State of Wisconsin Department of Administration

Tony Evers, Governor
Kathy Blumenfeld, Secretary
Dawn Vick, Division Administrator
Division of Intergovernmental Relations

Date: October 19, 2026 **PETITION FILE NO. 14873**

To:
ANNA VOIGT, CLERK
CITY OF PLYMOUTH
PO BOX 107
PLYMOUTH, WI 53073-0107

DEBRA SCHWIND, CLERK
TOWN OF PLYMOUTH
120 SUHRKE RD
PLYMOUTH, WI 53073-1101

From: **Municipal Boundary Review**
PO Box 1645, Madison WI 53701
Voice (608) 261-6097 Fax (608) 264-6104
Email: **wimunicipalboundaryreview@wi.gov**
Web: **http://doa.wi.gov/municipalboundaryreview**

Subject: GLS ANNEXATION

The proposed annexation submitted to our office on September 28, 2026, has been reviewed and found to be in the public interest. In determining whether an annexation is in the public interest, s. 66.0217 (6), Wis. Stats. requires the Department to examine "[t]he shape of the proposed annexation and the homogeneity of the territory with the annexing village or city…." so as, to ensure the resulting boundaries are rational and compact. The statute also requires the Department to consider whether the annexing city or village can provide needed municipal services to the territory. The subject petition is for territory that is reasonably shaped and contiguous to the **CITY OF PLYMOUTH**, which is able to provide needed municipal services.

The Department reminds clerks of annexing municipalities of the requirements of s. 66.0217 (9)(a), Wis. Stats., which states:

"The clerk of a city or village which has annexed shall file immediately with the secretary of administration a certified copy of the ordinance, certificate and plat, and shall send one copy to each company that provides any utility service in the area that is annexed. The clerk shall record the ordinance with the register of deeds and file a signed copy of the ordinance with the clerk of any affected school district..."

State and federal aids based on population and equalized value may be significantly affected through failure to file with the Department of Administration. Please file a copy of your annexing ordinance, including a statement certifying the population of the annexed territory. **Please include your MBR number 14873 with your ordinance.** Ordinance filing checklist available at http://mds.wi.gov/, click on "Help on How to Submit Municipal Records". Email scanned copy of required materials (color scan maps with color) to mds@wi.gov or mail to: Wisconsin Department of Administration, Municipal Boundary Review, PO Box 1645, Madison WI 53701-1645.

The petition file is available for viewing at: http://mds.wi.gov/View/Petition?ID=2949
Please call me at (608) 261-6097, should you have any questions concerning this annexation review.

Sincerely,



Bradley T. Vowels-Katter
Municipal Boundary Review – DOA
Direct (608) 261-6097
bradley.vowelskatter@wisconsin.gov
http://doa.wi.gov/municipalboundaryreview

cc: petitioner

City of Plymouth
128 Smith St. - P.O. Box 107
Plymouth, WI 53073-0107

Telephone: **(920) 893-1271**
Facsimile: **(920) 893-0183**
Web Site: **plymouthgov.com**

September 11, 2026

WI Dept. of Administration
Municipal Boundary Review
PO Box 1645
Madison, WI 53701

Re: City of Plymouth – Annexation
Petitioner: G.L.S., LLC
Parcel Nos: 59016-218760, 59016-218771 and 59016218772

To Whom it may Concern:

Enclosed please find a *Petition for Direct Annexation by Unanimous Approval Pursuant to Wisconsin Statue § 66.0217(2)*, the legal description, scale map of the territory to be annexed, and check in the amount of $1,425.00.

Regards,

Anna Voigt
City of Plymouth Clerk
(920) 893-3738
avoigt@plymouthwi.gov

cc: Tim Blakeslee, City Administrator
Crystal Fieber, City Attorney
Gary Schmidt, Petitioner
Enclosures

Request for Annexation Review

Wisconsin Department of Administration

WI Dept. of Administration
Municipal Boundary Review
PO Box 1645, Madison WI 53701
608-264-6102
wimunicipalboundaryreview@wi.gov
https://doa.wi.gov/municipalboundaryreview

Online Submittal and Payment: Instead of this form go to https://wi.accessgov.com/public/Forms/Page/doa-dir/dir-annexation/ This will speed up the process by eliminating the time it used to take to mail the check to us.

Petitioner Information

Name: **G.L.S., LLC**

Phone: (920) 893-1851 Ext 105

Email: **garys@gomeyermotors.com**

Contact Information if different than petitioner:

Representative's Name: **Gary Schmidt**

Phone:

E-mail:

1. Town(s) where property is located: **Plymouth**
2. Petitioned City or Village: **City of Plymouth**
3. County where property is located: **Sheboygan**
4. Population of the territory to be annexed: **ZERO (0)**
5. Area (in acres) of the territory to be annexed: **4.37**
6. Tax parcel number(s) of territory to be annexed (if the territory is part or all of an existing parcel): **59016-218760, 59016-218771 AND 59016-218772**

Include these required items with this form:

1. ☐ Legal Description meeting the requirements of s.66.0217 (1) (c) [see attached annexation guide]
2. ☐ Map meeting the requirements of s. 66.0217 (1) (g) [see attached annexation guide]
3. ☐ Signed Petition or Notice of Intent to Circulate [see attached annexation guide]
4. ☐ Check or money order covering review fee [see next page for fee calculation]

(Feb 2026)

Annexation Review Fee Schedule

A Guide for Calculating the Fee Required by ss.16.53 (4) and 66.0217, Wis. Stats.

Required Fees

There is an initial filing fee and a variable review fee

$525 **Initial Filing Fee** (required with the first submittal of all petitions)
$300 – 2 acres or less
$525 – 2.01 acres or more

$900 **Review Fee** (required with all annexation submittals except those that consist ONLY of road right-of-way)
$300 – 2 acres or less
$900 – 2.01 to 10 acres
$1,200 – 10.01 to 50 acres
$1,500 – 50.01 to 100 acres
$2,100 – 100.01 to 200 acres
$3,000 – 200.01 to 500 acres
$4,000 – Over 500 acres

$1425 **TOTAL FEE DUE (Add the Filing Fee to the Review Fee)**

Include check or money order, payable to: **Department of Administration**

DON'T attach the check with staples, tape, …

THE DEPARTMENT WILL NOT PROCESS AN ANNEXATION PETITION THAT IS NOT ACCOMPANIED BY THE REQUIRED FEE.

THE DEPARTMENT'S 20-DAY STATUTORY REVIEW PERIOD COMMENCES UPON RECEIPT OF THE PETITION AND REVIEW FEE

Shaded Area for Office Use Only

Date fee & form received: _____

Payer: _____ Check Number: _____

Check Date: _____

Amount: _____

PETITION FOR DIRECT ANNEXATION BY UNANIMOUS APPROVAL PURSUANT TO WISCONSIN STATUTE § 66.0217(2)

The undersigned, constituting all of the electors residing in the territory and all of the owners of real property in the following territory of the Town of Plymouth, Sheboygan County, Wisconsin, lying contiguous to the City of Plymouth, petition the Common Council of the City of Plymouth to annex the territory described and as shown on the attached **Exhibit A**, legal descriptions and scale maps to the City of Plymouth, Sheboygan County, Wisconsin:

The above-described territory contains a population of zero (0).

Signature of Petitioner	Date of Signing	Mark an "X" if Owner	Mark an "X" if Elector	Address or Description of Property
G.L.S., LLC By: G Schmidt Gary Schmidt, Member	9.9.26	X		3.29 acres at 107 Plaza Lane, Plymouth, WI 53073 (PIN: 59016-218760)
G.L.S., LLC By: G Schmidt Gary Schmidt, Member	9.9.26	X		0.16 acres of land lying east of Plaza Lane and north of PIN 59016-218760. (PIN: 59016-218771)
G.L.S., LLC By: G Schmidt Gary Schmidt, Member	9.9.26	X		0.92 acres of parking lot lying west of Plaza Lane (PIN: 59016-218772)

D & H LAND SURVEYS LLC
1628 GEORGIA AVENUE
SHEBOYGAN, WISCONSIN

ANNEXATION MAP

PARCEL 1

LANDS LOCATED IN THE SOUTHEAST QUARTER OF THE SOUTHWEST QUARTER OF SECTION 23, T.15 N., R.21 E., TOWN OF PLYMOUTH, SHEBOYGAN COUNTY, WISCONSEN.

PARCEL 59016218771
DESCRIBED AS TRACT " A" OF A CERTIFIED SURVEY MAP RECORDED IN VOLUME 3 ON PAGE 225 OF CERTIFED SURVEY MAP'S.

ALSO

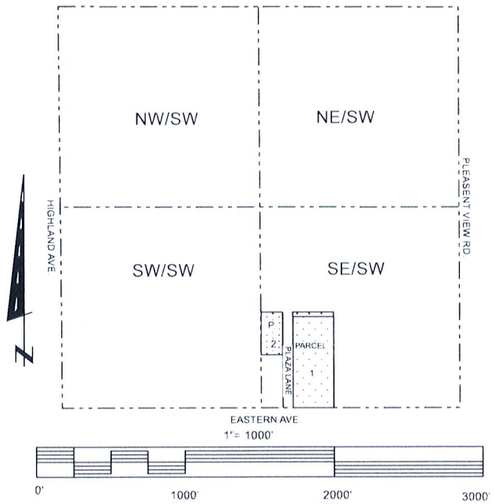
PARCEL 59016218760
THOSE LANDS DESCRIBED AS: COMMENCING AT THE SOUTH QUARTER CORNER OF SAID SECTION 23; THENCE WEST, 835.52 FEET ALONG THE SOUTH LINE OF SAID SW 1/4 TO THE POINT OF BEGINNING; THENCE CONTINUE WEST, 270.00 FEET; THENCE N 00°17'10" W., 598.00 FEET; THENCE EAST, 270.00 FEET; THENCE S 00°17'10" E., 598.00 FEET TO THE POINT OF BEGINNING.

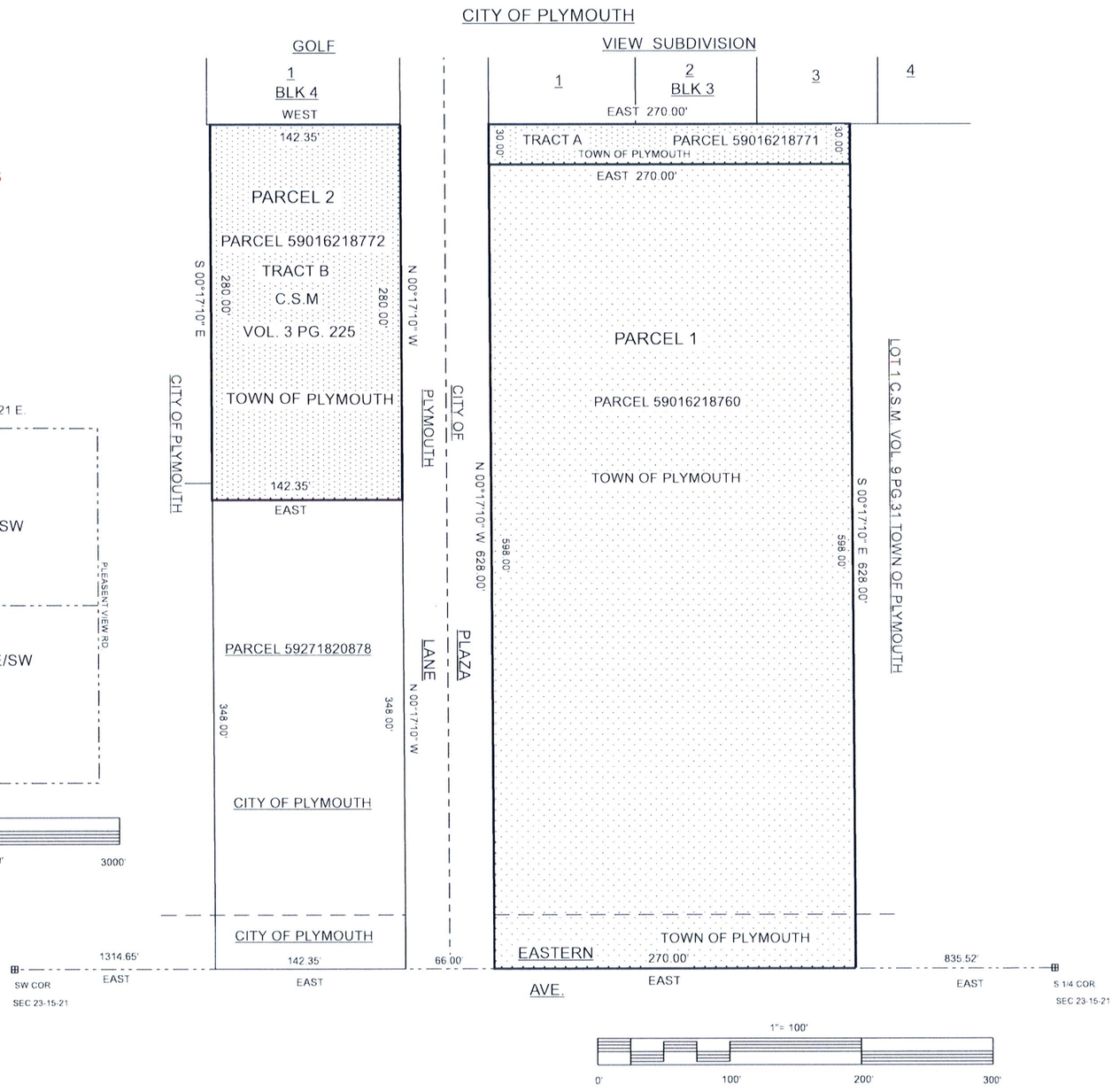
total 4.807 acres

PARCEL 2

PARCEL 59016218772
LANDS LOCATED IN THE SOUTHEAST QUARTER OF THE SOUTHWEST QUARTER OF SECTION 23, T.15 N., R.21 E., TOWN OF PLYMOUTH, SHEBOYGAN COUNTY, WISCONSEN. DESCRIBED AS TRACT " B" OF A CERTIFIED SURVEY MAP RECORDED IN VOLUME 3 ON PAGE 225 OF CERTIFED SURVEY MAP'S.

LOCATION MAP
SW 1/4 SEC. 23,T.15 N., R.21 E.





WISCONSIN
DENNIS J. VAN SLUYS S-1238 SHEBOYGAN, WI
LAND SURVEYOR

THIS IS AN ORIGINAL PRINT ONLY
SEAL IS IMPRINTED

THIS IS TO CERTIFY THAT THE INFORMATION SHOWN HEREON IS CORRECT TO THE BEST OF MY KNOWLEDGE AND BELIEF

Dennis J. Van Sluys S-1238

Dated this 1st day of September ,2026.

DATA/CPLYM/107PLAZA D-3910

State of Wisconsin Department of Administration

Tony Evers, Governor
Kathy Blumenfeld, Secretary
Dawn Vick, Division Administrator
Division of Intergovernmental Relations

Date: September 29, 2026 **PETITION FILE NO. 14873**

To:
ANNA VOIGT, CLERK
CITY OF PLYMOUTH
PO BOX 107
PLYMOUTH, WI 53073-0107

DEBRA SCHWIND, CLERK
TOWN OF PLYMOUTH
120 SUHRKE RD
PLYMOUTH, WI 53073-1101

From: **Municipal Boundary Review**
PO Box 1645, Madison WI 53701
Voice (608) 261-6097 Fax (608) 264-6104
Email: **wimunicipalboundaryreview@wi.gov**
Web: **http://doa.wi.gov/municipalboundaryreview**

Subject: GLS ANNEXATION

Section 66.0217 (6), Wis. Stats., provides that the annexation of lands to cities and villages within a county having a population of 50,000 or more shall be reviewed by the Department of Administration in order to determine if the proposed annexation is in the public interest or against the public interest. The proposed annexation from the TOWN OF PLYMOUTH to the CITY OF PLYMOUTH (see attached description) must be reviewed pursuant to the statute.

To assist us in making this determination, we urge that you promptly supply the data requested on the enclosed questionnaire (where possible) and return the questionnaire to the department.

The purpose of this questionnaire is to assist the department in determining "Whether the governmental services, including zoning, to be supplied to the territory could clearly be better supplied by the town...." The statute further stipulates that the department shall study the "shape of the proposed annexation and the homogeneity of the territory with the annexing municipality." In addition, we would appreciate receiving from you any comments or information bearing on governmental services or shape and homogeneity that would indicate whether the annexation is in or against the public interest.

Please return the questionnaire as soon as possible so that the information can be reviewed prior to the department's statutory deadline of October 19, 2026. Direct any questions and comments to Bradley Vowels-Katter at (608) 261-6097. Thank you for your cooperation.

For additional information on annexation or other land use issues, visit our web site at http://doa.wi.gov/municipalboundaryreview/.

Sincerely,

Bradley T. Vowels-Katter
Municipal Boundary Review – DOA
Direct (608) 261-6097
bradley.vowelskatter@wisconsin.gov
http://doa.wi.gov/municipalboundaryreview

Enclosures: Annexation Questionnaire

Annexation Review Questionnaire

Wisconsin Department of Administration

WI Dept. of Administration
Municipal Boundary Review
PO Box 1645
Madison WI 53701
(Direct) 608-261-6097
wimunicipalboundaryreview@wi.gov
http://doa.wi.gov/municipalboundaryreview

Petitioner: **GLS** Petition Number: **14873**

1. Territory to be annexed: From **TOWN OF PLYMOUTH** To **CITY OF PLYMOUTH**

2. Area (Acres): 4.37

3. Pick one: ☒ Property Tax Payments **OR** ☐ Boundary Agreement

a. Annual town property tax on territory to be annexed:
$ 694.87

b. Total that will be paid to Town
(annual tax multiplied by 5 years): 3,474.35

c. Paid by: ☐ Petitioner ☒ City ☐ Village
☐ Other: _____

a. Title of boundary agreement _____

b. Year adopted _____

c. Participating jurisdictions _____

d. Statutory authority (pick one)
☐ s.66.0307 ☐ s.66.0225 ☐ s.66.0301

4. Resident Population: 0 Electors: 0 Total: 0

5. Approximate **present land use** of territory:
Residential: _____% Recreational: _____% Commercial: 100 % Industrial: _____%
Agriculture: _____% Undeveloped: _____%

6. If territory is undeveloped, what is the **anticipated use**?
Residential: _____% Recreational: _____% Commercial: _____% Industrial: _____%
Agriculture: _____% Other: _____%
Comments: _____

7. Has a ☐ preliminary or ☐ final plat been submitted to the Plan Commission: ☐ Yes ☒ No
Plat Name: _____

8. What is the **nature of land use adjacent** to this territory in the city or village?
Commercial / Residential
In the town?: N/A

9. What are the **basic service needs** that precipitated the request for annexation?
☐ Sanitary sewer ☒ Water supply ☐ Storm sewers
☐ Police/Fire protection ☐ EMS ☐ Zoning
Other _____

10. Is the city/village or town capable of providing needed utility services?

City/Village ☒ Yes ☐ No Town ☐ Yes ☐ No

If yes, approximate timetable for providing service:	City/Village	Town
Sanitary Sewers immediately	☐	☐
or, write in number of years.	ASAP	____
Water Supply immediately	☐	☐
or, write in number of years.	ASAP	____

Will provision of sanitary sewers and/or water supply to the territory proposed for annexation require capital expenditures (i.e. treatment plant expansion, new lift stations, interceptor sewers, wells, water storage facilities)?

☐ Yes ☒ No

If yes, identify the nature of the anticipated improvements and their probable costs: _____

11. Planning & Zoning:

a. Do you have a comprehensive plan for the City/Village/Town? ☒ Yes ☐ No

Is this annexation consistent with your comprehensive plan? ☒ Yes ☐ No

b. How is the annexation territory now zoned? B2 - Town of Plymouth

c. How will the land be zoned and used if annexed? B3 - City of Plymouth

12. Elections: ☐ New ward or ☒ Existing ward? Will the annexation create a new ward or join an existing ward? For more information, please contact the Wisconsin Election Commission at (608) 266-8005, **elections@wi.gov** or see their annexation checklist here: **http://elections.wi.gov/forms/el-100**

13. Other relevant information and comments bearing upon the public interest in the annexation:

Prepared by: ☐ Town ☒ City ☐ Village

Name: Anna Voigt

Email: avoigt@plymouthwi.gov

Phone: (920) 893-3738

Date: 09/29/26

(July 2026)

Please **RETURN PROMPTLY** to:

wimunicipalboundaryreview@wi.gov

Municipal Boundary Review

PO Box 1645, Madison WI 53701

(Direct) 608-261-6097

Annexation Review Questionnaire

Wisconsin Department of Administration

WI Dept. of Administration
Municipal Boundary Review
PO Box 1645
Madison WI 53701
(Direct) 608-261-6097
wimunicipalboundaryreview@wi.gov
http://doa.wi.gov/municipalboundaryreview

Petitioner: **GLS** Petition Number: **14873**

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3. Pick one: ☒ Property Tax Payments **OR** ☐ Boundary Agreement

a. Annual town property tax on territory to be annexed:
$ 694.87

b. Total that will be paid to Town
(annual tax multiplied by 5 years): 3474.35

c. Paid by: ☐ Petitioner ☒ City ☐ Village
☐ Other: _____

a. Title of boundary agreement _____

b. Year adopted _____

c. Participating jurisdictions _____

d. Statutory authority (pick one)
☐ s.66.0307 ☐ s.66.0225 ☐ s.66.0301

4. Resident Population: 0 Electors: 0 Total: 0

5. Approximate **present land use** of territory:
Residential: _____% Recreational: _____% Commercial: 100 % Industrial: _____%
Agriculture: _____% Undeveloped: _____%

6. If territory is undeveloped, what is the **anticipated use**?
Residential: _____% Recreational: _____% Commercial: _____% Industrial: _____%
Agriculture: _____% Other: _____%
Comments: _____

7. Has a ☐ preliminary or ☐ final plat been submitted to the Plan Commission: ☐ Yes ☒ No
Plat Name: _____

8. What is the **nature of land use adjacent** to this territory in the city or village?
Business
In the town?: Business

9. What are the **basic service needs** that precipitated the request for annexation?
☐ Sanitary sewer ☐ Water supply ☐ Storm sewers
☐ Police/Fire protection ☐ EMS ☐ Zoning
Other _____

10. Is the city/village or town capable of providing needed utility services?

City/Village ☐ Yes ☐ No Town ☐ Yes ☒ No

If yes, approximate timetable for providing service:

	City/Village	Town
Sanitary Sewers immediately	☐	☐
or, write in number of years.	____	____
Water Supply immediately	☐	☐
or, write in number of years.	____	____

Will provision of sanitary sewers and/or water supply to the territory proposed for annexation require capital expenditures (i.e. treatment plant expansion, new lift stations, interceptor sewers, wells, water storage facilities)?

☐ Yes ☐ No

If yes, identify the nature of the anticipated improvements and their probable costs: _____

11. Planning & Zoning:

a. Do you have a comprehensive plan for the City/Village/Town? ☒ Yes ☐ No

Is this annexation consistent with your comprehensive plan? ☒ Yes ☐ No

b. How is the annexation territory now zoned? B-2 Highway Business District

c. How will the land be zoned and used if annexed? _____

12. Elections: ☐ New ward or ☐ Existing ward? Will the annexation create a new ward or join an existing ward? For more information, please contact the Wisconsin Election Commission at (608) 266-8005, **elections@wi.gov** or see their annexation checklist here: **http://elections.wi.gov/forms/el-100**

13. Other relevant information and comments bearing upon the public interest in the annexation:

Prepared by: ☒ Town ☐ City ☐ Village

Name: Debra Schwind

Email: clerk@townofplymouth.wi.gov

Phone: 920-893-5713

Date:

Please **RETURN PROMPTLY** to:

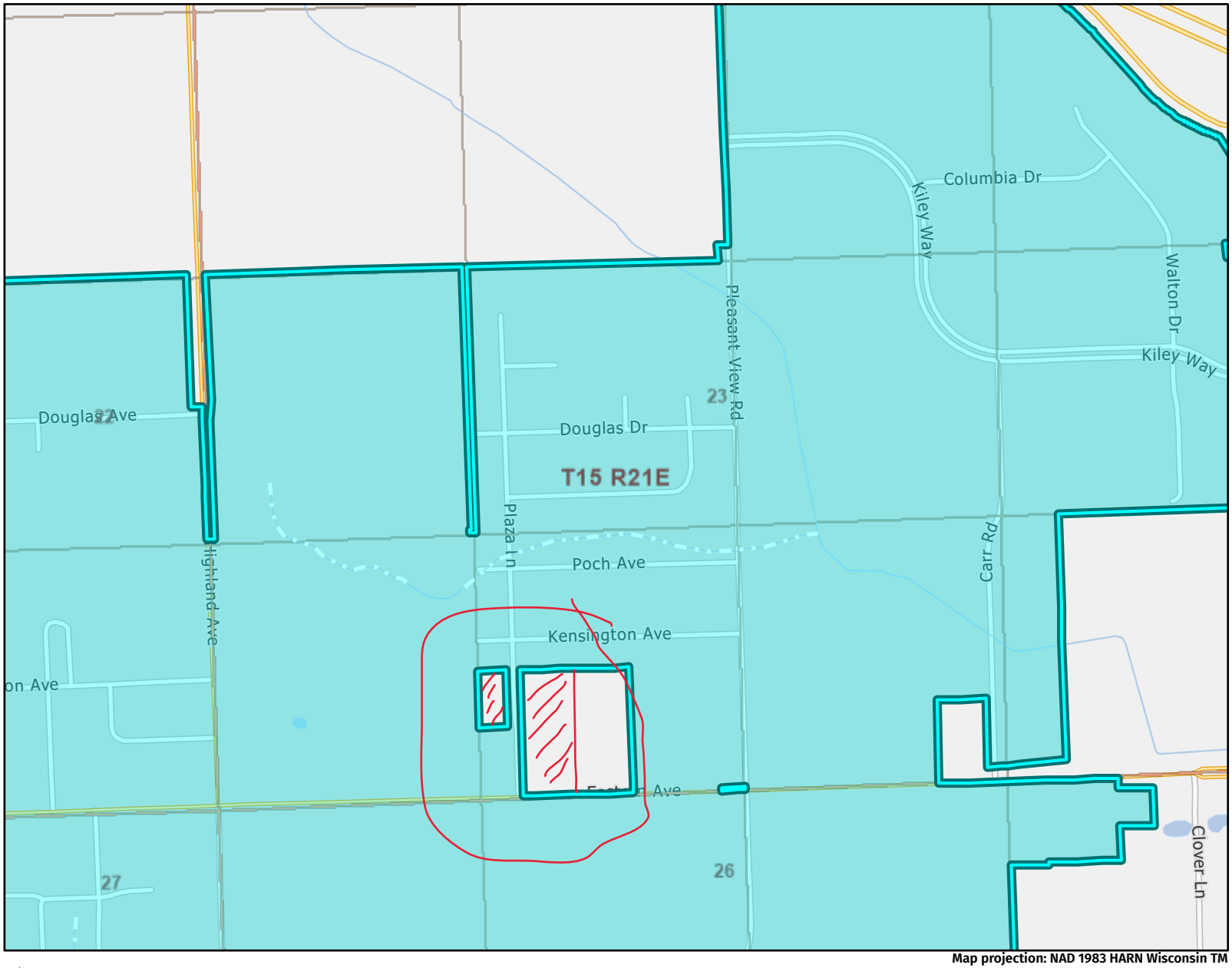
wimunicipalboundaryreview@wi.gov

Municipal Boundary Review

PO Box 1645, Madison WI 53701

(Direct) 608-261-6097

WISCONSIN DEPARTMENT OF NATURAL RESOURCES



Legend: (some map layers may not be displayed)

- 24K Intermittent Streams
- 24K Lakes and Open Water
- 24K Streams and Rivers
- Township
- Section
- Quarter-Quarter

Cities, Towns & Villages

- City
- Civil Town

Notes:

Map projection: NAD 1983 HARN Wisconsin TM

N

Map: 0 670 1,340 Feet
0 200 400 Meters

Service Layer Credits:
DNR Detailed Feature VTL (WTM): , Cadastral:

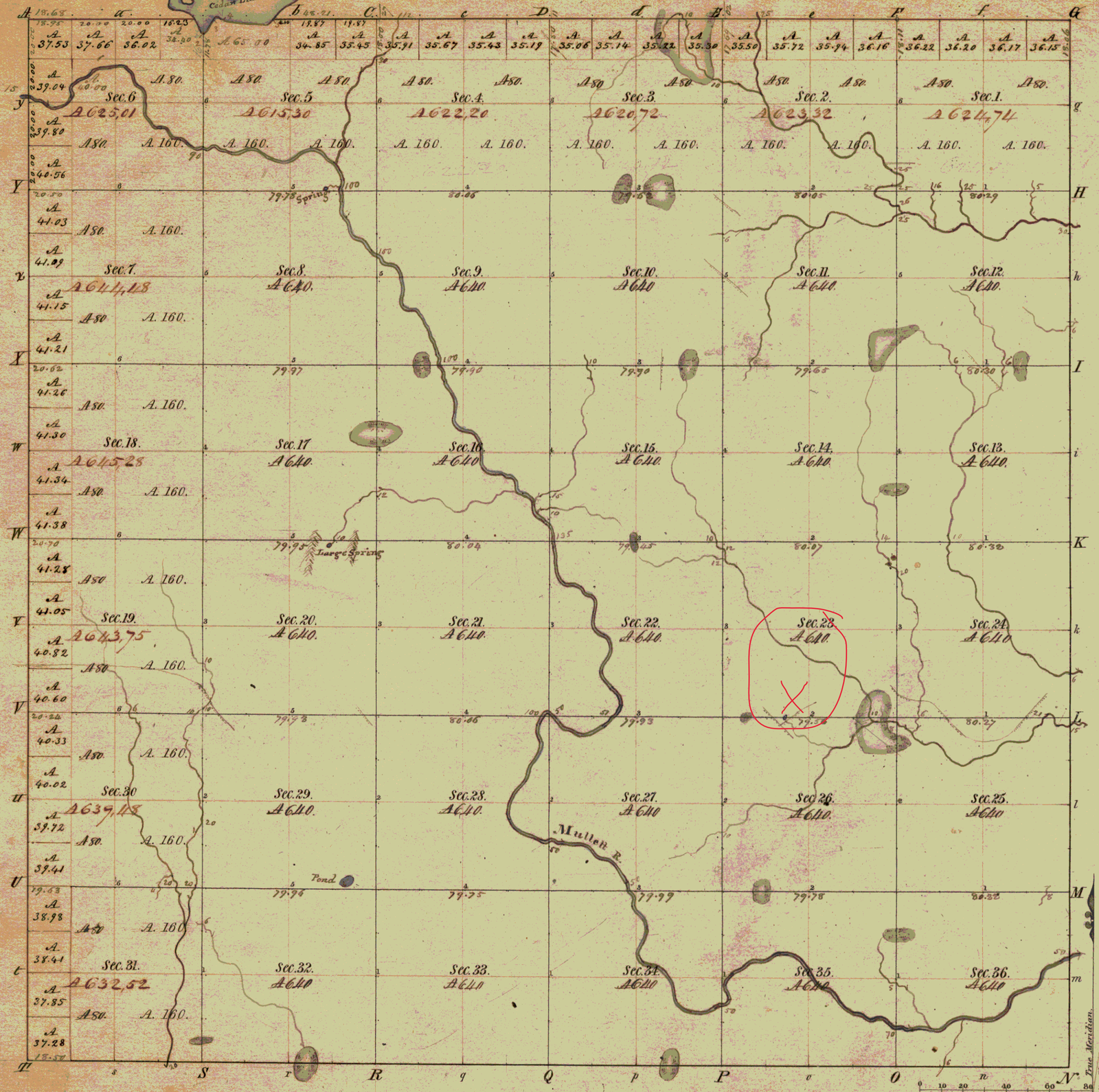


This map is a product generated by a DNR web mapping application.

This map is for informational purposes only and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. The user is solely responsible for verifying the accuracy of information before using for any purpose. By using this product for any purpose user agrees to be bound by all disclaimers found here: https://dnr.wisconsin.gov/legal.

Date Printed: 10/19/2026 12:50 PM

Township No. XV. — Range No. XXI E. 4th Mer. Wis. Ter.



Meanders of Cedar Lake

Posts	Courses	Chs. Lks.	Posts	Courses	Chs. Lks.	Posts	Courses	Chs. Lks.
1.	S 37 E	6.27						
2 & 3	N 32 E	5.90						
4.	S 84 E	21.50						
5.	N 42 E	3.03						
		36.70						

Compared Meander

Total number of Acres. 22,936,80

Surveys Designated	By Whom Surveyed	Date of Contract	Amount of Surveys	When Surveyed	When p.d for and ch.d in the Sur.r Gen.l's acc.t
Township lines	Mullett & Brink	9th July 1833	M. 23. Chs. 75. Lks. 24	1st qr. 1834	3rd qr. 1834
Subdivisions	Nehemiah King	2nd Aug. 1834	60. 21. 47	1st qr. 1835	3d qr. 1835

The above Map of Township No. 15 North of Range No. 21 E. of the 4th Principal Meridian N.W.T. is strictly conformable to the field notes of the survey thereof on file in this Office, which have been examined and approved.

Surveyor General's Office,
Cincinnati, Sept. 14. 1835.

R. W. T. Lyth Sur.r Gen.l