



State of Wisconsin Department of Administration

Tony Evers, Governor

Kathy Blumenfeld, Secretary

Dawn Vick, Division Administrator

Division of Intergovernmental Relations

Date: July 16, 2026

PETITION FILE NO. 14859

To: DARLA SALINAS, CLERK
CITY OF OSHKOSH
PO BOX 1130
OSHKOSH, WI 54903-1130

JEANNETTE MERTEN, CLERK
TOWN OF OSHKOSH
1076 COZY LN
OSHKOSH, WI 54901-1404

From: **Municipal Boundary Review**
PO Box 1645, Madison WI 53701
Voice (608) 261-6097 Fax (608) 264-6104
Email: wimunicipalboundaryreview@wi.gov
Web: <http://doa.wi.gov/municipalboundaryreview>

Subject: NASLUND ANNEXATION

The proposed annexation submitted to our office on June 26, 2026, has been reviewed and found to be in the public interest. In determining whether an annexation is in the public interest, s. 66.0217 (6), Wis. Stats. requires the Department to examine "[t]he shape of the proposed annexation and the homogeneity of the territory with the annexing village or city..." so as, to ensure the resulting boundaries are rational and compact. The statute also requires the Department to consider whether the annexing city or village can provide needed municipal services to the territory. The subject petition is for territory that is reasonably shaped and contiguous to the **CITY OF OSHKOSH**, which is able to provide needed municipal services.

Although the territory lies within an existing town island, the proposed annexation serves to partially eliminate that irregularity and thereby improves the overall homogeneity and contiguity of the City's boundary in this area. While town islands are generally prohibited under s. 66.0227, Wis. Stats., this proposed action does not create a new prohibited island; rather, it incrementally reduces an existing one, resulting in a more rational and compact municipal boundary consistent with s. 66.0217(6), Wis. Stats.

Note: The bearing of the tie line from the Northwest corner of Section 12-18-16 to the point of beginning of the metes and bounds description as shown on the scale map does not agree with that shown in the in the legal description; please revise as needed.

The Department reminds clerks of annexing municipalities of the requirements of s. 66.0217 (9)(a), Wis. Stats., which states:

"The clerk of a city or village which has annexed shall file immediately with the secretary of administration a certified copy of the ordinance, certificate and plat, and shall send one copy to each company that provides any utility service in the area that is annexed. The clerk shall record the ordinance with the register of deeds and file a signed copy of the ordinance with the clerk of any affected school district..."

State and federal aids based on population and equalized value may be significantly affected through failure to file with the Department of Administration. Please file a copy of your annexing ordinance, including a statement certifying the population of the annexed territory. **Please include your MBR number 14859 with your ordinance.** Ordinance filing checklist available at <http://mds.wi.gov/>, click on "Help on How to Submit Municipal Records". Email scanned copy of required materials (color scan maps with color) to mds@wi.gov or mail to: Wisconsin Department of Administration, Municipal Boundary Review, PO Box 1645, Madison WI 53701-1645.

The petition file is available for viewing at: <http://mds.wi.gov/View/Petition?ID=2935>
Please call me at (608) 261-6097, should you have any questions concerning this annexation review.

Sincerely,



Bradley T. Vowels-Katter
Municipal Boundary Review – DOA
Direct (608) 261-6097
bradley.vowelskatter@wisconsin.gov
<http://doa.wi.gov/municipalboundaryreview>

cc: petitioner

Online Submittal and Payment: Instead of this form go to <https://wi.accessgov.com/public/Forms/Page/doa-dir/dir-annexation/>
This will speed up the process by eliminating the time it used to take to mail the check to us.

Petitioner Information

Name: Nels H. Naslund

Phone: 920-279-9640

Email: nnas465@att.net

Contact Information if different than petitioner:

Representative's Name: Jeffrey Nau, City of Oshkosh Department of Community Development

Phone: 920-236-5122

E-mail: jnau@oshkoshwi.gov

1. Town(s) where property is located: Town of Oshkosh

2. Petitioned City or Village: City of Oshkosh

3. County where property is located: Winnebago

4. Population of the territory to be annexed: 2

5. Area (in acres) of the territory to be annexed: 1.857

6. Tax parcel number(s) of territory to be annexed (if the territory is part or all of an existing parcel):
0180208

Include these required items with this form:

1. ☒ Legal Description meeting the requirements of [s.66.0217 \(1\) \(c\)](#) [see attached annexation guide]
2. ☒ Map meeting the requirements of [s. 66.0217 \(1\) \(g\)](#) [see attached annexation guide]
3. ☒ Signed Petition or Notice of Intent to Circulate [see attached annexation guide]
4. ☒ Check or money order covering review fee [see next page for fee calculation]

Annexation Review Fee Schedule

A Guide for Calculating the Fee Required by ss.16.53 (4) and 66.0217, Wis. Stats.

Required Fees
There is an initial filing fee and a variable review fee

- \$300

Initial Filing Fee (required with the first submittal of all petitions)
\$300 – 2 acres or less
\$525 – 2.01 acres or more
- \$300

Review Fee (required with all annexation submittals except those that consist ONLY of road right-of-way)
\$300 – 2 acres or less
\$900 – 2.01 to 10 acres
\$1,200 – 10.01 to 50 acres
\$1,500 – 50.01 to 100 acres
\$2,100 – 100.01 to 200 acres
\$3,000 – 200.01 to 500 acres
\$4,000 – Over 500 acres
- \$600

TOTAL FEE DUE (Add the Filing Fee to the Review Fee)

Include check or money order, payable to: **Department of Administration**

DON'T attach the check with staples, tape, ...

**THE DEPARTMENT WILL NOT PROCESS
AN ANNEXATION PETITION THAT IS NOT ACCOMPANIED
BY THE REQUIRED FEE.**

**THE DEPARTMENT'S 20-DAY STATUTORY REVIEW PERIOD
COMMENCES UPON RECEIPT OF THE PETITION AND REVIEW FEE**

Shaded Area for Office Use Only

Date fee & form received: _____

Payer: _____

Check Number: _____

Check Date: _____

Amount: _____

PETITION FOR DIRECT ANNEXATION BY UNANIMOUS APPROVAL

TO THE COMMON COUNCIL OF THE CITY OF OSHKOSH, WINNEBAGO COUNTY, WISCONSIN:

WHEREAS, the undersigned constituting all of the electors and all of the owners of real property in the territory proposed to be annexed;

NOW, THEREFORE, PETITION IS HEREBY MADE by unanimous approval pursuant to the provisions of Sec. 66.0217(2) of the Wisconsin Statutes, for direct annexation to the City of Oshkosh, Wisconsin, from the Town of Oshkosh, Winnebago County, Wisconsin, of the real estate hereinafter described.

That pursuant to Sec. 66.0217(2), petition is hereby made without compliance to the notice requirements of Sec. 66.0217(4) of the Wisconsin Statutes.

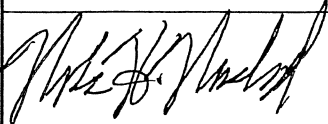
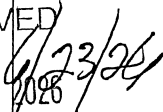
That the current population of the territory to be annexed as defined by Sec. 66.0201(2)(dm) of the Wisconsin Statutes is Two (2).

That the territory to be annexed is contiguous to the City of Oshkosh, is located in the Town of Oshkosh, Winnebago County, Wisconsin and is described as follows:

NASLUND ANNEXATION
BEING ALL OF LOT 1 OF CERTIFIED SURVEY MAP NUMBER 2673, RECORDED AS DOCUMENT NUMBER 823674, WINNEBAGO COUNTY REGISTER OF DEEDS AND ALSO PART OF JACKSON STREET (STATE HIGHWAY 76), ALL LOCATED IN THE SOUTHWEST ¼ OF THE NORTHWEST ¼ OF SECTION 12, TOWNSHIP 18 NORTH, RANGE 16 EAST, TOWN OF OSHKOSH, WINNEBAGO COUNTY, WISCONSIN BOUNDED AND DESCRIBED AS FOLLOWS: COMMENCING FROM THE NORTHWEST CORNER OF SECTION 12, TOWNSHIP 18 NORTH, RANGE 16 EAST; THENCE S01°13'01"E, 1,650.58 FEET ALONG THE WEST LINE OF SAID SECTION 12 TO A POINT ON THE EXTENDED NORTH LINE OF LOT 1 OF CERTIFIED SURVEY MAP NUMBER 2673 AND THE POINT OF BEGINNING; THENCE N89°07'15"E, 490.50 FEET ALONG SAID EXTENDED NORTH LINE AND NORTH LINE OF SAID LOT 1 TO THE NORTHEAST CORNER OF SAID LOT 1; THENCE S00°56'00"E, 165.10 FEET ALONG THE EAST LINE OF SAID LOT 1 TO THE SOUTHEAST CORNER OF SAID LOT 1; THENCE S89°07'36"W, 489.68 FEET ALONG THE SOUTH LINE AND EXTENDED SOUTH LINE OF SAID LOT 1 TO A POINT ON THE WEST LINE OF SAID SECTION 12; THENCE N01°13'01"W, 165.05 FEET ALONG SAID WEST LINE TO THE POINT OF BEGINNING. SAID AREA CONTAINS 80,902 SQUARE FEET OR 1.857 ACRES, MORE OR LESS.

Shown S 01-11-04 E on map

That attached hereto is a scaled map reasonably showing the boundaries of the following described territory to be annexed and its relation to the municipalities involved.

Signature of Petitioner	Printed Name	Date of Signing	Elector or Property Owner	Address or Description of Property
	Nels H. Naslund	RECEIVED JUN 23 2025 	Owner	2606 Jackson St. Oshkosh, WI 54901 Parcel 0180208

CITY CLERK'S OFFICE

PETITION FOR TEMPORARY AND PERMANENT ZONING CLASSIFICATION

TO THE COMMON COUNCIL OF THE CITY OF OSHKOSH:

WHEREAS the undersigned are electors and/or property owners in the area being sought to be annexed to the City of Oshkosh, said area being more particularly described in a certain petition for unanimous annexation to the City of Oshkosh,

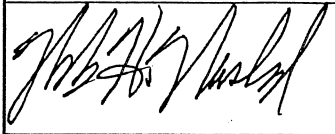
Naslund Annexation,

and,

WHEREAS it is acknowledged by the undersigned that the submitting of this petition does not in any matter attempt to make said petition for direct annexation conditional upon this petition or the action taken by the said Common Council pursuant to this petition.

NOW, THEREFORE, the undersigned petition the Common Council of the City of Oshkosh that the ordinance annexing said territory include a provision temporarily designating the classification for zoning purposes, pursuant to Sec. 66.0217(8) of the Wisconsin Statutes, until the zoning ordinance is amended as prescribed in Sec. 62.23(7)(d) of the Wisconsin Statutes, as follows:

SUBURBAN MIXED USE
(SMU)

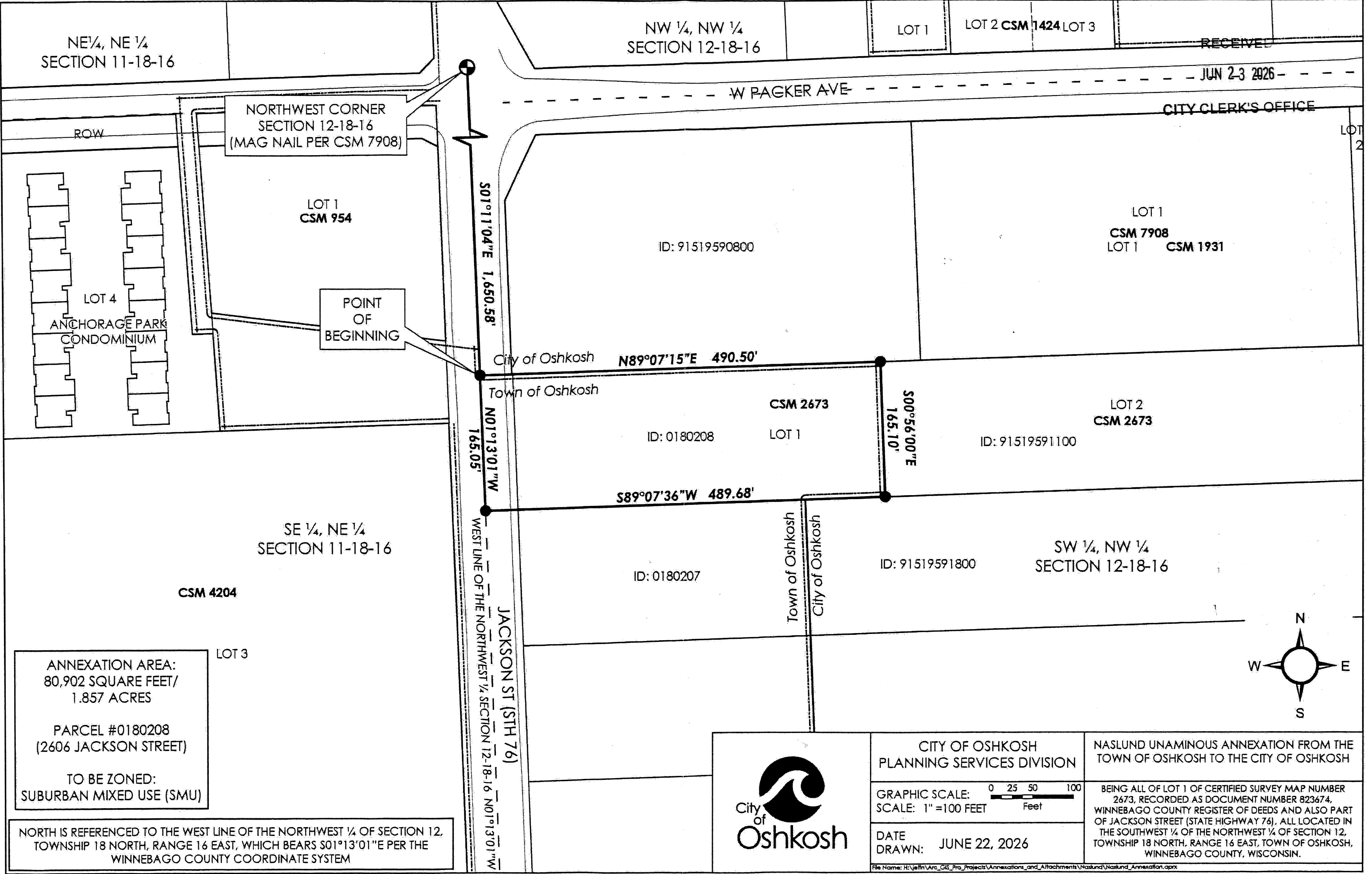
Signature of Petitioner	Printed Name	Date of Signing	Elector or Property Owner	Address or Description of Property
	Nels H. Naslund	6/23/26	Owner	2606 Jackson St. Oshkosh, WI 54901 Parcel 0180208

FILED

RECEIVED

JUN 23 2026

CITY CLERK'S OFFICE



ANNEXATION AREA:
80,902 SQUARE FEET/
1.857 ACRES

PARCEL #0180208
(2606 JACKSON STREET)

TO BE ZONED:
SUBURBAN MIXED USE (SMU)

NORTH IS REFERENCED TO THE WEST LINE OF THE NORTHWEST ¼ OF SECTION 12,
TOWNSHIP 18 NORTH, RANGE 16 EAST, WHICH BEARS S01°13'01"E PER THE
WINNEBAGO COUNTY COORDINATE SYSTEM



City of Oshkosh

CITY OF OSHKOSH
PLANNING SERVICES DIVISION

GRAPHIC SCALE: 0 25 50 100
SCALE: 1" = 100 FEET Feet

DATE
DRAWN: JUNE 22, 2026

NASLUND UNANIMOUS ANNEXATION FROM THE
TOWN OF OSHKOSH TO THE CITY OF OSHKOSH

BEING ALL OF LOT 1 OF CERTIFIED SURVEY MAP NUMBER
2673, RECORDED AS DOCUMENT NUMBER 823674,
WINNEBAGO COUNTY REGISTER OF DEEDS AND ALSO PART
OF JACKSON STREET (STATE HIGHWAY 76), ALL LOCATED IN
THE SOUTHWEST ¼ OF THE NORTHWEST ¼ OF SECTION 12,
TOWNSHIP 18 NORTH, RANGE 16 EAST, TOWN OF OSHKOSH,
WINNEBAGO COUNTY, WISCONSIN.

File Name: H:\Jeffn\Arc_GIS_Proj\Projects\Annexations_and_Attachments\Naslund\Naslund_Annexation.aprx



TONY EVERS

GOVERNOR

KATHY BLUMENFELD

SECRETARY

Municipal Boundary Review

PO Box 1645, Madison WI 53701

Voice (608) 261-6097 Fax (608) 264-6104

Email: wimunicipalboundaryreview@wi.gov

Web: <http://doa.wi.gov/municipalboundaryreview>

June 29, 2026

PETITION FILE NO. 14859

DARLA SALINAS, CLERK
CITY OF OSHKOSH
PO BOX 1130
OSHKOSH, WI 54903-1130

JEANNETTE MERTEN, CLERK
TOWN OF OSHKOSH
1076 COZY LN
OSHKOSH, WI 54901-1404

Subject: NASLUND ANNEXATION

Section 66.0217 (6), Wis. Stats., provides that the annexation of lands to cities and villages within a county having a population of 50,000 or more shall be reviewed by the Department of Administration in order to determine if the proposed annexation is in the public interest or against the public interest. The proposed annexation from the TOWN OF OSHKOSH to the CITY OF OSHKOSH (see attached description) must be reviewed pursuant to the statute.

To assist us in making this determination, we urge that you promptly supply the data requested on the enclosed questionnaire (where possible) and return the questionnaire to the department.

The purpose of this questionnaire is to assist the department in determining "Whether the governmental services, including zoning, to be supplied to the territory could clearly be better supplied by the town...." The statute further stipulates that the department shall study the "shape of the proposed annexation and the homogeneity of the territory with the annexing municipality." In addition, we would appreciate receiving from you any comments or information bearing on governmental services or shape and homogeneity that would indicate whether the annexation is in or against the public interest.

Please return the questionnaire as soon as possible so that the information can be reviewed prior to the department's statutory deadline of July 16, 2026. Direct any questions and comments to Bradley Vowels-Katter at (608) 261-6097. Thank you for your cooperation.

For additional information on annexation or other land use issues, visit our web site at <http://doa.wi.gov/municipalboundaryreview/>.

Sincerely,

Bradley T. Vowels-Katter

Municipal Boundary Review – DOA

Direct (608) 261-6097

bradley.vowelskatter@wisconsin.gov

<http://doa.wi.gov/municipalboundaryreview>

Enclosures: Annexation Questionnaire

Questionnaire

Wisconsin Department of Administration

**WI Dept. of Administration
Municipal Boundary Review
PO Box 1645
Madison WI 53701
608-264-6102 Fax: 608-264-6104
wimunicipalboundaryreview@wi.gov
<http://doa.wi.gov/municipalboundaryreview>**

Petition Number: **14859**

1. Territory to be annexed: From **TOWN OF OSHKOSH** To **CITY OF OSHKOSH**

2. Area (Acres): 0.000

OR ☐ Boundary Agreement

a. Title of boundary agreement _____

b. Year adopted _____

c. Participating jurisdictions _____

d. Statutory authority (pick one)

☐ s.66.0307 ☐ s.66.0225 ☐ s.66.0301

4. Resident Population: Electors: Total:

5. Approximate **present land use** of territory:

Residential: 00 % Recreational: _____ % Commercial: _____ % Industrial: _____ %

Undeveloped: _____%

6. If territory is undeveloped, what is the **anticipated use**?

Residential: _____% Recreational: _____% Commercial: _____% Industrial: _____%

Other: _____%

Comments: _____

7. Has a ☐ preliminary or ☐ final plat been submitted to the Plan Commission: ☐ Yes ☒ No

Plat Name: _____

8. What is the **nature of land use adjacent** to this territory in the city or village?

North Commercial East Industrial West Commercial Institutional

In the town?: South Residential

9. What are the **basic service needs** that precipitated the request for annexation?

☐ Sanitary sewer ☐ Water supply ☐ Storm sewers

☐ Police/Fire protection ☐ EMS ☐ Zoning

Other _____

10. Is the city/village or town capable of providing needed utility services?

City/Village ☐ Yes ☐ No Town ☐ Yes ☐ No

If yes, approximate timetable for providing service: City/Village Town

Sanitary Sewers immediately ☐ ☐
 or, write in number of years. _____ _____

Water Supply immediately ☐ ☐
 or, write in number of years. _____ _____

Will provision of sanitary sewers and/or water supply to the territory proposed for annexation require capital expenditures (i.e. treatment plant expansion, new lift stations, interceptor sewers, wells, water storage facilities)?

☐ Yes ☐ No

If yes, identify the nature of the anticipated improvements and their probable costs: _____

11. Planning & Zoning:

a. Do you have a comprehensive plan for the City/Village/Town? ☐ Yes ☐ No

 Is this annexation consistent with your comprehensive plan? ☐ Yes ☐ No

b. How is the annexation territory now zoned? ☐☐☐☐ General Farming District _____

c. How will the land be zoned and used if annexed? ☐ SM ☐ S ☐ R ☐ M ☐ L ☐ C ☐ I ☐ O ☐ A ☐ F ☐ H ☐ I ☐ L ☐ S ☐ E _____

12. Elections: ☐ New ward or ☐ Existing ward? Will the annexation create a new ward or join an existing ward? For more information, please contact the Wisconsin Election Commission at (608) 266-8005, elections@wi.gov or see their annexation checklist here: <http://elections.wi.gov/forms/el-100>

13. Other relevant information and comments bearing upon the public interest in the annexation:

 The petitioner is planning to market the property for commercial development.

Prepared by: ☐ Town ☐ City ☐ Village

 Name: ☐ Jeffrey ☐ a ☐

 Email: ☐ a ☐ oshkosh ☐ i.gov

 Phone: 920-236-5122

 Date: ☐☐☐☐☐☐☐☐☐☐

(March 2018)

Please **RETURN PROMPTLY** to:

wimunicipalboundaryreview@wi.gov

Municipal Boundary Review

PO Box 1645, Madison WI 53701

Fax: (608) 264-6104

REAL PROPERTY LISTERS ANNEXATION REVIEW

1. Territory to be annexed: Naslund Annexation	From Town of: Oshkosh	To City/Village of: Oshkosh
--	---------------------------------	---------------------------------------

2. Checklist: (Y) Yes; (N) No; (NA) Not applicable; (NC) Not checked

Location and Position

- Y (1) Location description by government lot, recorded private claim, ¼ - ¼ section, section, township, range and county
- Y (2) Contiguous with existing village/city boundaries
- N (3) Creates an island area in Township (completely surrounded by city)
- N (4) Creates an island area in City (completely surrounded by town)

Petition and Map Information

- Y (1) Identify owner(s) of annexed land
- N (2) Identify parcel ID numbers included in annexation.
- N (3) Identify parcel ID numbers being split by annexation
- Y (4) North arrow
- Y (5) Graphic Scale
- Y (6) Streets and Highways shown and identified
- Y (7) Legend
- Y (8) Total area/acreage of annexation

3. Other relevant information and comments:

Bearing for the course to the POB disagrees between the legal description and the exhibit map, but the description one is the correct one and is the priority over the map.

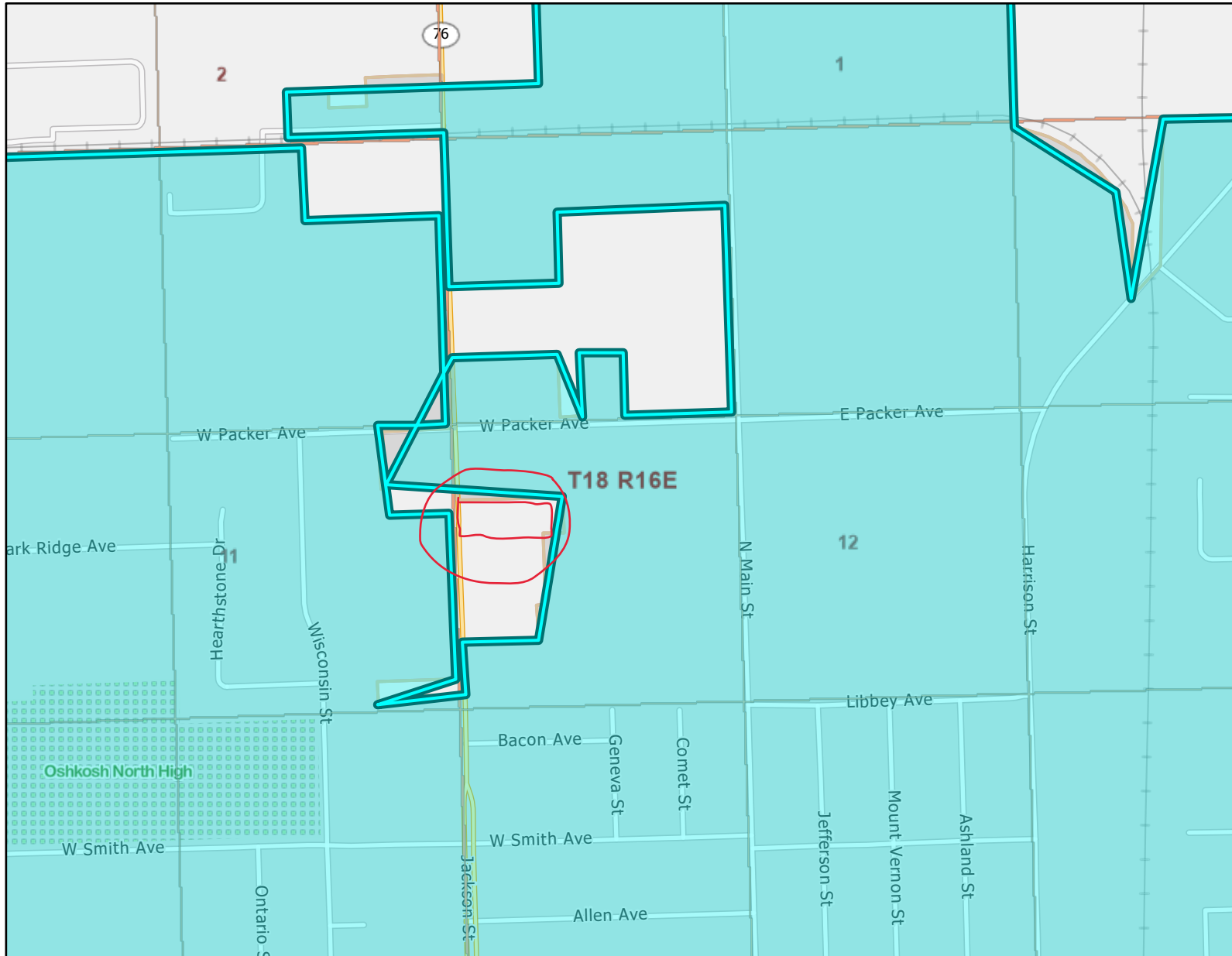
The annexation also includes part of ROW parcel 018020701 and that is not listed on the petition.

Prepared by: **Steve Kaiser**
 Title: **GIS Specialist**
 Phone: **920-232-3334**
 Date: **7/1/2026**

Please **RETURN PROMPTLY** to:
 Municipal Boundary Review
 PO Box 1645
 Madison WI 53701
 (608) 264-6102 **FAX** (608) 264-6104
wimunicipalboundaryreview@wi.gov



WY: Surface Water Data Viewer (SWDV_VS_App)



Legend: (some map layers may not be displayed)

- Township
- Section
- Quarter-Quarter
- Cities, Towns & Villages
- City
- Civil Town
- Focused Polygons
- Focused Polygons (Borders)

Notes:



Map: 0 630 1260 Feet
0 180 360 Meters

Service Layer Credits:
DNR Detailed Feature VTL (WTM); , Cadastral:

Map projection: NAD 1983 HARN Wisconsin TM

This map is a product generated by a DNR web mapping application.

This map is for informational purposes only and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. The user is solely responsible for verifying the accuracy of information before using for any purpose. By using this product for any purpose user agrees to be bound by all disclaimers found here: <https://dnr.wisconsin.gov/legal>

Date Printed: 7/16/2026 11:27 AM

Township N^o XVIII N. Range N^o XVI E. 4th Mer. (Wis. Ter.)



Meanders, of Butte des Morts Lake and Fox River.		
Posts	Courses.	Dist.
1	S. 12 E.	17.81
	S. 42 E.	2.79
	N. 12 E.	6.15
2	N. 76 E.	15.41
	East	25.26
	S. 57 E.	17.84
	S. 44 E.	17.67
	N. 88 E.	10.93
	S. 28 E.	8.09
	S. 6 W.	7.54
	S. 54 W.	20.42
	S. 24 W.	19.60
3	S. 10 E.	3.36
	S. 11 W.	2.33
	S. 34 E.	7.62
	S. 55 E.	7.33
	S. 69 E.	8.53
	N. 20 E.	5.16
4	East	8.80
	S. 62 E.	16.69
	S. 30 E.	10.89
	S. 60 E.	11.34
	N. 61 E.	7.94
	S. 62 E.	13.55
	S. 12 E.	12.00
	N. 75 E.	5.22
5	S. 27 E.	30.45
	S. 20 E.	3.84
	S. 26 E.	6.37
6	S. 20 E.	12.27
	S. 26 E.	50.55
7	S. 28 E.	13.28
	S. 36 E.	43.32
	S. 60 E.	17.40
8	S. 58 E.	11.68
	S. 72 E.	14.66
	S. 61 E.	22.80
	S. 53 E.	10.56
	East	5.92
	S. 61 E.	9.73
9	S. 3 E.	2.51
	S. 27 E.	.79
	S. 38 E.	8.78
	S. 58 E.	5.13
	S. 72 E.	4.76
10	S. 59 E.	8.93
Meanders of Lake Winnebago		
11	N. 59 W.	5.54
	N. 10 E.	16.54
12	N. 34 E.	2.79

Total number of Acres 5,724.12

Surveys Designated	By whom Surveyed	Date of Contract	Am't. of Surveys	When Surveyed	When paid for & ch'd in Surv. Genl's Ac't.
East boundary line between Sec. 24 & 25	Garret Niet	May 17, 1838	M. Chs Lk? 4. 60. 63	Jan'y 1839	2 ^d q ^r 1839
N. boundary & subdiv.	David Giddings	Jan'y 24, 1839	26. 35. 28	March 1839	3 ^d q ^r 1839

The above Map of Township N^o 18 North, Range N^o 16 East of the 4th Principal Meridian, Wisconsin Territory, is strictly conformable to the field notes of the survey thereof on file in this Office, which have been examined and approved.

Surveyor General's Office

A. G. Ellis,
Genl.