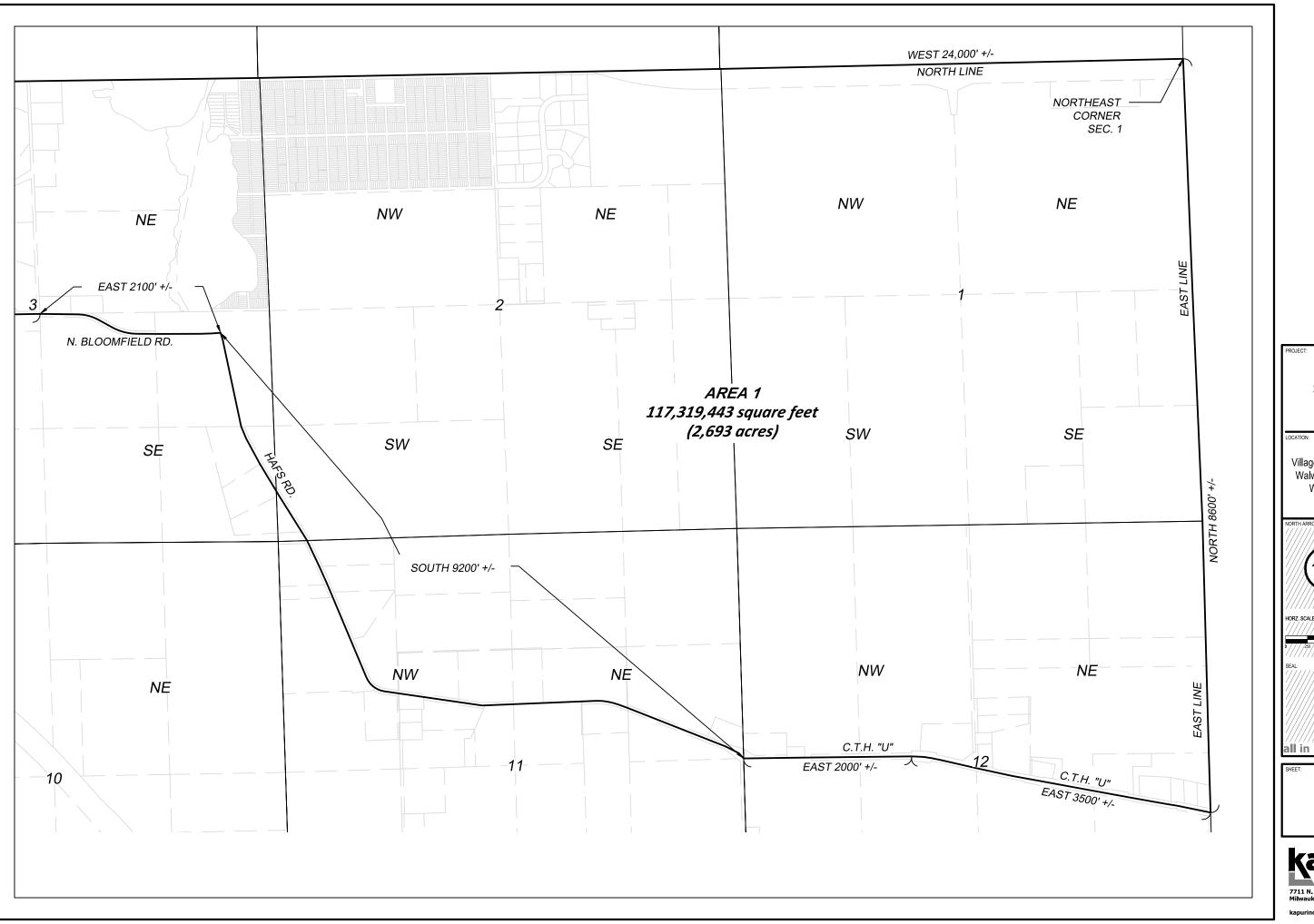
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MIR	00340	MIR	00406	MIR	00458
MIR	00343	MIR	00407	MIR	00459
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MIR	00346	MIR	00409	MIR	00463
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MIR	00350	MIR	00412	MIR	00467
MIR	00351	MIR	00413	MIR	00468
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MIR	00353	MIR	00416	MTU	00002
MIR	00354	MIR	00417	MTU	00003
MIR	00356	MIR	00419	MTU	00004
MIR	00357	MIR	00421	MTU	00005
MIR	00358	MIR	00422	MTU	00006
MIR	00359	MIR	00422A	MTU	00007
MIR	00360	MIR	00423	MTU	80000
MIR	00361	MIR	00424	MTU	00009
MIR	00362	MIR	00425	MTU	00010
MIR	00364	MIR	00426	MTU	00011
MIR	00366	MIR	00428	MTU	00012
MIR	00367	MIR	00430	MTU	00013
MIR	00370	MIR	00431	MTU	00014
MIR	00372	MIR	00432	MTU	00015
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MIR	00377	MIR	00435	MTU	00018
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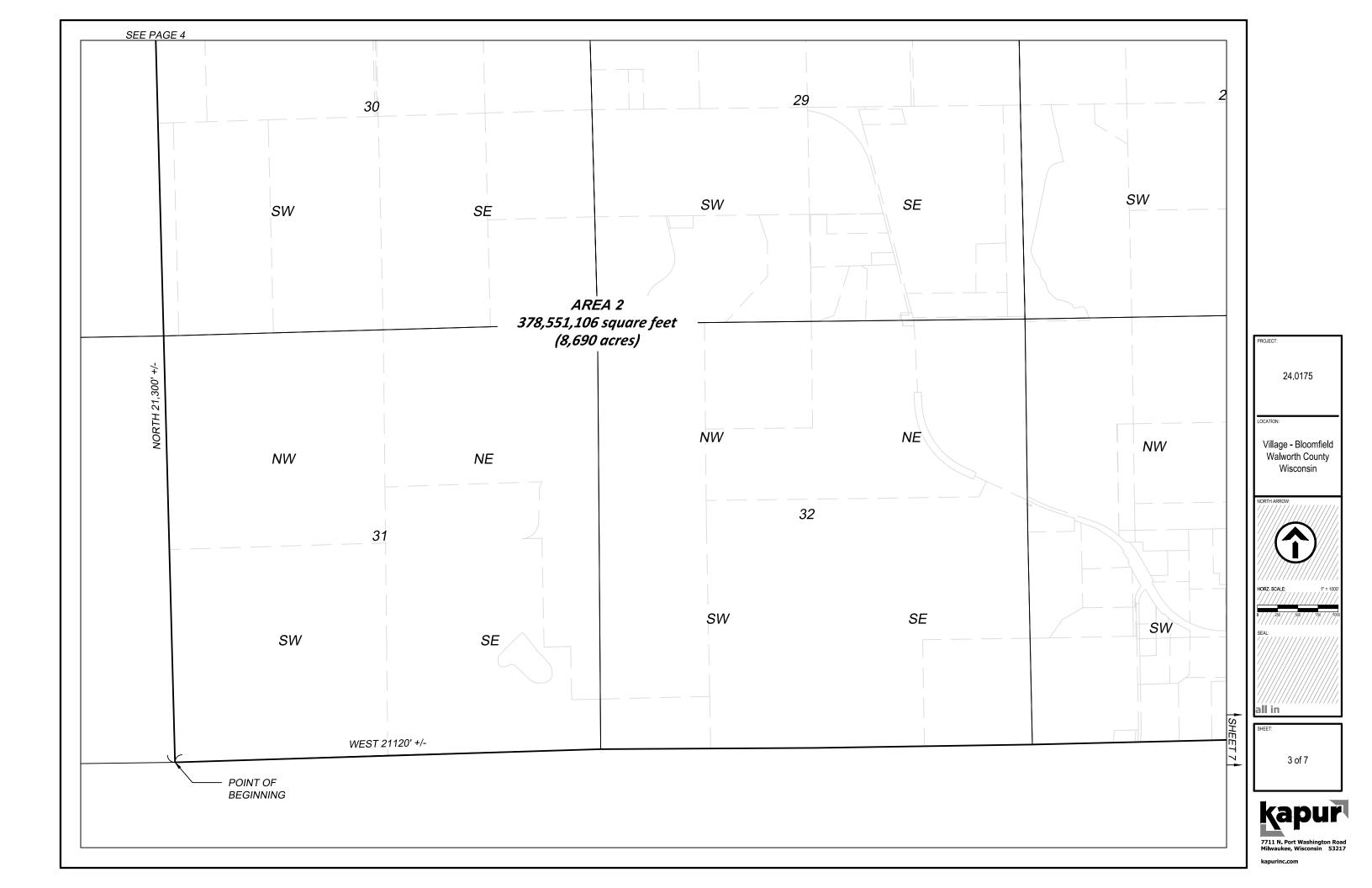


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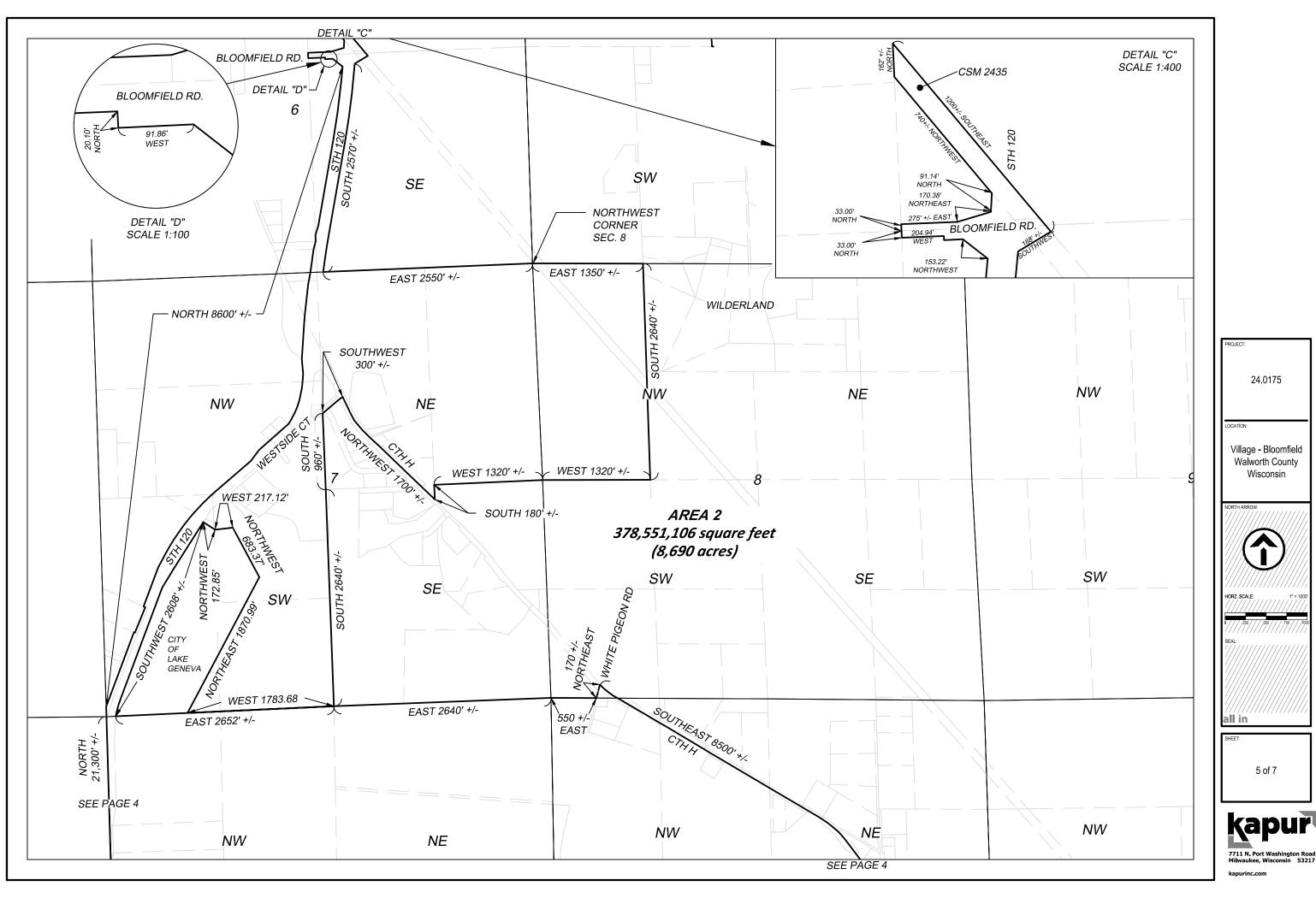
Village - Bloomfield Walworth County Wisconsin



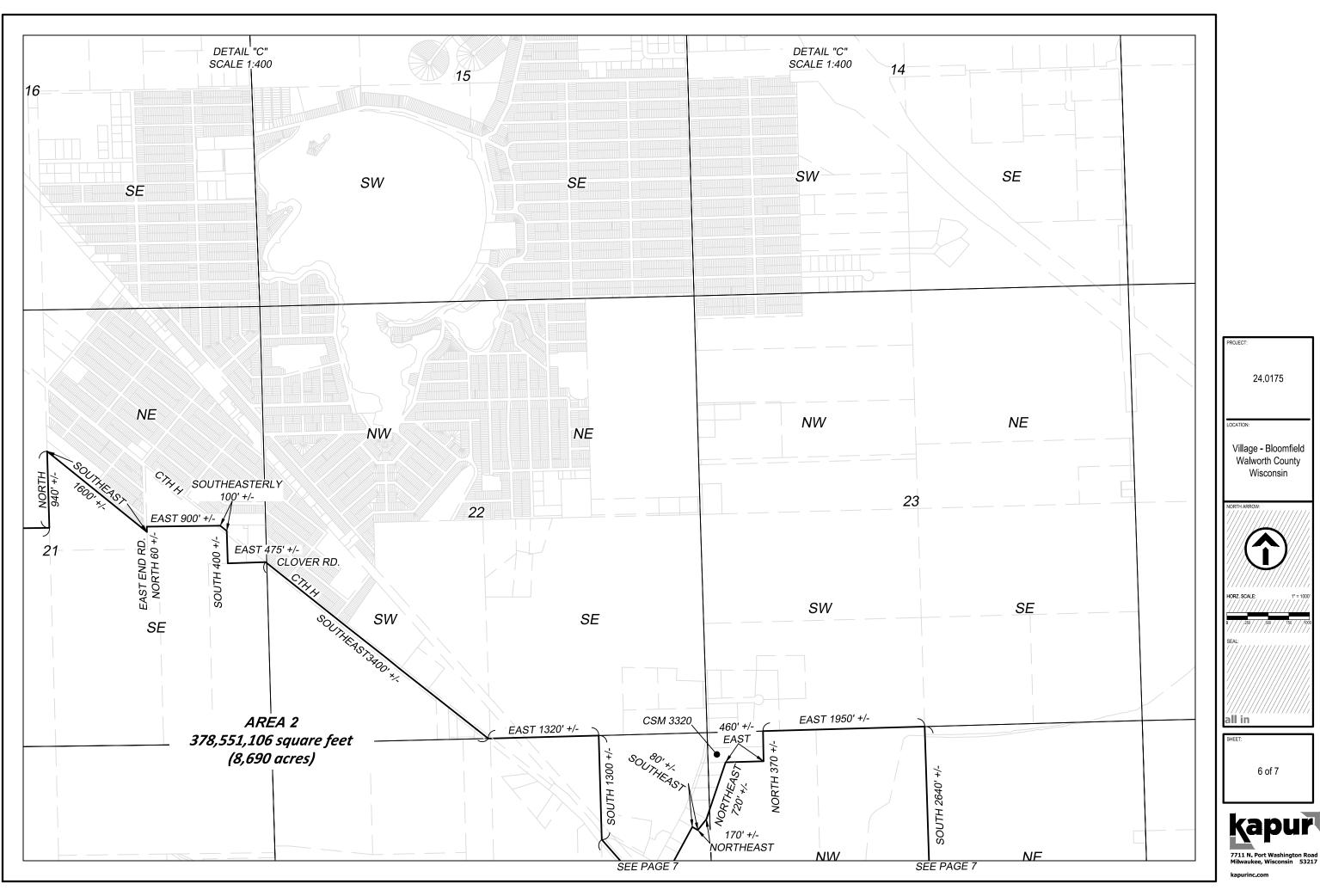




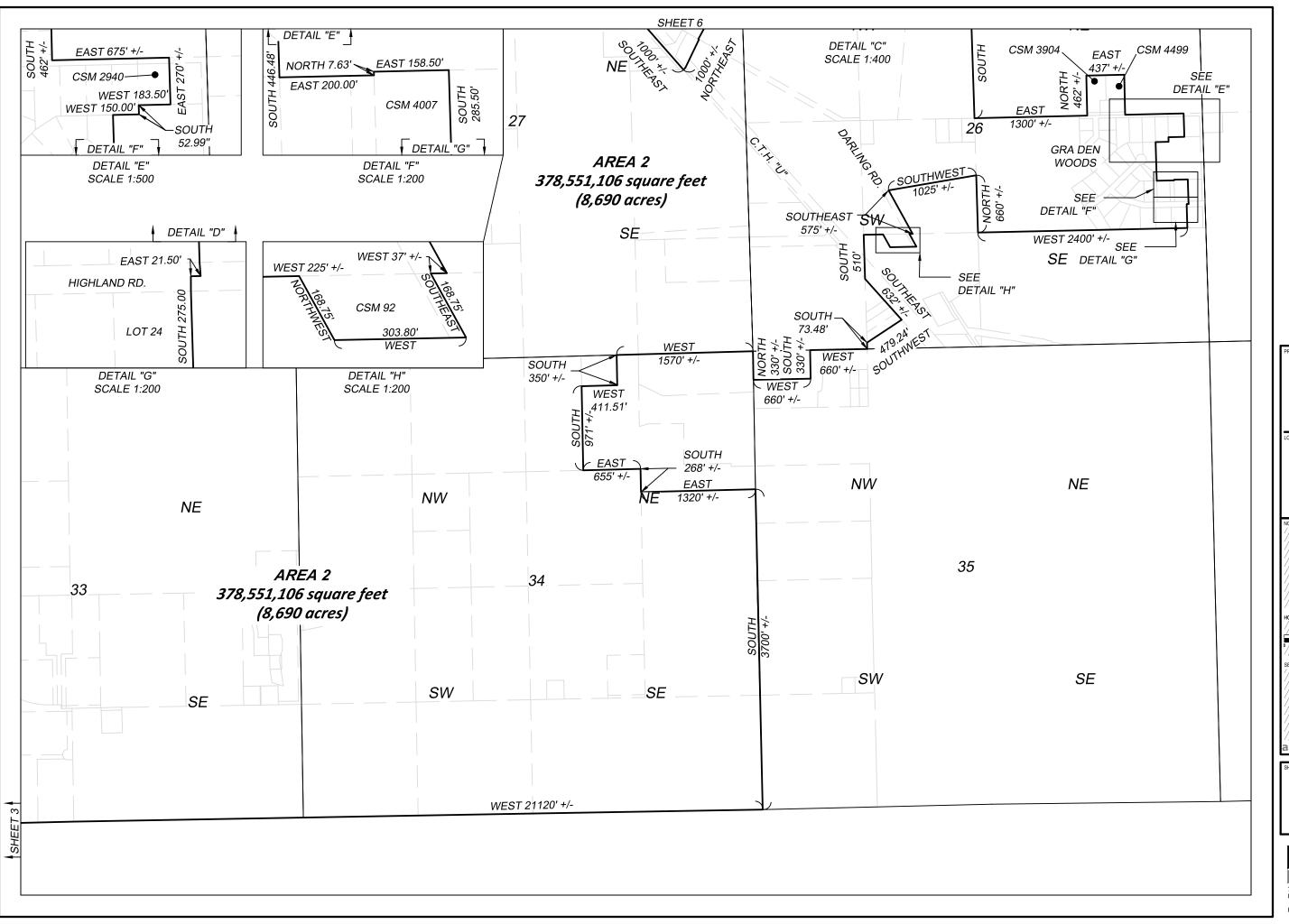




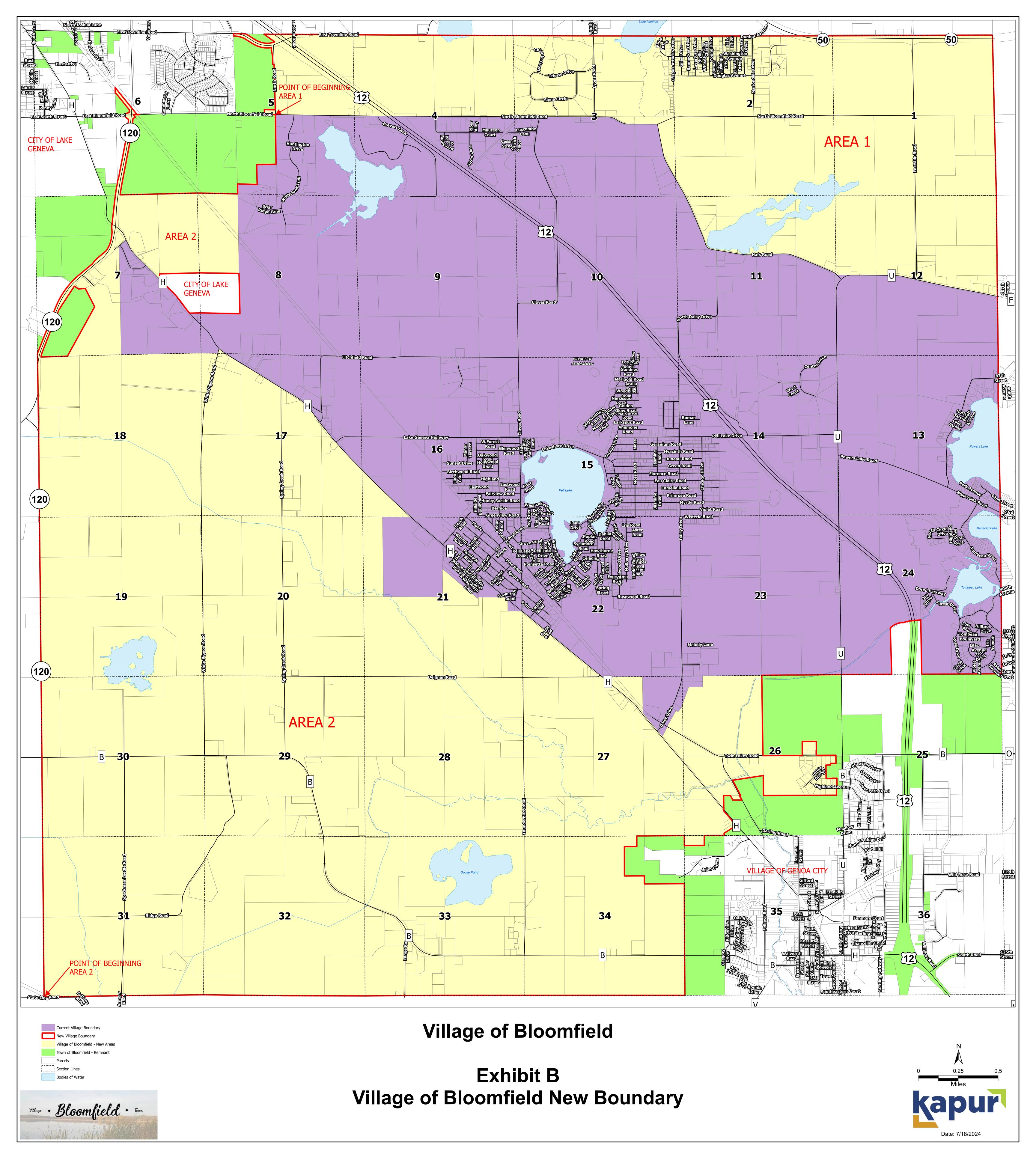




24.0175 Village - Bloomfield Walworth County Wisconsin









DALE W. ARENZ (1935-2022)
DONALD S. MOLTER, JR. (Retired)
JOHN P. MACY
H. STANLEY RIFFLE (Court Commissioner)
ERIC J. LARSON
REMZY D. BITAR

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MATTEO REGINATO
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LUCAS C. LOGIC
GREGORY M. PROCOPIO
BENJAMIN T. CROCKETT
ADAM J. MEYERS
SAVANNA M. GAIN

STEPHEN J. CENTINARIO, JR. MICHAEL J. MORSE JAMES P. WALSH

October 10, 2024

Secretary Kathy Blumenfeld Department of Administration PO Box 7864 Madison, WI 53707

Re: City of Lake Geneva v. Village of Bloomfield, et al. (2024-CV-441)

Notification of Commencement of Action

Dear Secretary Blumenfeld:

This letter is being provided to you as the Secretary for the Wisconsin Department of Administration pursuant to Wisconsin Statutes Section 66.0231 to serve as Notice of the Commencement of Action by the City of Lake Geneva against the Village of Bloomfield and Town of Bloomfield related to the Town and Village's initiation of boundary adjustment proceedings under Wisconsin Statutes Section 66.0301(6). I am an attorney of record for the City of Lake Geneva in the above referenced matter and authorized to provide this Notice pursuant to Wisconsin Statutes Section 66.0231.

Enlcosed with this Notice are four (4) copies of the Summons, Complaint, and Amended Complaint that were filed with the Court initiating this action. This letter is being provided via certified mail, return receipt requested and also by electronic mail to doasecretarysoffice@wisconsin.gov.

Thank you for your time and attention to this matter. Please do not hesitate to contact me for any reason.

Regarding ORD11840



MUNICIPAL LAW & LITIGATION GROUP, S.C. ARENZ, MOLTER, MACY, RIFFLE, LARSON & BITAR

### MUNICIPAL LAW & LITIGATION GROUP, S.C.

Attorneys for Plaintiff, City of Lake Geneva

By: /s/ Electronically signed by Lucas C. Logic

H. STANLEY RIFFLE State Bar No: 1012704 LUCAS C. LOGIC State Bar No: 1115461

730 N. Grand Avenue Waukesha, WI 53186 O: (262) 548-1340 F: (262) 548-9211 E: <u>sriffle@ammr.net</u> <u>llogic@ammr.net</u> Case 2024CV000441

Document 13

Filed 07-30-2024

Page 1 of 25

FILED 07-30-2024 Walworth County Clerk of Circuit Court 2024CV000441

STATE OF WISCONSIN

CIRCUIT COURT

WALWORTH COUNTY

CITY OF LAKE GENEVA, 626 Geneva Street, Lake Geneva, WI 53147

Plaintiff,

V.

Case No. 24CV441 Case Code: 30701 & 30704

VILLAGE OF BLOOMFIELD, N1100 Townhall Road, P.O. Box 609, Pell Lake, WI 53157

and,

TOWN OF BLOOMFIELD N1100 Townhall Road, P.O. Box 704, Pell Lake, WI 53157

Defendants.

#### AMENDED COMPLAINT

Now comes the above-named Plaintiff, City of Lake Geneva ("City"), by its attorneys, MUNICIPAL LAW & LITIGATION GROUP, S.C., who hereby brings this Amended Complaint pursuant to Wis. Stat. §806.04 against the Defendants Village of Bloomfield and Town of Bloomfield and alleges as follows:

#### **PARTIES**

1. Plaintiff, the City of Lake Geneva (the "City") is a city organized and existing under Wis. Stat. Chapter 63, and located in Walworth County, with principal offices located at 626 Geneva Street, Lake Geneva, Wisconsin 53147.

- 2. Defendant, Village of Bloomfield (the "Village"), is municipal corporation located in Walworth County, Wisconsin with its principal office at the Bloomfield Municipal Center, N1100 Townhall Road, Pell Lake, Wisconsin 53157, with a mailing address of P.O. Box 609.
- 3. Defendant, Town of Bloomfield (the "Town"), is an unincorporated municipality located in Walworth County, Wisconsin with its principal office located at the Bloomfield Municipal Center, N1100 Townhall Road, Pell Lake, Wisconsin, 53157 with a mailing address of P.O. Box 704.

#### **JURISDICTION AND VENUE**

- 4. This Court has jurisdiction over this action pursuant to Wis. Stat. §806.04.
- 5. Venue of this action in Walworth County is proper pursuant to Wis. Stat. §801.50 as Walworth County is the county where the claim arose and where the property and territory at issue is located.
- 6. The Common Council of the City of Lake Geneva has authorized the commencement and prosecution of this action.

### STATUTORY FRAMEWORK FOR INTERGOVERNMENTAL COOPERATION AGREEMENTS TO DETERMINE MUNICIPAL BOUNDARIES

- 7. Wis. Stat. §66.0301(6)(a) authorizes municipalities with immediately adjacent boundaries at any point to enter into an intergovernmental cooperation agreement to determine and set a common boundary line between the municipalities.
- 8. Under Wis. Stat. §66.0301(6)(a) an intergovernmental cooperation agreement may only include the provisions authorized under the same section, Wis. Stat. §66.0305 and those provisions specified in Wis. Stat. §66.0301(6)(a)1-5.
- 9. When an intergovernmental cooperation agreement is approved and runs its course, the boundaries determined by the agreement remain in effect until subsequently changed.

- 10. Wis. Stat. §66.0301(6)(c)1-2 impose certain procedural requirements before an intergovernmental cooperation agreement determining municipal boundaries may take effect, including holding of duly notice public hearings regarding the agreement, adoption of requisite resolutions by the governing body of each municipality, and referendum of electors residing in territory subject to jurisdictional change under the agreement.
- 11. Any boundary change under an intergovernmental cooperation agreement must be accomplished by enactment of an ordinance by the governing body designated to do so in the agreement and comply with filing and recording requirements, pursuant to Wis. Stat. §66.0301(6)(e).

#### FACTUAL BACKGROUND

- 12. The Village and Town are abutting municipalities that share adjacent, common boundary lines along certain portions of their respective boundaries.
  - 13. The Town shares common boundary lines with the City.
  - 14. The Village shares common boundary lines with the City.
  - 15. Portions of Town lands are completely surrounded by lands located within the City.

#### The "Agreement"

- 16. The Village and the Town have entered into an Intergovernmental Cooperation Agreement Between the Town of Bloomfield and Village of Bloomfield" (the "Agreement") pursuant to Wis. Stat. §66.0301(6), a copy of which is attached hereto as Exhibit A.
- 17. The Agreement was entered into, in part, to attempt to adjust the common boundary lines between the Village and Town as outlined in Section VI of the Agreement.
  - 18. The effective date of the Agreement is May 20, 2024.
  - 19. The City is not a party to the Agreement.

- 20. The City was not consulted or included in the planning or drafting of the Agreement and had no input on the same.
- 21. Under Section VI(b-e) of the Agreement, the Town and Village agreed to determine and alter the boundary lines of the Village and the Town.
- 22. Under Section VI(b) of the Agreement, a majority of the Town lands would be transferred and attached to the Village by altering the common boundary lines on or after the effective date of the Agreement, as depicted by Exhibit B of the Agreement (the "Initial Transfer").
- 23. Pursuant to the terms of the Agreement, after the Initial Transfer, remnant Town parcels remain Town parcels, including "island" parcels that do not share a common boundary line with the Village and are surrounded by land located within the City as depicted in Exhibit B of the Agreement.
- 24. Under Section VI(f) of the Agreement, if, within 60 days after the adoption of the initial ordinance altering the boundaries of the Town and Village, the owners of the remnant Town parcels have not initiated annexation proceedings to an adjoining municipality, or in the opinion of the Village, demonstrated a willingness and ability to remain an independent town, the Village could annex attach or annex the remnant parcels Town parcels to the Village.
- 25. Upon information and belief, it is not expected that the remnant Town parcels will initiate proceedings to annex to an adjoining municipality, such as the City.
- 26. Upon information and belief, the Village intends to make a determination that the Town has not demonstrated a willingness and ability to remain an independent Town.
- 27. Upon information and belief, the Village intends to attach or annex the remnant Town parcels into the Village's jurisdiction such that the Town will no longer retain any distinct individual parcels of land.

#### Standing

- 28. The City has a personal stake in the outcome of this action in that it has suffered, or is threatened with, an injury to special interests that are legally protectable, including the right to annex portions of the Town.
- 29. In particular, absent the Agreement, the City possesses extraterritorial plat approval rights within the unincorporated Town and is statutorily permitted to annex areas of the Town contiguous to it, which the Agreement would eliminate. By way of the Agreement, detachment is the only process by which the City can now expand. The Plan extinguishes all of those statutorily granted rights. Accordingly, the City has legally protectable interests that are adversely affected by the Agreement, and it therefore has standing.

### FIRST CLAIM FOR RELIEF - DECLARATORY JUDGMENT AGAINST ALL DEFENDANTS: INTERGOVERNMENTAL AGREEMENT

- 30. The City realleges and incorporates by reference Paragraphs 1 29 above as fully set forth herein.
- 31. This action is timely commenced within 60 days of the effective date of the Agreement as required by Wis. Stat. §66.0301(6)(f).
- 32. The City is entitled to a declaration pursuant to Wis. Stat. §806.04 that the City must be a party to the Agreement under Wis. Stat. §66.0301(6).
- 33. The City is entitled to a declaration pursuant to Wis. Stat. §806.04 that the Agreement is void and not a valid intergovernmental agreement under Wis. Stat. §66.0301(6) because the City was not a party to the Agreement and therefore the Initial Transfer cannot occur.
- 34. The City is further entitled to a declaration pursuant to Wis. Stat. §806.04 that the Agreement is void and not a valid intergovernmental agreement under Wis. Stat. §66.0301(6) because the City was not a party to the Agreement and the subsequent transfers of Town lands (the

remnant Town parcels that do not share a common boundary line with Village lands), are not contiguous to the Village but are instead completely surrounded by the City's lands and therefore these subsequent transfers cannot occur.

### SECOND CLAIM FOR RELIEF – TEMPORARY AND PERMANENT INJUNCTIVE RELIEF AGAINST ALL DEFENDANTS

- 35. The City realleges and incorporates by reference Paragraphs 1 34 above as fully set forth herein.
- 36. The City will suffer and continue to suffer irreparable harm as a result of the Agreement by the Town and the Village and shall suffer further future harms under the terms of Agreement if the Agreement is allowed to stand.
- 37. Unless and until enjoined by order of the Court, the conduct of the Town and Village through the Agreement will continue to cause irreparable harm to the City.
- 38. The current and future harms expected to be suffered by the City will be difficult or impossible to compensate in money damages.
- 39. The City has no adequate remedy at law for the future harm it will suffer as a result of the wrongful conduct of the Town and Village under the Agreement.
- 40. The City is entitled to temporary injunctive relief enjoining any further actions under the scope of the Agreement and prohibiting the Town and Village from further altering, attaching, annexing, or otherwise changing their respective boundaries until this Court can rule on the City's request for a permanent injunction regarding the same.

#### PRAYER FOR RELIEF

WHEREFORE, the City demands that judgment be entered as follows:

 Enjoining the execution, enactments, and any other action by the Village of Bloomfield and Town of Bloomfield from acting as contemplated and set forth in the "Intergovernmental Cooperation Agreement Between the Town of Bloomfield and the Village of Bloomfield" or as otherwise related to the boundaries of the Village of Bloomfield and the Town of Bloomfield.

- 2. Declaring that the "Intergovernmental Cooperation Agreement Between the Town of; Bloomfield and the Village of Bloomfield" is invalid and does not comply with the requirements for such an Agreement pursuant to Wis. Stat. §66.0301(6).
- 3. Declaring that the boundaries of the Town of Bloomfield and Village of Bloomfield revert to their condition and location prior to the execution of the "Intergovernmental Cooperation Agreement Between the Town of Bloomfield and the Village of Bloomfield."
- 4. Declaring that the City of Lake Geneva must be a party to the Intergovernmental Cooperation Agreement Between the Town of; Bloomfield and the Village of Bloomfield."
- 5. Awarding the City their actual and necessary costs of prosecuting this action.
- 6. Ordering any other relief as the Court may deem just and equitable under the circumstances.

Dated this 30<sup>th</sup> day of July, 2024.

#### **MUNICIPAL LAW & LITIGATION** GROUP, S.C.

Attorneys for Plaintiff, City of Lake Geneva

By: /s/ Electronically signed by Lucas C. Logic

H. STANLEY RIFFLE State Bar No: 1012704 LUCAS C. LOGIC State Bar No: 1115461

730 N. Grand Avenue

Waukesha, WI 53186 O: (262) 548-1340

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### INTERGOVERNMENTAL COOPERATION AGREEMENT BETWEEN TOWN OF BLOOMFIELD AND VILLAGE OF BLOOMFIELD

The Parties to this Intergovernmental Cooperation Agreement (hereinafter "Agreement" are the Town of Bloomfield (hereinafter the "Town") and the Village of Bloomfield (hereinafter the "Village").

#### RECITALS

WHEREAS, the Village is a duly incorporated Wisconsin municipality consisting of lands that were formerly located in the Town of Bloomfield; and,

WHEREAS, the Village has provided municipal services to the property owners and residents of the Town since the Village's incorporation by intergovernmental agreement; and

WHEREAS, in order to continue the adequate provision of said municipal services of a cost-effective basis, the Town and Village hereby enter into this Agreement whereby the Village will provide municipal services for the benefit of the Town and the Village, and the Town and Village will share the costs of said services in accordance with the proportions and other terms herein; and,

WHEREAS, there is significant concern that the Town will not be able to seat a full Town Board in the near future or afford to continue to provide the same level of services to its residents and property owners; and

WHEREAS, pursuant to Wis. Stat. § 66.0301(6), the Town and the Village wish to adjust the boundary line separating the Town and the Village, leaving only those parcels included in the attached Exhibit D after the Village adopts it's ordinance completing phase 1. Thereafter the Village shall adopt a subsequent ordinance adjusting the boundary lines a final time to include the remaining parcels of the Town; and

WHEREAS, the lands excluded from the first boundary line adjustment, to wit, the lands depicted on the attached Exhibit D, comprise those lands which are bounded by the City of Lake Geneva or the Village of Genoa City; and

WHEREAS, no jurisdictional change will occur for at least thirty (30) days after this Agreement is published by the Town and Village, and a Town remnant will likely remain even after any jurisdictional change occurs, so it is imperative that this Agreement also address operational issues going forward, such as shared governance, apportionment of assets, revenues, costs, and liabilities and the provision of municipal services to residents and property owners of the Town and Village; and

WHEREAS, the Town and Village apportioned assets and liabilities upon the incorporation of the Village leaving limited assets owned by the Town; and

WHEREAS, Wis. Stat. § 66.0235 requires the Town and Village to apportion the remaining assets and liabilities in accordance with the boundary adjustments detailed in this Agreement; and,

Page 10 of 25

**EXHIBIT** A

WHEREAS, the Town and Village wish to establish rules and procedures for said apportionment in the context of this Agreement; and,

WHEREAS, Wis. Stat. § 66.0301 allows municipalities to cooperate and contract in a binding fashion for the receipt and furnishing of services, for the joint exercise of powers or duties required or authorized by law, for the appointment of expenses involved, for the adjustment of boundary lines, and for the exercises of other duties and rights as stated therein; and

WHEREAS, a joint public hearing was held on this proposed Agreement on Monday, May 20, 2024, said public hearing having been properly noticed in accordance with the provisions of Wis. Stat. § 66.0301(6)(c).

**NOW THEREFORE,** in consideration of the foregoing recitals, which are contractual, and for other good and valuable consideration, the receipt and sufficiency of which is mutually acknowledged, the Town and Village hereby enter into this Agreement pursuant to the authority granted to them by Wis. Stat. § 66.0301, on the following terms:

- I. <u>Term of Agreement</u>. The Term of this Agreement shall be ten (10) years from the Effective Date. The "Effective Date" shall be the date upon the last of the duly authorized representatives of the Town and Village sign this Agreement,
- II. Agreement Procedure. Prior to approving this Agreement by resolution, the Town and Village held a joint meeting on April 22, 2024, a joint public hearing in accordance with Wis. Stat. § 66.0301(b)(c), and the Town and Village provided notice of a pending agreement and public hearing by publishing a class 1 notice and by giving notice to each property owner affected by certified mail at least 20 days before the public hearing, in accordance with Wis. Stat. § 66.0301(b)(c).
- III. <u>Apportionments of Assets and Liabilities</u>. Unless stated herein, the apportionment of assets and liabilities between the Town and Village shall be determined pursuant to Wis. Stat. § 66.0235.
- a. Until 11:59 p.m. on August 18, 2024, all assets and liabilities of the Town shall be assigned to the Village.
- b. An Apportionment Board, consisting of representatives of the Town and Village, shall convene on or before August 28, 2024, to begin discussions regarding apportionment of assets between the Town and Village, in accordance with Wis. Stat. § 66.0235.
- c. Notwithstanding the foregoing subparagraph (b), because the boundary line between the Town and Village will change (due to the operation of this Agreement) before a proper apportionment of assets and liabilities can be completed by the Apportionment Board, the Apportionment Board shall wait until the new boundary line is established before completing the apportionment process. The post-boundary-line change areas of the Town and Village, respectively, shall be used to determine the average assessed values of the Town area and Village areas for the preceding five years. After a boundary-change ordinance is adopted, filed, and



recorded by the Town under Wis. Stat. § 66.0301(6)(e), the Appointment Board shall finalize the apportionment process in accordance with Wis. Stat. § 66.0235.

- d. Before apportioning any other asset or liability, all unrestricted monetary assets and liabilities presently owned by the Town shall be apportioned in accordance with the formula contained at Wis. Stat. § 66.0235(2)(b) based upon the average assessed valuation for the preceding five (5) years of the post-boundary-line change Town and Village areas, respectively.
- e. Any monetary funds that are restricted for a particular use shall retain said restrictions after apportionment.
- f. During and after the apportionment process, non-monetary assets such as vehicles, land, buildings and/or inventory, may, at the option of the Apportionment Board, remain Town property or may be transferred to the Village in accordance with the formulas contained in Wis. Stat. § 66.0235; in the alternative, the Apportionment Board may decide that certain assets will be jointly owned by the Town and Village in a proportion to be determined by the Apportionment Board. If the Apportionment Board decides that any asset, such as the current Town/Village Hall shall be jointly owned post-apportionment, the Apportionment Board shall also allocate responsibility for the maintenance, insurance, preservation, and other obligations related to said asset. Deeds or other instruments reflecting changes in ownership shall be executed and recorded as necessary.
- g. Following apportionment, the Town shall lease any real estate, building, or other non-monetary assets that it retains after apportionment, to the Village in exchange for payment of one dollar (\$1.00) in annual consideration. The Village's compliance with the other terms and conditions contained in the Agreement will serve as additional consideration for said lease.

#### IV. Provision of Municipal Services.

- a. <u>Public Works</u>. The Town and Village have previously entered into an Intergovernmental Agreement authorizing the Village to provide public works and related services to the Town. Those same services shall continue.
- (i) <u>Bloomfield Highlands</u>. The Town has agreed, by December 31, 2025, to complete and maintain the roads for within Bloomfield Highlands Subdivision and to levy a special assessment against the properties which adjoin the subdivision roads. The Village hereby assumes this obligation. Upon completion of the work to town road standards, the Village shall accept the roads.
- b. <u>Public Safety</u>. Fire and rescue services shall continue to be provided to Town and Village property owners and residents by the Bloomfield-Genoa City Fire and Rescue.

**EXHIBIT A** 

Police protection shall continue to be provided to Town and Village property owners and residents by the Village of Bloomfield.

- c. <u>Refuse and Recycling Services</u>. Refuse and recycling services to property owners and residents of the Town and Village shall continue to be provided by John's Disposal pursuant to the existing contract between John's Disposal and the Town/Village.
- d. <u>Parks</u>. The Village shall be responsible for the maintenance of all parks located in the Town and Village. The existing Joint Parks, Lake & Recreation Committee will continue to administer the parks.
- e. <u>Administrative Employees and Staff</u>. At the outset of this Agreement, the Town and Village have their own administrative staff and will continue to operate separate staff until August 18<sup>th</sup>, 2024, at which time all staff shall be terminated. The Town agrees to not modify or create new liabilities that shall extend beyond the August 18<sup>th</sup> deadline without the consent of the Village.
- f. <u>Payment of Expenses Related to Shared Services</u>. Unless otherwise agreed by the Parties, the Town and Village have previously entered into a Intergovernmental Agreement to compensate the Village for the services it provides to the Town. The parties shall continue to operate under the terms of the IGA until the final phase of this Agreement is completed.
- g. <u>Capital Expenditures</u>. The cost of any new capital equipment or other asset necessary or useful for the provision of the municipal services contemplated herein, shall be apportioned between the Town and Village in a proportion equal to their respective shares of the total equalized value of all real and personal property located in the Town and Village in the prior year.
- V. <u>Employees</u>. At present, the Town Clerk-Treasurer is the only employee of the Town.



#### VI. Adjustment to Boundary Line Between Town and Village.

- a. Prior to the Effective Date, the boundary line between the Town and Village is/was as bounded and depicted on the attached Exhibit A which is incorporated herein by reference.
- b. On or after the Effective Date, the Town and Village will alter the boundary line between the Town and Village so that the boundary line between the Town and Village will be as is bounded and depicted on the attached Exhibit B which is incorporated herein by reference.
- c. The lands transferred from the Town to the Village pursuant to the boundary line change provided by this Agreement include all lands available to be transferred from the Town to the Village under Wisconsin law (the "Transferred Lands") are described on the attached Exhibit C which is incorporated herein by reference.
- d. The lands which shall remain under the Town's jurisdiction after the first boundary line change provided for in this Agreement (the "Town Remnant") are described on the attached Exhibit D which is incorporated herein by reference.
- e. On or after the Effective Date, the Village Board will adopt and file an ordinance, pursuant to Wis. Stat. § 66,0301(6)(c), which will trigger the boundary line change depicted on the attached Exhibit B and bounded and described on the attached Exhibit C (the "Boundary Change"). Specifically, the Boundary Change will involve the attachment to the Village of the lands, presently under the jurisdiction and within the bounds of the Town, which are bounded and described in Exhibit C.
- f. The Village and Town agree that the Village will continue to provide all municipal services currently provided by the Town to the Town Remnant for at least ninety (90) days after the adoption of the ordinance which will trigger the Boundary Change. If, within sixty (60) days after the adoption of the ordinance which will trigger the first Boundary Change, the owners of the parcel of land which comprise the Town Remnant have not initiated proceedings to annex to an adjoining municipality and/or have not, in the opinion of the Village, demonstrated their willingness and ability to remain an independent Town, the Village may attach or annex the Town Remnant via any lawful means set forth in Chapter 66 of the Wisconsin Statutes, including the adoption of another ordinance under Wis. Stat. § 66.0301(6)(e) to complete the full Boundary Change to attach the Town Remnant to the Village.
- g. In accordance with Wis. Stat. § 66.1105(4)(gm)(1), this Agreement constitutes a cooperative plan boundary agreement, and the Village will not be prohibited from exercising its TIF authority in the territory subject to this Agreement for any period of time.

**EXHIBIT A** 

#### VII. Planning, Finance and Budgeting, and Ad Hoc Committees.

#### A. Planning.

- a. The Village of Bloomfield and the Town of Bloomfield agree to create a joint planning commission to be known as the Town/Village Planning Commission.
- b. The Town/Village Joint Planning Commission shall consist of seven (7) members, two (2) of whom are appointed by the Town Chairperson subject to confirmation by the Town Board. The remaining five (5) shall be the five (5) persons presently serving on the Village Planning Commission.
- c. The initial term of appointment for each Party's delegation shall be for a term of three (3) years. Village Board and Town Board members' terms shall following their respective board terms. Following their initial appointments, regular appointments shall be made in April of each year, as needed. Following initial appointments, all members of the Town/Village Joint Planning Commission shall serve for terms of three (3) years.
- d. A vacancy shall be created if a Town/Village member's residency terminates during the term of appointment or if the position is otherwise not occupied due to resignation, failure to continue in elected office if a member of the governing board or removal for cause by the governing board or the respective municipality. Vacancies shall be promptly filled of the unexpired term in the same manner as the original appointment and successors shall serve the remaining term.
- e. The Town/Village Planning Commission shall have the same duties and responsibilities as granted under the Wisconsin State Statutes and local ordinances for both the Village and the Town in regards to planning commissions. Recommendations of the planning commission shall be forwarded to the appropriate municipalities' Board for review.

#### Finance and Budgeting.

- a. The Village of Bloomfield and the Town of Bloomfield agree to create a joint finance committee to be known as the Town/Village Finance Committee.
- b. The purpose of the Town/Village Joint Finance Committee is to coordinate the financing and budgeting of both the Town of Bloomfield and Village of Bloomfield. The Town/Village Joint Finance Committee will assist the Village Administrator in establishing the budget for both the Town of Bloomfield and the Village of Bloomfield. The Joint Finance committee will also make recommendations to their respective boards on the purchase of any capital items or proposed capital improvement programs.
- c. The Town/Village Joint Finance Committee shall consist of five (5) members, one (1) who shall be appointed by the Town Chairperson subject to confirmation by the Town Board. The remaining members shall consist of the members of the current Village



Finance Committee, save Kenin Conlon. The Village President will serve as chairman of the Town/Village Joint Finance Committee.

- d. The initial term of appointment for each Party's delegation shall be for a term of two (2) years. Following initial appointments, regular appointments shall be made as needed. Following initial appointments, all members of the Town/Village Joint Finance Committee shall serve for terms of two (2) years in alternating years after the President has been elected.
- e. A vacancy shall be created if a Town/Village member's residency terminates during the term of appointment or if the position is otherwise not occupied due to resignation, failure to continue in elected office or removal for cause by the governing board or the respective municipality. Vacancies shall be promptly filled for the unexpired term consistent with State law.

### **Ad Hoc Committees**

The Town Board Chairman and Village President, by agreement, may establish additional ad hoc committees as used for or necessary to accomplish the subject matter contained in this Agreement.

- VIII. <u>Modification</u>. This Agreement may be modified by a written agreement duly approved by the Town Board and Village Board and signed by their authorized representatives.
- IX. <u>Construction of Agreement</u>. Any court of competent jurisdiction that is interpreting and reviewing this Agreement, shall review it in the context that most favors enforceability. If a reviewing court interprets the statutes so as to require separate agreements for sharing of services under Wis. Stat. § 66.0301(1-5) and boundary agreements under Wis. Stat. § 66.0301(6), then a reviewing court shall read this Agreement as two separate Agreements, with one agreement addressing the issues addressed in Wis. Stat. § 66.0301(1-5) and the other agreement addressing the issues presented in Wis. Stat. § 66.0301(6). If, however, a reviewing court believes that this Agreement is most enforceable if interpreted as a single agreement, then it should interpret this Agreement as a single agreement.
- X. <u>Third-Party Actions</u>. In the event of a court action by a third-party challenging the validity or enforceability of this Agreement, both parties shall cooperate to vigorously defend this Agreement. If only one party is named in the action, the other party will seek to intervene and the named party will support such intervention. No settlement of any such action shall be permitted without the approval of the governing bodies of both municipalities.

The below-signed authorized individuals certify that this Intergovernmental Cooperation Agreement has been duly approved by their respective governing bodies in accordance with state and local laws, rules and regulations, and that each has caused their duly authorized officers to execute this Agreement on the dates written before their respective signatures.

Case 2024CV000441

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Filed 07-30-2024

Page 16 of 25

**EXHIBIT** A

Dated:

(-20-24

VILLAGE OF BLOOMFIELD,

By.

Daniel Aronson, President

Dated: 5-20-21

TOWN OF BLOOMFIELD

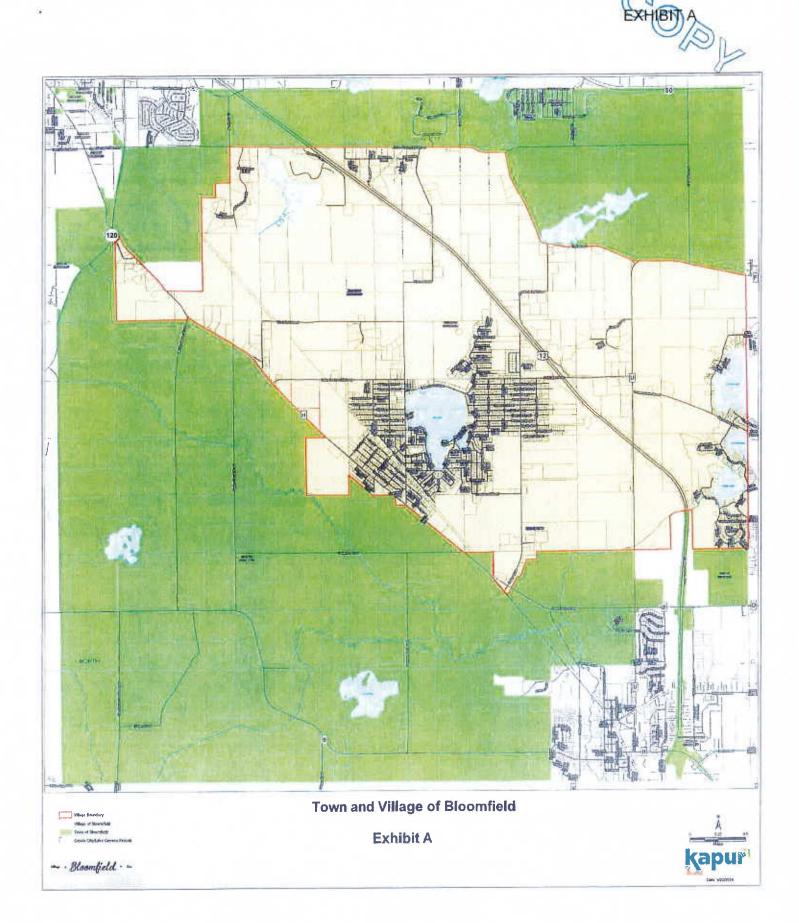
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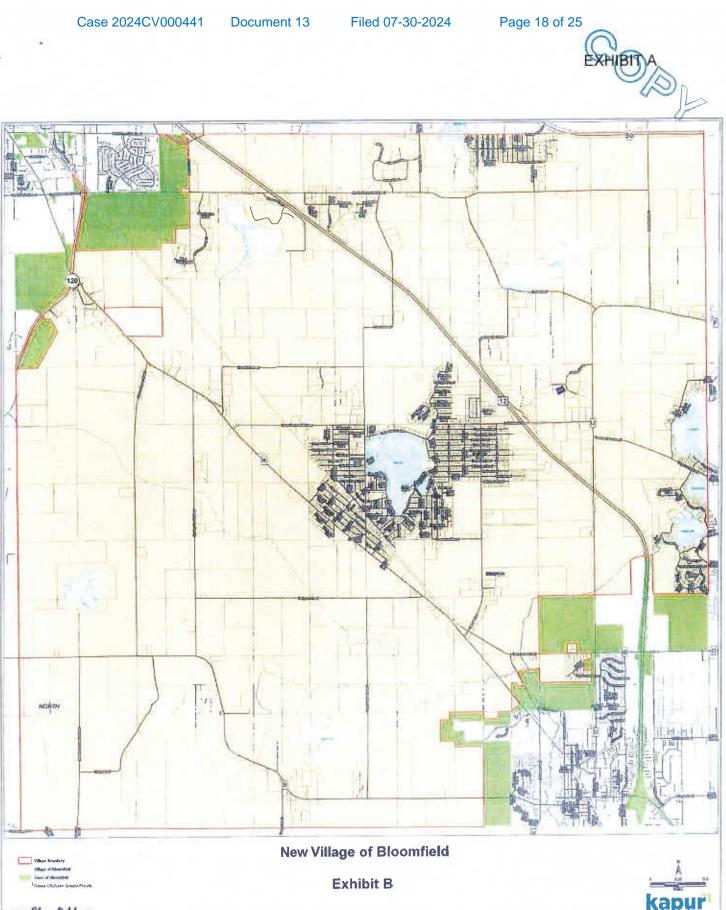
Sue Leedle, Chairperson

Drafted by:

Anthony A. Coletti, Esq.
State Bar No. 1018646
Law Offices of Anthony A. Coletti, S.C.
101 Evergreen Parkway, # 3
Elkhorn, WI 53121
tony@colettilaw.com
262.723.8000

Brian A. Schuk, Esq. State Bar No. 1035097 Schuk Law, LLC 253 Center St. Suite 100 Lake Geneva, WI 53147 brian@schuklaw.com 0262.214.1174







### EXHIBIT C

Parcel Number	Parcel Number	Parcel N
All Town ROWs	MA172200001A	MA354900001
All Town Road Gaps	MA172200002	MA354900002
All Town Overlaps	MA173300001	MA358200001
MA 9200001	MA173300002	MA358200002
MA 24100001	MA175000001	MA358200003
MA 24100002	MA175000002	MA358200004
MA 29900001	MA175000003	MA387500001
MA 29900002	MA211200001	MA387500002
MA 30000001	MA219600001	MA387500003
MA 30000002	MA219600002	MA387500004
MA 33000001	MA219600003	MA388700002
MA 33600001	MA220100001	MA390400001
MA 34100001	MA222300001	MA393100001
MA 34100002	MA224300001	MA393100002
MA 39200001	MA224300003	MA395000001
MA 39500003	MA226400001	MA395000002
MA 39500004	MA226400002	MA395000003
MA 41100001	MA226400003	MA395900001
MA 44700001	MA226400004	MA395900002
MA 47400001	MA228000001	MA400700003
MA 47400002	MA234900001	MA401100001
MA 47400003	MA237300001	MA403400001
MA 47800001	MA237300002	MA431800001
MA 49600001	MA237300003	MA431800002
MA 55100001	MA237300004	MA437700001
MA 99300002	MA238900001	MA439000001
MA100200001	MA241000001	MA439000002
MA100200002	MA243500002	MA439800001
MA107000001	MA247600001	MA449200001
MA107000002	MA247600002	MA449200002
MA107000003	MA247700001	MA449900001
MA107000004	MA269200001	MA453300001
MA107900001	MA278400001	MA453300002
MA136900001	MA283300001	MA459700001
MA138400001	MA283300002	MA459700002
MA142900001	MA289100001	MA460500001
MA146100001	MA294000001	MA475400001
MA146100002	MA296700001	MA475400002
MA146100003	MA296700002	MA475500001
MA155200002	MA296700003	MA483500001
MA156700001	MA323500001	MA483500002
MA171000001	MA337400001	MA491000001
MA172200001	MA337400002	MA505000001

	Parcel Number		Parcel Number		Parcel Number
	508300001	MB	700002	MB	1800003
	508300002	MB	700002A	MB	1800005
MA:	509500001	MB	700002B	MB	1800006
MA:	509500002	MB	700002C	MB	1900001
MA:	514400001	MB	700002E	MB	1900002
MA:	514500001	MB	700003	MB	1900003
MB	100001	MB	700005C	MB	1900004
MB	100002	MB	700005D	MB	1900005
MB	100003	MB	700005D2	MB	1900005A
MB	100004	MB	700005E	MB	1900007
MB	100005	MB	700006C	MB	2000001
MB	100006	MB	800005	MB	2000002
MB	100007	MB	800013	MB	2000003
MB	200001	MB	1100001	MB	2000003A
MB	200001A	MB	1100001A	MB	2000004
MB	200002	MB	1100002	MB	2000004A
MB	200002A	MB	1100003	MB	2000005
MB	200004	MB	1100003A	MB	2000006
MB	200005	MB	1100004B	MB	2000006A
MB	200006	MB	1100004D	MB	2000007
MB	200007	MB	1100004E	MB	2000007A
MB	200008	MB	1200001	MB	2100001
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		MB	1700007A	MB	2600001A
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	400002		1700011B	MB	2600004A
	400003		1700011E	MB	2600004B
	400003B		1700012	MB	2600005B
	400003C	MB	1700013	MB	2600005C
	500001		1700014	MB	2600005D
	500002		1700015	MB	2600005E
	500002A		1800001		2600005F
	500010		1800002		2600006A
MB	700001	MB	1800002A	MB	2600006B

Case 2024CV000441	Document 13	Filed 07-30-2024	Page 21 of 25	
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TDANSEEDD		XHIBIT C NGING TO VILLAG	EXHIBITA EXHIBITA	1
		cel Number	Parcel Number	21
Parcel Number	MB 290000		MB 3300015	1
MB 2600006C MB 2600006D	MB 290000		MB 3300015	
MB 2600008	MB 290000		MB 3300017	
MB 2600008 MB 2600008A1	MB 290000		MB 3300018	
MB 2600010	MB 290000		MB 3400001A	
MB 2700001C	MB 290000		MB 3400001C	
MB 2700001C	MB 290000		MB 3400002	
MB 2700002 MB 2700002A	MB 290000		MB 3400002A	
MB 2700002A MB 2700002C	MB 300000		MB 3400003	
MB 2700004	MB 300000		MB 3400003A	
MB 2700004A	MB 300000		MB 3400004	
MB 2700005	MB 300000		MB 3400005	
MB 2700005A	MB 300000		MB 3400006	
MB 2700005B	MB 300000		MB 3500001	
MB 2700005C	MB 300000	)5	MBH 00001	
MB 2700006	MB 300000	)6	MBH 00002	
MB 2700007	MB 300000	)7	MBH 00003	
MB 2700008	MB 310000	)1	MBH 00004	
MB 2700008A	MB 310000	01A	MBH 00005	
MB 2700009	MB 310000	01B	MBH 00006	
MB 2700009A	MB 310000	)2	MBH 00007	
MB 2800001A	MB 310000	)3	MBH 00008	
MB 2800001B	MB 320000	)1	MBH 00009	
MB 2800001C	MB 320000	)1A	MBH 00010	
MB 2800001D	MB 320000	)1B	MBH 00011	
MB 2800002	MB 320000	02	MBH 00012	
MB 2800003	MB 320000	)2A	MBH 00013	
MB 2800004	MB 320000	)3	MBH 00014	
MB 2800004A	MB 320000		MBH 00015	
MB 2800004B	MB 330000		MBH 00016	
MB 2800005	MB 330000		MBH 00017	
MB 2800006	MB 330000		MBH 00018	
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MB 2900003	MB 330000		MBH 00024	
MB 2900004	MB 330000		MBH 00025	
MB 2900004A	MB 330000		MGDW 00001	
MB 2900005	MB 330001		MGDW 00003	
MB 2900005A	MB 330001		MGDW 00004 MGDW 00005	
MB 2900006	MB 330001	4	MOD W 00003	

# EXHIBIT C TRANSFERRED LANDS CHANGING TO VILLAGE'S JURISDICTION EXHIBIT A

Parcel Number	Parcel Number	Parcel Number
MGDW 00006	MIR 00030	MIR 00087
MGDW 00007	MIR 00031	MIR 00088
MGDW 00008	MIR 00032	MIR 00089
MGDW 00009	MIR 00033	MIR 00090
MGDW 00010	MIR 00035	MIR 00092
MGDW 00011	MIR 00036	MIR 00093
MGDW 00012	MIR 00037	MIR 00094
MGDW 00013	MIR 00038	MIR 00095
MGDW 00014	MIR 00040	MIR 00096
MGDW 00015	MIR 00041	MIR 00097
MGDW 00016	MIR 00042	MIR 00098
MGDW 00018	MIR 00043	MIR 00102
MGDW 00019	MIR 00044	MIR 00103
MGDW 00020	MIR 00045	MIR 00105
MGDW 00021	MIR 00046	MIR 00106
MGDW 00022	MIR 00047	MIR 00108
MGDW 00024	MIR 00048	MIR 00109
MGDW 00025	MIR 00049	MIR 00110
MGDW 00026	MIR 00050	MIR 00111
MGDW 00027	MIR 00051	MIR 00112
MGDW 00028	MIR 00052	MIR 00113
MGDW 00029	MIR 00053	MIR 00116
MGDW 00030	MIR 00054	MIR 00119
MIR 00001	MIR 00055	MIR 00120
MIR 00002	MIR 00057	MIR 00124
MIR 00003	MIR 00058	MIR 00125
MIR 00004	MIR 00060	MIR 00126
MIR 00005	MIR 00061	MIR 00128
MIR 00006	MIR 00062	MIR 00129
MIR 00007	MIR 00063	MIR 00132
MIR 00008	MIR 00065	MIR 00134
MIR 00010	MIR 00066	MIR 00135
MIR 00011	MIR 00068	MIR 00136
MIR 00012	MIR 00069	MIR 00137
MIR 00014	MIR 00072	MIR 00141
MIR 00015	MIR 00074	MIR 00142
MIR 00016	MIR 00075	MIR 00143
MIR 00017	MIR 00076	MIR 00144
MIR 00018	MIR 00079	MIR 00145
MIR 00019	MIR 00082	MIR 00146
MIR 00023	MIR 00083	MIR 00148
MIR 00025	MIR 00084	MIR 00150
MIR 00029	MIR 00086	MIR 00151

	Parcel Number		Parcel Number		Parcel Number
MIR	00152	MIR	00211	MIR	. 00277
MIR	00154	MIR	00212	MIR	00278
MIR	00155	MIR	00213	MIR	00279
MIR	00156	MIR	00217	MIR	00280
MIR	00158	MIR	00220	MIR	00282
MIR	00159	MIR	00222		00284
MIR	00160	MIR	00225		00285
MIR	00162	MIR	00227		00286
MIR	00163	MIR	00228	MIR	00287
MIR	00165	MIR	00229	MIR	00288
MIR	00166	MIR	00230	MIR	00290
MIR	00168	MIR	00231	MIR	00291
MIR	00170	MIR	00234	MIR	00292
MIR	00171	MIR	00235	MIR	00295
MIR	00172	MIR	00238	MIR	00296
MIR	00174	MIR	00239	MIR	00299
MIR	00175	MIR	00240	MIR	00300
MIR	00178	MIR	00241	MIR	00301
MIR	00179	MIR	00242	MIR	00304
MIR	00181	MIR	00243	MIR	00305
MIR	00184	MIR	00246	MIR	00306
MIR	00185	MIR	00247	MIR	00307
MIR	00186	MIR	00250	MIR	00308
MIR	00188	MIR	00251	MIR	00309
MIR	00189	MIR	00252	MIR	00310
MIR	00190	MIR	00253	MIR	00312
	00192	MIR	00254	MIR	00314
MIR	00193	MIR	00255	MIR	00315
MIR	00194	MIR	00256	MIR	00316
MIR	00195	MIR	00257	MIR	00318
	00197	MIR	00259	MIR	00319
MIR	00198	MIR	00260	MIR	00322
	00199	MIR	00262	MIR	00323
	00199A	MIR	00263	MIR	00324
	00200	MIR	00265	MIR	00327
	00201	MIR		MIR	00328
	00202	MIR		MIR	00329
	00203	MIR		MIR	00330
	00203A	MIR		MIR	00332
	00206	MIR		MIR	00333
	00207	MIR		MIR	
	00209	MIR		MIR	
MIR	00210	MIR	00276	MIR	00337

EXHIBIT C TRANSFERRED LANDS CHANGING TO VILLAGE'S JURISDICTION

	Parcel Number		Parcel Number	ILLIAGE S JUNIOL	Parcel Number
MIR	00339	MIR	00405	MIR	00457
MIR	00340		00406	MIR	
MIR	00343		00407	MIR	
MIR	00344	MIR	00408	MIR	
MIR	00346	MIR	00409	MIR	
MIR	00349	MIR	00410	MIR	
MIR	00350	MIR	00412	MIR	00467
MIR	00351	MIR	00413	MIR	00468
MIR	00352	MIR	00415	MTU	00001
MIR	00353	MIR	00416	MTU	00002
MIR	00354	MIR	00417	MTU	00003
MIR	00356	MIR	00419	MTU	00004
MIR	00357	MIR	00421	MTU	00005
MIR	00358	MIR	00422	MTU	00006
MIR	00359	MIR	00422A	MTU	00007
	00360	MIR	00423	MTU	80000
MIR	00361		00424	MŢŲ	00009
	00362	MIR	00425	MTU	00010
	00364	MIR	00426	MTU	00011
	00366	MIR	00428	MTU	00012
	00367	MIR	00430	MTU	00013
	00370		00431	MTU	00014
	00372		00432	MTU	00015
	00374		00433	MTU	00016
	00376		00434	MTU	00017
	00377		00435	MTU	00018
	00378		00436	MTU	1,500
	00380		00437	MTU	
	00384		00439	MTU	
	00387		00440	MTU	
	00388		00441	MTU	
	00389		00443	MTU	
	00390		00445	MTU	
	00391		00446	MTU2	
	00392		00448	MTU2	
	00394		00449	MTU2	
	00397		00450	MTU2	00015
	00398		00451		
	00399		00452		
	00401		00453		
	00402		00454		
	00403		00455		
MIK	00404	MIK	00456		

#### **EXHIBIT D** TOWN REMNANT

#### Parcel Number

Parcel Number

MB 2600006 MB 2600005A MB 3500002B MB 3500005 MB 3500006 MB 3500006A MB 3500006B MB 3500007 MA387100001 MA110500001 MA110500001 ROW MA 69500001 MB 3400001B MB 3400001C MB 3400001C1 MB 3500002C

MB 3500002 MB 3500004 MB 3500002A MB 2600007 MB 2600007 ROW MB 2600005 MB 2600002

MA203500001 MB 2500004C MB 2600002B

MGDW 00023

MB 3600007B MB 3600013 MB 3600007A MB 2600002A MB 2500002

MB 2500001 MB 2500004B ROW MB 2500004B MB 2500004 MB 2500004A MB 2500004A ROW

MA294000002 MB 3600008 MA 13200001 MA 13200001 ROW MB 3600003F ROW

MB 3600003D MB 3600003D ROW

MB 3600003F

MB 3600009 MB 700004C MB 700004D MA351700001 MB 500011 MA 46900003 MA 46900002 MA 46900001 MB 600007C MB 500007A MB 600007I MB 600007G MB 500007C MB 500007 MA 56400002 MA 39100001 MB 600012A MB 600011 MB 600011A

MB 500003 MA 68100001 MA 57300001 MB 600005 MB 700004A ROW

MB 700004B ROW MB 500003A

MA4303400001-OVERLAP

MB 600007D MB 600009 MB 600009 MB 700004 MB 600007E MB 600010 MB 500006 MB 500006A MB 600002 MB 700005 MA460600001 MA460600001 ROW MA400700001

MA400700002 MB 700006 MB 700005D1 STH 12 ROW

Case 2024CV000441

Document 3

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FILED 07-18-2024 Walworth County Clerk of Circuit Court

WALWORTH COUND TO WALWORTH COUNTY OF THE COU

Honorable Phillip A. Koss

**Branch 1** 

STATE OF WISCONSIN

CIRCUIT COURT

CITY OF LAKE GENEVA, 626 Geneva Street, Lake Geneva, WI 53147

Plaintiff,

V.

Case Code: 30701 & 30704

Case No.

VILLAGE OF BLOOMFIELD, N1100 Townhall Road, P.O. Box 609, Pell Lake, WI 53157

and,

TOWN OF BLOOMFIELD N1100 Townhall Road, P.O. Box 704, Pell Lake, WI 53157

Defendants.

#### **SUMMONS**

#### STATE OF WISCONIN:

To each entity named above as Defendant:

You are hereby notified that the plaintiff named above has filed a lawsuit or other legal action against you. The Complaint, which is attached, states the nature and basis of the legal action.

Within 20 days of receiving this Summons, you must respond with a written answer, as that term is used in Chapter 802 of the Wisconsin Statutes, to the Complaint. The Court may reject or disregard an answer that does not follow the requirements of the statutes. The answer must be sent or delivered to or electronically filed with the Court, whose address is 1800 County Road NN, Elkhorn, Wisconsin 53121, and to plaintiffs' attorneys, Municipal Law & Litigation Group, S.C.,

Filed 07-18-2024

whose address is 730 N. Grand Avenue, Waukesha, Wisconsin 53186. You may have an attorney help or represent you.

If you do not provide a proper answer within 20 days, the Court may grant judgment against you for the award of money or other legal action requested in the Complaint, and you may lose your right to object to anything that is or may be incorrect in the Complaint. A judgment may be enforced as provided by law. A judgment awarding money may become a lien against any real estate you own now or in the future and may also be enforced by garnishment or seizure of property.

Dated this 18th day of July, 2024.

### **MUNICIPAL LAW & LITIGATION** GROUP, S.C.

Attorneys for Plaintiff, City of Lake Geneva

By: /s/ Electronically signed by Lucas C. Logic

H. STANLEY RIFFLE State Bar No: 1012704 LUCAS C. LOGIC State Bar No: 1115461

730 N. Grand Avenue Waukesha, WI 53186 O: (262) 548-1340 F: (262) 548-9211

E: sriffle@ammr.net llogic@ammr.net

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CIRCUIT COURT

**FILED** 07-18-2024 **Walworth County** 

**Clerk of Circuit Court** 

WALWORTH 02 OUV DOT 141

Honorable Phillip A. Koss

**Branch 1** 

STATE OF WISCONSIN

CITY OF LAKE GENEVA, 626 Geneva Street, Lake Geneva, WI 53147

Plaintiff,

Case No. v.

Case Code: 30701 & 30704

VILLAGE OF BLOOMFIELD, N1100 Townhall Road, P.O. Box 609, Pell Lake, WI 53157

and,

TOWN OF BLOOMFIELD N1100 Townhall Road, P.O. Box 704, Pell Lake, WI 53157

Defendants.

#### **COMPLAINT**

Now comes the above-named Plaintiff, City of Lake Geneva ("City"), by its attorneys, MUNICIPAL LAW & LITIGATION GROUP, S.C., who hereby brings this Complaint pursuant to Wis. Stat. §806.04 against the Defendants Village of Bloomfield and Town of Bloomfield and alleges as follows:

#### **PARTIES**

1. Plaintiff, the City of Lake Geneva (the "City") is a city organized and existing under Wis. Stat. Chapter 63, and located in Walworth County, with principal offices located at 626 Geneva Street, Lake Geneva, Wisconsin 53147.

- 2. Defendant, Village of Bloomfield (the "Village"), is municipal corporation located in Walworth County, Wisconsin with its principal office at the Bloomfield Municipal Center, N1100 Townhall Road, Pell Lake, Wisconsin 53157, with a mailing address of P.O. Box 609.
- 3. Defendant, Town of Bloomfield (the "Town"), is an unincorporated municipality located in Walworth County, Wisconsin with its principal office located at the Bloomfield Municipal Center, N1100 Townhall Road, Pell Lake, Wisconsin, 53157 with a mailing address of P.O. Box 704.

#### **JURISDICTION AND VENUE**

- 4. This Court has jurisdiction over this action pursuant to Wis. Stat. §806.04.
- 5. Venue of this action in Walworth County is proper pursuant to Wis. Stat. §801.50 as Walworth County is the county where the claim arose and where the property and territory at issue is located.
- 6. The Common Council of the City of Lake Geneva has authorized the commencement and prosecution of this action.

# STATUTORY FRAMEWORK FOR INTERGOVERNMENTAL COOPERATION AGREEMENTS TO DETERMINE MUNICIPAL BOUNDARIES

- 7. Wis. Stat. §66.0301(6)(a) authorizes municipalities with immediately adjacent boundaries at any point to enter into an intergovernmental cooperation agreement to determine and set a common boundary line between the municipalities.
- 8. Under Wis. Stat. §66.0301(6)(a) an intergovernmental cooperation agreement may only include the provisions authorized under the same section, Wis. Stat. §66.0305 and those provisions specified in Wis. Stat. §66.0301(6)(a)1-5.
- 9. When an intergovernmental cooperation agreement is approved and runs its course, the boundaries determined by the agreement remain in effect until subsequently changed.

- 10. Wis. Stat. §66.0301(6)(c)1-2 impose certain procedural requirements before an intergovernmental cooperation agreement determining municipal boundaries may take effect, including holding of duly notice public hearings regarding the agreement, adoption of requisite resolutions by the governing body of each municipality, and referendum of electors residing in territory subject to jurisdictional change under the agreement.
- 11. Any boundary change under an intergovernmental cooperation agreement must be accomplished by enactment of an ordinance by the governing body designated to do so in the agreement and comply with filing and recording requirements, pursuant to Wis. Stat. §66.0301(6)(e).

### FACTUAL BACKGROUND

- 12. The Village and Town are abutting municipalities that share adjacent, common boundary lines along certain portions of their respective boundaries.
  - 13. The Town shares common boundary lines with the City.
  - 14. The Village shares common boundary lines with the City.
  - 15. Portions of Town lands are completely surrounded by lands located within the City.

#### The "Agreement"

- 16. The Village and the Town have entered into an Intergovernmental Cooperation Agreement Between the Town of Bloomfield and Village of Bloomfield" (the "Agreement") pursuant to Wis. Stat. §66.0301(6), a copy of which is attached hereto as Exhibit A.
- 17. The Agreement was entered into, in part, to attempt to adjust the common boundary lines between the Village and Town as outlined in Section VI of the Agreement.
  - 18. The effective date of the Agreement is May 20, 2024.
  - 19. The City is not a party to the Agreement.

- 20. The City was not consulted or included in the planning or drafting of the Agreement and had no input on the same.
- 21. Under Section VI(b-e) of the Agreement, the Town and Village agreed to determine and alter the boundary lines of the Village and the Town.
- 22. Under Section VI(b) of the Agreement, a majority of the Town lands would be transferred and attached to the Village by altering the common boundary lines on or after the effective date of the Agreement, as depicted by Exhibit B of the Agreement (the "Initial Transfer").
- 23. Pursuant to the terms of the Agreement, after the Initial Transfer, remnant Town parcels remain Town parcels, including "island" parcels that do not share a common boundary line with the Village and are surrounded by land located within the City as depicted in Exhibit B of the Agreement.
- 24. Under Section VI(f) of the Agreement, if, within 60 days after the adoption of the initial ordinance altering the boundaries of the Town and Village, the owners of the remnant Town parcels have not initiated annexation proceedings to an adjoining municipality, or in the opinion of the Village, demonstrated a willingness and ability to remain an independent town, the Village could annex attach or annex the remnant parcels Town parcels to the Village.
- 25. Upon information and belief, it is not expected that the remnant Town parcels will initiate proceedings to annex to an adjoining municipality, such as the City.
- 26. Upon information and belief, the Village intends to make a determination that the Town has not demonstrated a willingness and ability to remain an independent Town.
- 27. Upon information and belief, the Village intends to attach or annex the remnant Town parcels into the Village's jurisdiction such that the Town will no longer retain any distinct individual parcels of land.

#### Standing

- 28. The City has a personal stake in the outcome of this action in that it has suffered, or is threatened with, an injury to special interests that are legally protectable, including the right to annex portions of the Town.
- 29. In particular, absent the Agreement, the City possesses extraterritorial zoning rights and extraterritorial plat approval rights within the unincorporated Town and is statutorily permitted to annex areas of the Town contiguous to it, which the Agreement would eliminate. By way of the Agreement, detachment is the only process by which the City can now expand. The Plan extinguishes all of those statutorily granted rights. Accordingly, the City has legally protectable interests that are adversely affected by the Agreement, and it therefore has standing.

# FIRST CLAIM FOR RELIEF – DECLARATORY JUDGMENT AGAINST ALL DEFENDANTS: INTERGOVERNMENTAL AGREEMENT

- 30. The City realleges and incorporates by reference Paragraphs 1-29 above as fully set forth herein.
- 31. This action is timely commenced within 60 days of the effective date of the Agreement as required by Wis. Stat. §66.0301(6)(f).
- 32. The City is entitled to a declaration pursuant to Wis. Stat. §806.04 that the City must be a party to the Agreement under Wis. Stat. §66.0301(6).
- 33. The City is entitled to a declaration pursuant to Wis. Stat. §806.04 that the Agreement is void and not a valid intergovernmental agreement under Wis. Stat. §66.0301(6) because the City was not a party to the Agreement and therefore the Initial Transfer cannot occur.
- 34. The City is further entitled to a declaration pursuant to Wis. Stat. §806.04 that the Agreement is void and not a valid intergovernmental agreement under Wis. Stat. §66.0301(6) because the City was not a party to the Agreement and the subsequent transfers of Town lands (the

remnant Town parcels that do not share a common boundary line with Village lands), are not contiguous to the Village but are instead completely surrounded by the City's lands and therefore these subsequent transfers cannot occur.

# SECOND CLAIM FOR RELIEF – TEMPORARY AND PERMANENT INJUNCTIVE RELIEF AGAINST ALL DEFENDANTS

- 35. The City realleges and incorporates by reference Paragraphs 1 34 above as fully set forth herein.
- 36. The City will suffer and continue to suffer irreparable harm as a result of the Agreement by the Town and the Village and shall suffer further future harms under the terms of Agreement if the Agreement is allowed to stand.
- 37. Unless and until enjoined by order of the Court, the conduct of the Town and Village through the Agreement will continue to cause irreparable harm to the City.
- 38. The current and future harms expected to be suffered by the City will be difficult or impossible to compensate in money damages.
- 39. The City has no adequate remedy at law for the future harm it will suffer as a result of the wrongful conduct of the Town and Village under the Agreement.
- 40. The City is entitled to temporary injunctive relief enjoining any further actions under the scope of the Agreement and prohibiting the Town and Village from further altering, attaching, annexing, or otherwise changing their respective boundaries until this Court can rule on the City's request for a permanent injunction regarding the same.

#### PRAYER FOR RELIEF

**WHEREFORE**, the City demands that judgment be entered as follows:

1. Enjoining the execution, enactments, and any other action by the Village of Bloomfield and Town of Bloomfield from acting as contemplated and set forth in the

"Intergovernmental Cooperation Agreement Between the Town of Bloomfield and the Village of Bloomfield" or as otherwise related to the boundaries of the Village of Bloomfield and the Town of Bloomfield.

- 2. Declaring that the "Intergovernmental Cooperation Agreement Between the Town of; Bloomfield and the Village of Bloomfield" is invalid and does not comply with the requirements for such an Agreement pursuant to Wis. Stat. §66.0301(6).
- 3. Declaring that the boundaries of the Town of Bloomfield and Village of Bloomfield revert to their condition and location prior to the execution of the "Intergovernmental Cooperation Agreement Between the Town of Bloomfield and the Village of Bloomfield."
- 4. Declaring that the City of Lake Geneva must be a party to the Intergovernmental Cooperation Agreement Between the Town of; Bloomfield and the Village of Bloomfield."
- 5. Awarding the City their actual and necessary costs of prosecuting this action.
- 6. Ordering any other relief as the Court may deem just and equitable under the circumstances.

Dated this 18<sup>th</sup> day of July, 2024.

### MUNICIPAL LAW & LITIGATION GROUP, S.C.

Attorneys for Plaintiff, City of Lake Geneva

By: /s/ Electronically signed by Lucas C. Logic

H. STANLEY RIFFLE State Bar No: 1012704 LUCAS C. LOGIC State Bar No: 1115461

730 N. Grand Avenue

Waukesha, WI 53186 O: (262) 548-1340 F: (262) 548-9211 E: sriffle@ammr.net llogic@ammr.net



# INTERGOVERNMENTAL COOPERATION AGREEMENT BETWEEN TOWN OF BLOOMFIELD AND VILLAGE OF BLOOMFIELD

The Parties to this Intergovernmental Cooperation Agreement (hereinafter "Agreement" are the Town of Bloomfield (hereinafter the "Town") and the Village of Bloomfield (hereinafter the "Village").

#### **RECITALS**

WHEREAS, the Village is a duly incorporated Wisconsin municipality consisting of lands that were formerly located in the Town of Bloomfield; and,

WHEREAS, the Village has provided municipal services to the property owners and residents of the Town since the Village's incorporation by intergovernmental agreement; and

WHEREAS, in order to continue the adequate provision of said municipal services of a cost-effective basis, the Town and Village hereby enter into this Agreement whereby the Village will provide municipal services for the benefit of the Town and the Village, and the Town and Village will share the costs of said services in accordance with the proportions and other terms herein; and,

WHEREAS, there is significant concern that the Town will not be able to seat a full Town Board in the near future or afford to continue to provide the same level of services to its residents and property owners; and

WHEREAS, pursuant to Wis. Stat. § 66.0301(6), the Town and the Village wish to adjust the boundary line separating the Town and the Village, leaving only those parcels included in the attached Exhibit D after the Village adopts it's ordinance completing phase 1. Thereafter the Village shall adopt a subsequent ordinance adjusting the boundary lines a final time to include the remaining parcels of the Town; and

WHEREAS, the lands excluded from the first boundary line adjustment, to wit, the lands depicted on the attached Exhibit D, comprise those lands which are bounded by the City of Lake Geneva or the Village of Genoa City; and

WHEREAS, no jurisdictional change will occur for at least thirty (30) days after this Agreement is published by the Town and Village, and a Town remnant will likely remain even after any jurisdictional change occurs, so it is imperative that this Agreement also address operational issues going forward, such as shared governance, apportionment of assets, revenues, costs, and liabilities and the provision of municipal services to residents and property owners of the Town and Village; and

WHEREAS, the Town and Village apportioned assets and liabilities upon the incorporation of the Village leaving limited assets owned by the Town; and

**WHEREAS**, Wis. Stat. § 66.0235 requires the Town and Village to apportion the remaining assets and liabilities in accordance with the boundary adjustments detailed in this Agreement; and,

WHEREAS, the Town and Village wish to establish rules and procedures for said apportionment in the context of this Agreement; and,

Document 3

WHEREAS, Wis. Stat. § 66.0301 allows municipalities to cooperate and contract in a binding fashion for the receipt and furnishing of services, for the joint exercise of powers or duties required or authorized by law, for the appointment of expenses involved, for the adjustment of boundary lines, and for the exercises of other duties and rights as stated therein; and

WHEREAS, a joint public hearing was held on this proposed Agreement on Monday, May 20, 2024, said public hearing having been properly noticed in accordance with the provisions of Wis. Stat. § 66.0301(6)(c).

NOW THEREFORE, in consideration of the foregoing recitals, which are contractual, and for other good and valuable consideration, the receipt and sufficiency of which is mutually acknowledged, the Town and Village hereby enter into this Agreement pursuant to the authority granted to them by Wis. Stat. § 66.0301, on the following terms:

- Term of Agreement. The Term of this Agreement shall be ten (10) years from I. the Effective Date. The "Effective Date" shall be the date upon the last of the duly authorized representatives of the Town and Village sign this Agreement,
- Prior to approving this Agreement by resolution, the Agreement Procedure. Town and Village held a joint meeting on April 22, 2024, a joint public hearing in accordance with Wis. Stat. § 66.0301(b)(c), and the Town and Village provided notice of a pending agreement and public hearing by publishing a class 1 notice and by giving notice to each property owner affected by certified mail at least 20 days before the public hearing, in accordance with Wis. Stat. § 66.0301(b)(c).
- Apportionments of Assets and Liabilities. Unless stated herein, the III. apportionment of assets and liabilities between the Town and Village shall be determined pursuant to Wis. Stat. § 66.0235.
- Until 11:59 p.m. on August 18, 2024, all assets and liabilities of the Town shall be assigned to the Village.
- An Apportionment Board, consisting of representatives of the Town and b. Village, shall convene on or before August 28, 2024, to begin discussions regarding apportionment of assets between the Town and Village, in accordance with Wis. Stat. § 66.0235.
- Notwithstanding the foregoing subparagraph (b), because the boundary line between the Town and Village will change (due to the operation of this Agreement) before a proper apportionment of assets and liabilities can be completed by the Apportionment Board, the Apportionment Board shall wait until the new boundary line is established before completing the apportionment process. The post-boundary-line change areas of the Town and Village, respectively, shall be used to determine the average assessed values of the Town area and Village areas for the preceding five years. After a boundary-change ordinance is adopted, filed, and

recorded by the Town under Wis. Stat. § 66.0301(6)(e), the Appointment Board shall finalize the apportionment process in accordance with Wis. Stat. § 66.0235.

Document 3

- Before apportioning any other asset or liability, all unrestricted monetary assets and liabilities presently owned by the Town shall be apportioned in accordance with the formula contained at Wis. Stat. § 66.0235(2)(b) based upon the average assessed valuation for the preceding five (5) years of the post-boundary-line change Town and Village areas, respectively.
- Any monetary funds that are restricted for a particular use shall retain said restrictions after apportionment.
- During and after the apportionment process, non-monetary assets such as vehicles, land, buildings and/or inventory, may, at the option of the Apportionment Board, remain Town property or may be transferred to the Village in accordance with the formulas contained in Wis. Stat. § 66.0235; in the alternative, the Apportionment Board may decide that certain assets will be jointly owned by the Town and Village in a proportion to be determined by the Apportionment Board. If the Apportionment Board decides that any asset, such as the current Town/Village Hall shall be jointly owned post-apportionment, the Apportionment Board shall also allocate responsibility for the maintenance, insurance, preservation, and other obligations related to said asset. Deeds or other instruments reflecting changes in ownership shall be executed and recorded as necessary.
- Following apportionment, the Town shall lease any real estate, building, or other non-monetary assets that it retains after apportionment, to the Village in exchange for payment of one dollar (\$1.00) in annual consideration. The Village's compliance with the other terms and conditions contained in the Agreement will serve as additional consideration for said lease.

#### **Provision of Municipal Services.** IV.

- Public Works. The Town and Village have previously entered into an Intergovernmental Agreement authorizing the Village to provide public works and related services to the Town. Those same services shall continue.
- (i) Bloomfield Highlands. The Town has agreed, by December 31, 2025, to complete and maintain the roads for within Bloomfield Highlands Subdivsion and to levy a special assessment against the properties which adjoin the subdivision roads. The Village hereby assumes this obligation. Upon completion of the work to town road standards, the Village shall accept the roads.
- Public Safety. Fire and rescue services shall continue to be provided to Town and Village property owners and residents by the Bloomfield-Genoa City Fire and Rescue.

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Police protection shall continue to be provided to Town and Village property owners and residents by the Village of Bloomfield.

Document 3

- Refuse and Recycling Services. Refuse and recycling services to property owners and residents of the Town and Village shall continue to be provided by John's Disposal pursuant to the existing contract between John's Disposal and the Town/Village.
- Parks. The Village shall be responsible for the maintenance of all parks d. located in the Town and Village. The existing Joint Parks, Lake & Recreation Committee will continue to administer the parks.
- Administrative Employees and Staff. At the outset of this Agreement, the Town and Village have their own administrative staff and will continue to operate separate staff until August 18th, 2024, at which time all staff shall be terminated. The Town agrees to not modify or create new liabilities that shall extend beyond the August 18th deadline without the consent of the Village.
- Payment of Expenses Related to Shared Services. Unless otherwise agreed f. by the Parties, the Town and Village have previously entered into a Intergovernmental Agreement to compensate the Village for the services it provides to the Town. The parties shall continue to operate under the terms of the IGA until the final phase of this Agreement is completed.
- Capital Expenditures. The cost of any new capital equipment or other asset necessary or useful for the provision of the municipal services contemplated herein, shall be apportioned between the Town and Village in a proportion equal to their respective shares of the total equalized value of all real and personal property located in the Town and Village in the prior year.
- Employees. At present, the Town Clerk-Treasurer is the only employee of the V. Town.



#### Adjustment to Boundary Line Between Town and Village. VI.

Document 3

- Prior to the Effective Date, the boundary line between the Town and Village is/was as bounded and depicted on the attached Exhibit A which is incorporated herein by reference.
- On or after the Effective Date, the Town and Village will alter the b. boundary line between the Town and Village so that the boundary line between the Town and Village will be as is bounded and depicted on the attached Exhibit B which is incorporated herein by reference.
- The lands transferred from the Town to the Village pursuant to the c. boundary line change provided by this Agreement include all lands available to be transferred from the Town to the Village under Wisconsin law (the "Transferred Lands") are described on the attached Exhibit C which is incorporated herein by reference.
- The lands which shall remain under the Town's jurisdiction after the first boundary line change provided for in this Agreement (the "Town Remnant") are described on the attached Exhibit D which is incorporated herein by reference.
- On or after the Effective Date, the Village Board will adopt and file an ordinance, pursuant to Wis. Stat. § 66,0301(6)(c), which will trigger the boundary line change depicted on the attached Exhibit B and bounded and described on the attached Exhibit C (the "Boundary Change"). Specifically, the Boundary Change will involve the attachment to the Village of the lands, presently under the jurisdiction and within the bounds of the Town, which are bounded and described in Exhibit C.
- The Village and Town agree that the Village will continue to provide all municipal services currently provided by the Town to the Town Remnant for at least ninety (90) days after the adoption of the ordinance which will trigger the Boundary Change. If, within sixty (60) days after the adoption of the ordinance which will trigger the first Boundary Change, the owners of the parcel of land which comprise the Town Remnant have not initiated proceedings to annex to an adjoining municipality and/or have not, in the opinion of the Village, demonstrated their willingness and ability to remain an independent Town, the Village may attach or annex the Town Remnant via any lawful means set forth in Chapter 66 of the Wisconsin Statutes, including the adoption of another ordinance under Wis. Stat. § 66.0301(6)(e) to complete the full Boundary Change to attach the Town Remnant to the Village.
- In accordance with Wis. Stat. § 66.1105(4)(gm)(1), this Agreement constitutes a cooperative plan boundary agreement, and the Village will not be prohibited from exercising its TIF authority in the territory subject to this Agreement for any period of time.

#### Planning, Finance and Budgeting, and Ad Hoc Committees. VII.

#### Planning. A.

Document 3

- The Village of Bloomfield and the Town of Bloomfield agree to create a joint planning commission to be known as the Town/Village Planning Commission.
- The Town/Village Joint Planning Commission shall consist of seven (7) members, two (2) of whom are appointed by the Town Chairperson subject to confirmation by the Town Board. The remaining five (5) shall be the five (5) persons presently serving on the Village Planning Commission.
- The initial term of appointment for each Party's delegation shall be for a term of three (3) years. Village Board and Town Board members' terms shall following their respective board terms. Following their initial appointments, regular appointments shall be made in April of each year, as needed. Following initial appointments, all members of the Town/Village Joint Planning Commission shall serve for terms of three (3) years.
- A vacancy shall be created if a Town/Village member's residency d. terminates during the term of appointment or if the position is otherwise not occupied due to resignation, failure to continue in elected office if a member of the governing board or removal for cause by the governing board or the respective municipality. Vacancies shall be promptly filled of the unexpired term in the same manner as the original appointment and successors shall serve the remaining term.
- The Town/Village Planning Commission shall have the same duties and responsibilities as granted under the Wisconsin State Statutes and local ordinances for both the Village and the Town in regards to planning commissions. Recommendations of the planning commission shall be forwarded to the appropriate municipalities' Board for review.

#### Finance and Budgeting.

- The Village of Bloomfield and the Town of Bloomfield agree to create a joint finance committee to be known as the Town/Village Finance Committee.
- The purpose of the Town/Village Joint Finance Committee is to b. coordinate the financing and budgeting of both the Town of Bloomfield and Village of Bloomfield. The Town/Village Joint Finance Committee will assist the Village Administrator in establishing the budget for both the Town of Bloomfield and the Village of Bloomfield. The Joint Finance committee will also make recommendations to their respective boards on the purchase of any capital items or proposed capital improvement programs.
- The Town/Village Joint Finance Committee shall consist of five (5) members, one (1) who shall be appointed by the Town Chairperson subject to confirmation by the Town Board. The remaining members shall consist of the members of the current Village

COP Finance Committee, save Kenin Conlon. The Village President will serve as chairman of the Town/Village Joint Finance Committee.

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- The initial term of appointment for each Party's delegation shall be for a term of two (2) years. Following initial appointments, regular appointments shall be made as needed. Following initial appointments, all members of the Town/Village Joint Finance Committee shall serve for terms of two (2) years in alternating years after the President has been elected.
- A vacancy shall be created if a Town/Village member's residency terminates during the term of appointment or if the position is otherwise not occupied due to resignation, failure to continue in elected office or removal for cause by the governing board or the respective municipality. Vacancies shall be promptly filled for the unexpired term consistent with State law.

#### **Ad Hoc Committees**

The Town Board Chairman and Village President, by agreement, may establish additional ad hoc committees as used for or necessary to accomplish the subject matter contained in this Agreement.

- VIII. Modification. This Agreement may be modified by a written agreement duly approved by the Town Board and Village Board and signed by their authorized representatives.
- IX. Construction of Agreement. Any court of competent jurisdiction that is interpreting and reviewing this Agreement, shall review it in the context that most favors enforceability. If a reviewing court interprets the statutes so as to require separate agreements for sharing of services under Wis. Stat. § 66.0301(1-5) and boundary agreements under Wis. Stat. § 66.0301(6), then a reviewing court shall read this Agreement as two separate Agreements, with one agreement addressing the issues addressed in Wis. Stat. § 66.0301(1-5) and the other agreement addressing the issues presented in Wis. Stat. § 66.0301(6). If, however, a reviewing court believes that this Agreement is most enforceable if interpreted as a single agreement, then it should interpret this Agreement as a single agreement.
- X. Third-Party Actions. In the event of a court action by a third-party challenging the validity or enforceability of this Agreement, both parties shall cooperate to vigorously defend this Agreement. If only one party is named in the action, the other party will seek to intervene and the named party will support such intervention. No settlement of any such action shall be permitted without the approval of the governing bodies of both municipalities.

The below-signed authorized individuals certify that this Intergovernmental Cooperation Agreement has been duly approved by their respective governing bodies in accordance with state and local laws, rules and regulations, and that each has caused their duly authorized officers to execute this Agreement on the dates written before their respective signatures.

Dated: 5-20-24

VILLAGE OF BLOOMFIELD,

Daniel Aronson, President

Drafted by:

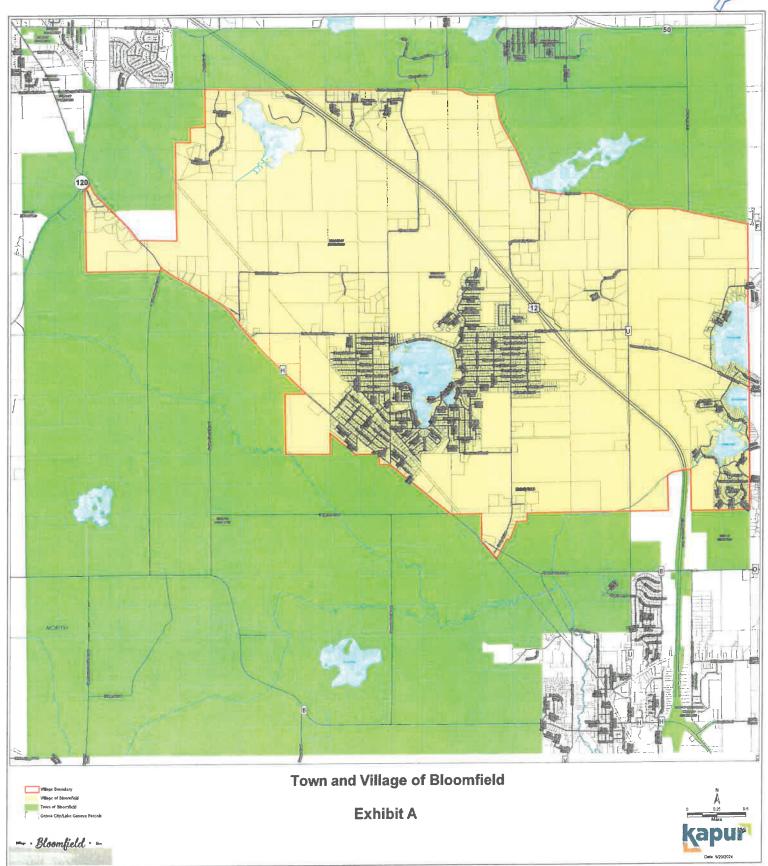
Anthony A. Coletti, Esq.
State Bar No. 1018646
Law Offices of Anthony A. Coletti, S.C.
101 Evergreen Parkway, # 3
Elkhorn, WI 53121
tony@colettilaw.com
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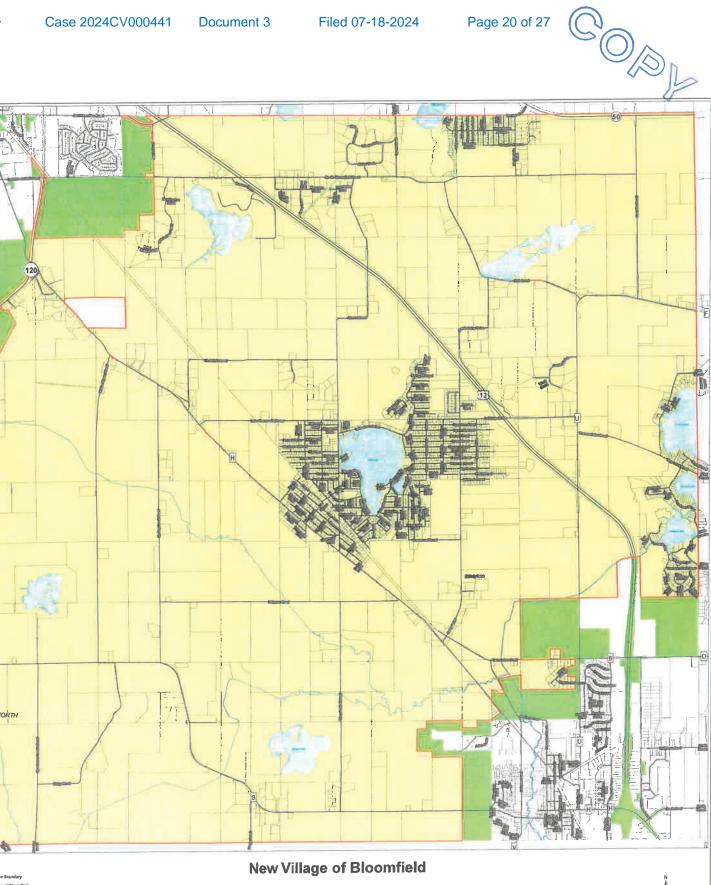
Brian A. Schuk, Esq. State Bar No. 1035097 Schuk Law, LLC 253 Center St. Suite 100 Lake Geneva, WI 53147 brian@schuklaw.com 0262.214.1174 Dated: 5-20-24

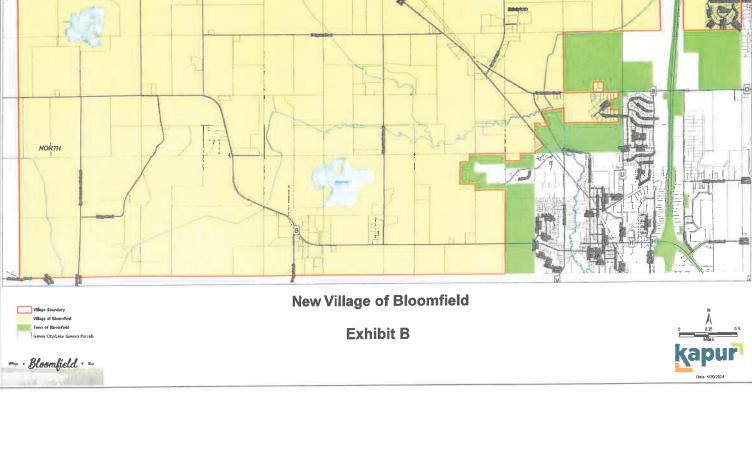
TOWN OF BLOOMFIELD

Sue Leedle, Chairperson









Case 2024CV000441

Document 3

Filed 07-18-2024 **EXHIBIT C** 

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Parcel Number	Parcel Number	Parcel Num
All Town ROWs	MA172200001A	MA354900001
	MA172200001A MA172200002	MA354900002
All Town Road Gaps	MA173300001	MA358200001
All Town Overlaps	MA173300001 MA173300002	MA358200001 MA358200002
MA 9200001	MA17500002 MA175000001	MA358200002
MA 24100001	MA175000001 MA175000002	MA358200003
MA 24100002	MA175000002 MA175000003	MA387500001
MA 29900001		MA387500001 MA387500002
MA 29900002	MA211200001	MA387500002 MA387500003
MA 30000001	MA219600001	MA387500003 MA387500004
MA 30000002	MA219600002	
MA 33000001	MA219600003	MA388700002
MA 33600001	MA220100001	MA390400001
MA 34100001	MA222300001	MA393100001
MA 34100002	MA224300001	MA393100002
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Parcel Number	Parcel Number	Parcel Number
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### **EXHIBIT C**

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	2600006D		2900007 2900007A	MB 3300016
	2600008		2900007B	MB 3300017
	2600008 2600008A1		2900007B	MB 3300018
	2600010		2900008A 2900008B	MB 3400001A
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	2700001C		2900008D	MB 3400001C
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	2700002A		3000001	MB 3400003
	2700002C		3000001	MB 3400003A
	2700004		3000002	MB 340000311 MB 3400004
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Parcel Number		Parcel Number		Parcel Number
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MGDW 00007	MIR	00031	MIR	00088
MGDW 00008	MIR	00032	MIR	00089
MGDW 00009	MIR	00033	MIR	00090
MGDW 00010	MIR	00035	MIR	00092
MGDW 00011	MIR	00036	MIR	00093
MGDW 00012	MIR	00037	MIR	00094
MGDW 00013	MIR	00038	MIR	00095
MGDW 00014	MIR	00040	MIR	00096
MGDW 00015	MIR	00041	MIR	00097
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MGDW 00021	MIR	00046	MIR	00106
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MGDW 00025	MIR	00049	MIR	00110
MGDW 00026	MIR	00050	MIR	00111
MGDW 00027	MIR	00051	MIR	00112
MGDW 00028	MIR	00052		00113
MGDW 00029	MIR	00053		00116
MGDW 00030	MIR	00054		00119
MIR 00001	MIR	00055		00120
MIR 00002	MIR	00057		00124
MIR 00003	MIR	00058		00125
MIR 00004	MIR	00060		00126
MIR 00005	MIR	00061		00128
MIR 00006		00062		00129
MIR 00007	MIR	00063		00132
MIR 00008	MIR	00065		00134
MIR 00010		00066		00135
MIR 00011		00068		00136
MIR 00012		00069		00137
MIR 00014		00072		00141
MIR 00015		00074		00142
MIR 00016	MIR	00075		00143
MIR 00017		00076		00144
MIR 00018		00079		00145
MIR 00019		00082		00146
MIR 00023		00083		00148
MIR 00025		00084		00150
MIR 00029	MIR	00086	MIR	00151

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## EXHIBIT C

	I KANDI EKKED EA	I IDD	CHARAGING TO VILLETICE SO		
	Parcel Number		Parcel Number		Parcel Number
MIR	00152	MIR	00211	MIR	00277
MIR	00154	MIR	00212	MIR	00278
MIR	00155	MIR	00213	MIR	00279
MIR	00156	MIR	00217	MIR	00280
MIR	00158	MIR	00220	MIR	00282
MIR	00159	MIR	00222	MIR	00284
MIR	00160	MIR	00225	MIR	00285
MIR	00162	MIR	00227	MIR	00286
MIR	00163	MIR	00228	MIR	00287
MIR	00165	MIR	00229	MIR	00288
MIR	00166	MIR	00230	MIR	00290
MIR	00168	MIR	00231	MIR	00291
MIR	00170	MIR	00234	MIR	00292
MIR	00171	MIR	00235	MIR	00295
MIR	00172	MIR	00238	MIR	00296
MIR	00174	MIR	00239	MIR	00299
MIR	00175	MIR	00240	MIR	00300
MIR	00178	MIR	00241	MIR	00301
MIR	00179	MIR	00242	MIR	00304
MIR	00181	MIR	00243	MIR	00305
MIR	00184	MIR	00246	MIR	00306
MIR	00185	MIR	00247	MIR	00307
MIR	00186	MIR	00250	MIR	00308
MIR	00188	MIR	00251	MIR	00309
MIR	00189	MIR	00252	MIR	00310
MIR	00190	MIR	00253	MIR	00312
MIR	00192	MIR	00254	MIR	00314
MIR	00193	MIR	00255	MIR	00315
MIR	00194	MIR	00256	MIR	00316
MIR	00195	MIR	00257	MIR	00318
MIR	00197	MIR	00259	MIR	00319
MIR	00198	MIR	00260		00322
MIR	00199	MIR	00262		00323
MIR	00199A	MIR	00263		00324
MIR	00200	MIR	00265		00327
MIR	00201	MIR	00267		00328
MIR	00202	MIR	00268		00329
MIR	00203	MIR	00269		00330
MIR	00203A	MIR	00270		00332
MIR	00206		00271		00333
MIR	00207		00273		00334
MIR	00209		00275		00335
MIR	00210	MIR	00276	MIR	00337

	TRANSFERRED EA	INDS (	MANGING TO	VIEWIGE S COMMENTS
	Parcel Number		Parcel Number	Parcel Number
MIR	00339	MIR	00405	MIR 00457
MIR	00340		00406	MIR 00458
MIR	00343	MIR	00407	MIR 00459
MIR	00344	MIR	00408	MIR 00461
MIR	00346	MIR	00409	MIR 00463
MIR	00349	MIR	00410	MIR 00465
MIR	00350	MIR	00412	MIR 00467
MIR	00351	MIR	00413	MIR 00468
MIR	00352	MIR	00415	MTU 00001
MIR	00353	MIR	00416	MTU 00002
MIR	00354	MIR	00417	MTU 00003
MIR	00356	MIR	00419	MTU 00004
MIR	00357	MIR	00421	MTU 00005
MIR	00358	MIR	00422	MTU 00006
MIR	00359	MIR	00422A	MTU 00007
MIR	00360	MIR	00423	MTU 00008
MIR	00361	MIR	00424	MTU 00009
MIR	00362	MIR	00425	MTU 00010
MIR	00364	MIR	00426	MTU 00011
MIR	00366	MIR	00428	MTU 00012
MIR	00367	MIR	00430	MTU 00013
MIR	00370	MIR	00431	MTU 00014
MIR	00372	MIR	00432	MTU 00015
MIR	00374	MIR	00433	MTU 00016
MIR	00376	MIR	00434	MTU 00017
MIR	00377	MIR	00435	MTU 00018
MIR	00378	MIR	00436	MTU 00019
MIR	00380	MIR	00437	MTU 00020
MIR	00384	MIR	00439	MTU 00021
MIR	00387	MIR	00440	MTU 00022
MIR	00388	MIR	00441	MTU 00023
MIR	00389	MIR	00443	MTU 00024
MIR	00390	MIR	00445	MTU 00025
MIR	00391	MIR	00446	MTU2 00001
MIR	00392	MIR	00448	MTU2 00002
MIR	00394	MIR	00449	MTU2 00003
MIR	00397	MIR	00450	MTU2 00015
MIR	00398	MIR	00451	
MIR	00399	MIR	00452	
MIR	00401	MIR	00453	
MIR	00402	MIR	00454	
MIR	00403	MIR	00455	
MIR	00404	MIR	00456	

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# **EXHIBIT D**

### TOWN REMNANT

**Parcel Number** 

**Parcel Number** 

MB 2600006 MB 2600005A MB 3500002B MB 3500005 MB 3500006

MB 3500006B MB 3500007 MA387100001 MA110500001

MB 3500006A

MA110500001 ROW MA 69500001 MB 3400001B MB 3400001C MB 3400001C1 MB 3500002C

MB 3500002 MB 3500004 MB 3500002A MB 2600007 MB 2600007 ROW MB 2600005

MB 2600002 MA203500001 MB 2500004C MB 2600002B

MGDW 00023

MB 3600007B MB 3600013 MB 3600007A MB 2600002A MB 2500002 MB 2500001

MB 2500004B ROW MB 2500004B MB 2500004 MB 2500004A MB 2500004A ROW

MA294000002 MB 3600008 MA 13200001 MA 13200001 ROW MB 3600003F ROW

MB 3600003F MB 3600003D

MB 3600003D ROW

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MB 3600009 MB 700004C MB 700004D MA351700001 MB 500011 MA 46900003 MA 46900002 MA 46900001

MB 600007C MB 500007A MB 600007I MB 600007G MB 500007C MB 500007 MA 56400002

MA 39100001 MB 600012A MB 600011 MB 600011A MB 500003

MA 68100001 MA 57300001 MB 600005 MB 700004A ROW

MB 700004B ROW MB 500003A

MA4303400001-OVERLAP

MB 600007D MB 600009 MB 600009 MB 700004 MB 600007E MB 600010 MB 500006 MB 500006A MB 600002 MB 700005 MA460600001 MA460600001 ROW

MA400700001 MA400700002 MB 700006 MB 700005D1

STH 12 ROW

