Request for Annexation Review

Wisconsin Department of Administration

WI Dept. of Administration
Municipal Boundary Review
101 E. Wilson Street, 9th Floor
Madison WI 53703
608-264-6102 Fax: 608-264-6104
wimunicipalboundaryreview@wi.gov
http://doa.wi.gov/municipalboundaryreview

Petitioner Information	Office use only:
Name: Sysco Food Services of Eastern Wisconsin	RECEIVED
Address: 1 Sysco Dr.	
Jackson, Wi. 53037	November 10, 2021
	Municipal Boundary Review Wisconsin Dept. of Admin.
Email: taylor.cherry@sysco.com	
1. Town where property is located:	Petitioners phone:
2. Petitioned City or Village: Jackson	(262) 677-1100
3. County where property is located: Washington	
4. Population of the territory to be annexed:	Town clerk's phone:
5. Area (in acres) of the territory to be annexed: 32.54	
6. Tax parcel number(s) of territory to be annexed (if the territory is part or all of an existing parcel): 076400A	City/Village clerk's phone: (262) 677-9001 EXT. 11

Contact Information if different than petitioner: Representative's Name and Address: Surveyor or Engineering Firm's Name & Address: Harlan Doland Barry Rogers **IMEG** The Austin Company 4850 Grand Ave 6095 Parkland Blvd Gurnee, II. 60031 Cleveland, Ohio 44124 Phone: (440) 544-2679 Phone: (847) 336-7100 harlan.m.doland@imegcorp.com E-mail: barry.rogers@theaustin.com E-mail:

Required Items to be provided with submission (to be completed by petitioner):

1. X Legal Description meeting the requirements of s.66.0217 (1) (c) [see attached annexation guide]

2. X Map meeting the requirements of s. 66.0217 (1) (g) [see attached annexation guide]

3. X Signed Petition or Notice of Intent to Circulate is included

4. Indicate Statutory annexation method used:

• X Unanimous per s. 66.0217 (2), or,

OR

• Direct by one-half approval per s. 66.0217 (3)

5. X Check or money order covering review fee [see next page for fee calculation]

Annexation Review Fee Schedule

A Guide for Calculating the Fee Required by ss.16.53 (4) and 66.0217, Wis. Stats.

Required Fees

There is an initial filing fee and a variable review fee

\$ 350 Initial Filing Fee (required with the first submittal of all petitions)

\$200 - 2 acres or less

\$350 - 2.01 acres or more

\$ 800 Review Fee (required with all annexation submittals except those that consist ONLY of road right-of-way)

\$200 - 2 acres or less

\$600 - 2.01 to 10 acres

\$800 - 10.01 to 50 acres

\$1,000 - 50.01 to 100 acres

\$1,400 - 100.01 to 200 acres

\$2,000 – 200.01 to 500 acres

\$4,000 - Over 500 acres

\$<u>1,150</u> TOTAL FEE DUE (Add the Filing Fee to the Review Fee)

Attach check or money order here, payable to: Department of Administration

THE DEPARTMENT WILL NOT PROCESS AN ANNEXATION PETITION THAT IS NOT ACCOMPANIED BY THE REQUIRED FEE.

THE DEPARTMENT'S 20-DAY STATUTORY REVIEW PERIOD COMMENCES UPON RECEIPT OF THE PETITION AND REVIEW FEE

Check Received: 11-10-21 Payer, IMEG Corp Check# 36429 11-1-2021 \$1,15000

ANNEXATION SUBMITTAL GUIDE

s. 66.0217 (5) THE PETITION	
X State the purpose of the petition:	-Direct annexation by unanimous approval; OR -Direct annexation by one-half approval; OR -Annexation by referendum.
X Petition must be signed by:	-All owners and electors, if by unanimous approval. -See 66.0217 (3) (a), if by one-half approval. -See 66.0217 (3) (b), if by referendum.
X State the population of the land to be ann	nexed.
[It is beneficial to include Parcel ID or Tax is (Village or City) in the petition.]	numbers, the parcel area, and identify the annexee (Town) and annexor
reference to the government lot, private clair	egal description of the land to be annexed. The land must be described by m, quarter-section, section, town and range in which the land lies. The land must emmencing from a monumented corner of the section or quarter-section, or the large reservation, in which the land lies; OR
	a lot or lots, or all of a block or blocks of a recorded subdivision plat or certified to the lot (s) and/or block (s) therein, along with the name of the plat or the rtified survey map.
-Ex	liquot part; eference to any other document (plat of survey, deed, etc.); exception or Inclusion; ercel ID or tax number.
-A tie line from the parcel to the monumente	
X The map must include a graphic scale.	
X The map must show and identify the exist	sting municipal boundary, in relation to the parcel being annexed.
[It is beneficial to include a North arrow, an	d identify adjacent streets and parcels on the map.]
s. 66.0217 FILING X The petition must be filed with the Clerk is located.	of the annexing City or Village and with the Clerk of the Town in which the land
If the annexation is by one-half approval required by $\underline{s.\ 66.0217\ (4)}$.	, or by referendum, the petitioner must post notice of the proposed annexation as
If the lands being annexed are within a C Department of Administration for review	County of 50,000 or greater population, the petition must also be filed with the
[Note that no municipality within a County of receiving a review determination from the D	of 50,000 or greater population may enact an annexation ordinance prior to epartment of Administration.]



TRANSMITTAL LETTER

TO:

W. Dept. of Administration

Municipal Boundary Review

101 E. Wilson Street, 9th Floor

Madison, Wi. 53703

Delivery Method: UPS - Next Day Air - 10:30am

DATE:

November 8, 2021

FROM:

Harlan M. Doland

JOB NAME:

Sysco Exp

LOCATION:

Jackson, Wi.

IMEG #:

21006036.00

WE ARE TRANSMITTING THE FOLLOWING TO YOU:

Request for Annexation Review

□ For Your Information

□ As Requested

Shop Drawings

■ For Review/Comment

□ For Distribution

□ For Your Use

□ For Signature

REMARKS:

mh/ Document1

PETITION FOR DIRECT ANNEXATION BY UNANIMOUS APPROVAL

We the undersigned, constituting all of the electors and owners of certain real property in Washington County, Wisconsin, petition the Village Board of the Village of Jackson to annex the territory described hereon and shown on the attached scale map to the Village of Jackson, Washington County, Wisconsin:

Legal Description and scale map of the territory is attached as Exhibit "A" & "B".

The total population in the territory is 0.

The total number of qualified electors residing in the territory is 0.

We the undersigned, elect that this annexation shall take effect to the full extent consistent with outstanding priorities of other annexation, incorporation or consolidation proceedings, if any.

Signature of petitioner(s) and Electors	Date of Signing	Owner	Elector	Address
By: Sysco Eastern Wisconsin, LLC By: Taylor Cherry Sr. Project Manager	11/02/2021	X		1 Sysco Drive Jackson, Wi. 53037

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Sheet 2	_	Date: 11/0:	Checked B	Drawn By:	Field Book	File Name: 21006036 SYS	IMEG Proje 2100603	SYSCO EXPANSION JACKSON, WISCONSIN
of 2		2/2021	y: HMD	¥	No: N/A	CO ANNEX	ct No: 36.00	ANNEXATION



	REVISIONS	
No.	DESCRIPTION	DATE

ANNEXATION EXHIBIT "B"

LEGAL DESCRIPTION

THAT PART OF THE NORTHWEST 1/4 OF THE SOUTHEAST 1/4 OF SECTION 24, TOWNSHIP 10 NORTH, RANGE 19 EAST, IN THE TOWN OF POLK, WASHINGTON COUNTY, STATE OF WISCONSIN, BOUNDED AND DESCRIBED AS FOLLOWS:

COMMENCING AT THE CENTER OF SECTION 24, TOWNSHIP 10 NORTH, RANGE 19 EAST; THENCE NORTH 88° 11' 23" EAST ALONG THE EAST 1/4 LINE OF SAID SECTION, 300.00 FEET TO THE PLACE OF BEGINNING OF THIS DESCRIPTION; THENCE NORTH 88° 11' 23" EAST ALONG SAID LINE OF SAID SECTION, 1020.52 FEET; THENCE SOUTH 01° 17' 44" EAST, 1323.54 FEET; THENCE SOUTH 88° 07' 25" WEST, 1318.65 FEET; THENCE NORTH 01° 22' 37" WEST, 225.05 FEET; THENCE NORTH 88° 11' 23" EAST, 300.00 FET; THENCE NORTH 01° 22' 37" WEST. 1100.00 FEET TO THE PLACE OF BEGINNING.

CONTAINING 1,417,454 SQUARE FEET (32.54 ACRES) MORE OR LESS.

Sheet 2	3	Date: 11/0:	Checked By	Drawn By:	Field Book	COPYRIGHT ALL RIGHTS RE	File Name: 21006036 SYS	IMEG Proje 210060	SYSCO EXPANSION JACKSON, WISCONSIN
of 2		12021	: HMD	MH	No: N/A	2021 SERVED	CO ANNE	6.00:	ANNEXATION



	REVISIONS	
No.	DESCRIPTION	DATE
_		

REAL PROPERTY LISTERS ANNEXATION REVIEW

1. Territory to be annexed: T7-076400A	From Town of: JACKSON	To City/Village of: VILLAGE OF JACKSON
2. Checklist: (Y) Yes; (N) No; (NA) No	t applicable; (NC) Not checked	_
Location and Position		
Y (1) Location description by governm	nent lot, recorded private claim, 1/4 - 1/4 se	ection, section, township, range and county
<u>Y</u> (2) Contiguous with existing village/	city boundaries	
N (3) Creates an island area in Townsh	nip (completely surrounded by city)	
N (4) Creates an island area in City (co	ompletely surrounded by town)	
Petition and Map Information		
Y (1) Identify owner(s) of annexed lan	d	
<u>Y</u> (2) Identify parcel ID numbers inclu	ded in annexation.	
<u>Y</u> (3) Identify parcel ID numbers being	g split by annexation	
<u>Y</u> (4) North arrow		
<u>Y</u> (5) Graphic Scale		
Y (6) Streets and Highways shown and	lidentified	
<u>Y</u> (7) Legend		
Y (8) Total area/acreage of annexation		
3. Other relevant information and commo	ents:	

Prepared by: BRIAN BRAITHWAITE
Title: REAL PROPERTY LISTER

Phone: <u>262.335.4370</u> Date: <u>11-12-2021</u> Please **RETURN PROMPTLY** to:

Municipal Boundary Review

PO Box 1645

Madison WI 53701

(608) 264-6102 **FAX** (608) 264-6104 wimunicipalboundaryreview@wi.gov

Annexation Review Questionnaire

Wisconsin Department of Administration

WI Dept. of Administration
Municipal Boundary Review
PO Box 1645
Madison WI 53701
608-264-6102 Fax: 608-264-6104
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http://doa.wi.gov/municipalboundaryreview

Petitioner: Sysco Food Serv	ices of Eastern Wisconsin	Petition Number: 14463
1. Territory to be annexed:	From TOWN OF POLK	To VILLAGE OF JACKSON
2. Area (Acres): 32.54		
3. Pick one: X Property Tax	Payments	OR ☐ Boundary Agreement
a. Annual town property tax of	on territory to be annexed:	a. Title of boundary agreement
\$_7.44		b. Year adopted
b. Total that will be paid to To	own	c. Participating jurisdictions
(annual tax multiplied by 5	years): <u>\$37.20</u>	d. Statutory authority (pick one)
c. Paid by: ☐ Petitioner ☐	City 🛚 🔀 Village	☐ s.66.0307 ☐ s.66.0225 ☐ s.66.0301
□ Other:		
4. Resident Population:	Electors: 3,215 Total	4,081
5. Approximate present land	use of territory:	
Residential:%	Recreational:%	Commercial:% Industrial:%
Undeveloped: 100 %		
6. If territory is undeveloped,	what is the anticipated use?	
Residential:%	Recreational:%	Commercial: 50 % Industrial: 50 %
Other:%		
Comments: <u>Area des</u>	<u>ignated mixed use in the</u>	Towns 2050 Comp Plan
7. Has a □ preliminary or □ t	final plat been submitted to th	e Plan Commission: ☐ Yes ☐ No
Plat Name:		
8. What is the nature of land	use adjacent to this territory	in the city or village?
In the town?: Agricutur	al Residental	
9. What are the basic servic	e needs that precipitated the	request for annexation?
☐ Sanitary sewer	☐ Water supply [☐ Storm sewers
□ Police/Fire protection	□ EMS [] Zoning
Other Unknown but a	essumed to be Sanitary	Sower

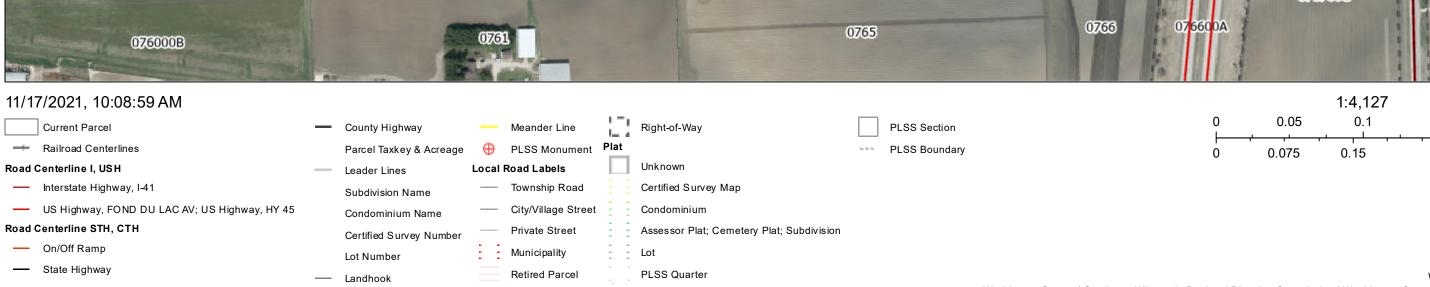
10. Is the city/village or town capable of providing needed util	ity services?	
	Yes □	7. No
City/Village □ Yes □ No Town	A res] No
If yes, approximate timetable for providing service:	City/Village	Town
Sanitary Sewers immediately		
or, write in number of years.		
or, while in hamber of years.		
Water Supply immediately		
or, write in number of years.		
Will provision of sanitary sewers and/or water supply to the expenditures (i.e. treatment plant expansion, new lift station ☐ Yes ☐ No *See Towns opposition letter	ns, interceptor s	· · ·
If yes, identify the nature of the anticipated improvements a	and their probab	le costs:
11. Planning & Zoning:	<u>'</u>	
a. Do you have a comprehensive plan for the City/Village/T	Town?	∕es □ No
Is this annexation consistent with your comprehensive p		Yes X No
to the dimendial conditions with your comprehensive p	ш	
b. How is the annexation territory now zoned? <u>A-1 Gen</u>	eral Agricultu	ral, Mixed Use on Town's Comp Plan
c. How will the land be zoned and used if annexed?		
12. Elections: ☐ New ward or Existing ward? Will the ann more information, please contact the Wisconsin Election Comannexation checklist here: http://elections.wi.gov/forms/el-	nexation create a	a new ward or join an existing ward? For
13. Other relevant information and comments bearing upon the	ne public interes	t in the annexation:
See Towns opposition letter		
•		
Prepared by: Town City Village	Please R	ETURN PROMPTLY to:
Name: Alison Pecha	<u>wimunici</u>	<u>oalboundaryreview@wi.gov</u>
Email: alison.pecha@townofpolk-wi.gov	— Municipal	Boundary Review
Phone: 262-677-2123 ext 2	— PO Box 16	645, Madison WI 53701
Date: November 17, 2021	— Fax: (608)	264-6104
(March 2018)		_

The Town of Polk (hereafter the "Town") opposes the proposed Annexation for the reasons cited below:

- 1. Annexation is unnecessary to accommodate the proposed use of the subject parcel.
 - The future land use designation and proposed use of the property are consistent with the Town of Polk Comprehensive Plan: 2050.
 - The proposed development is primarily parking facilities with truck fleet repair facilities. Having relatively low public utility requirements, multiple large scale trucking facilities operate in the town via septic and well.
 - The Village of Jackson Staff Report for the project notes, "The Jackson Water Utility has been and is still searching for a water main path to Well #4 from Sherman Road. The current layout does not provide a possibility".
- 2. The Town properties along Mill Road, including the Sysco property, are critical elements of the Town's future economic development strategy. The loss of the subject property to annexation will cause harm to the Town's future growth plans. This is especially true given Sysco's proposal to close Mill Road (town road).
- 3. The proposal to annex includes plans to vacate a portion of Mill Road. See Exhibits.
 - The road will be shut off at the Sysco development closing an important east west traffic route and create a public safety concern.
 - The Village of Jackson Staff Report for the Sysco development includes the following comments from the Village Fire Department.
 - "My first concern is closing of Cedar Parkway. From an emergency standpoint, this is not in the best interest of anyone. The area west of Sysco will be a big development in the future and this will obstruct emergency vehicles from rapidly accessing those locations."
 - Mill Road is an important connector to the Village Road, Cedar Parkway which provides access to the local post office, medical facilities, and access to State Highway 45.
 - The closing of Mill Road will effectively cut off Town parcel T9-076000B from the Town.
- 4. Each annexation along and abutting the State Hwy 60 corridor, no matter how small, furthers the eventual bifurcation of the Town, and the resulting harm is existential.

Washington County, Wisconsin





0.2 mi

0.3 km

Annexation Review Questionnaire

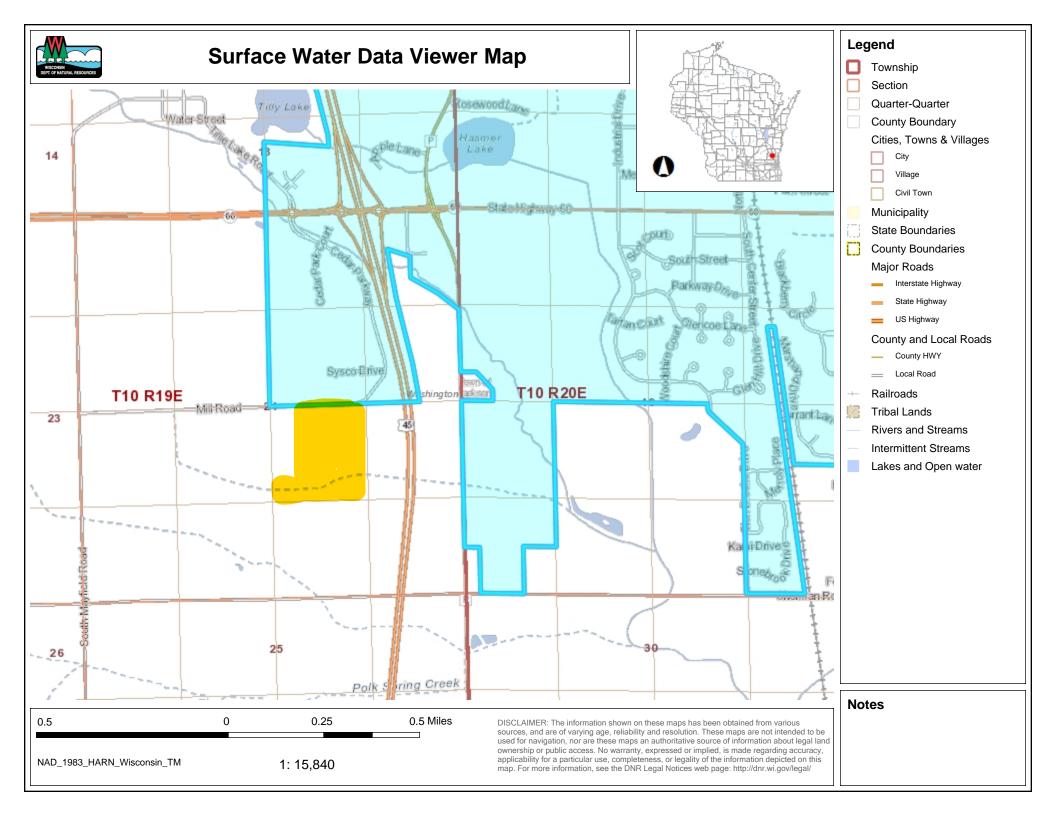
Wisconsin Department of Administration

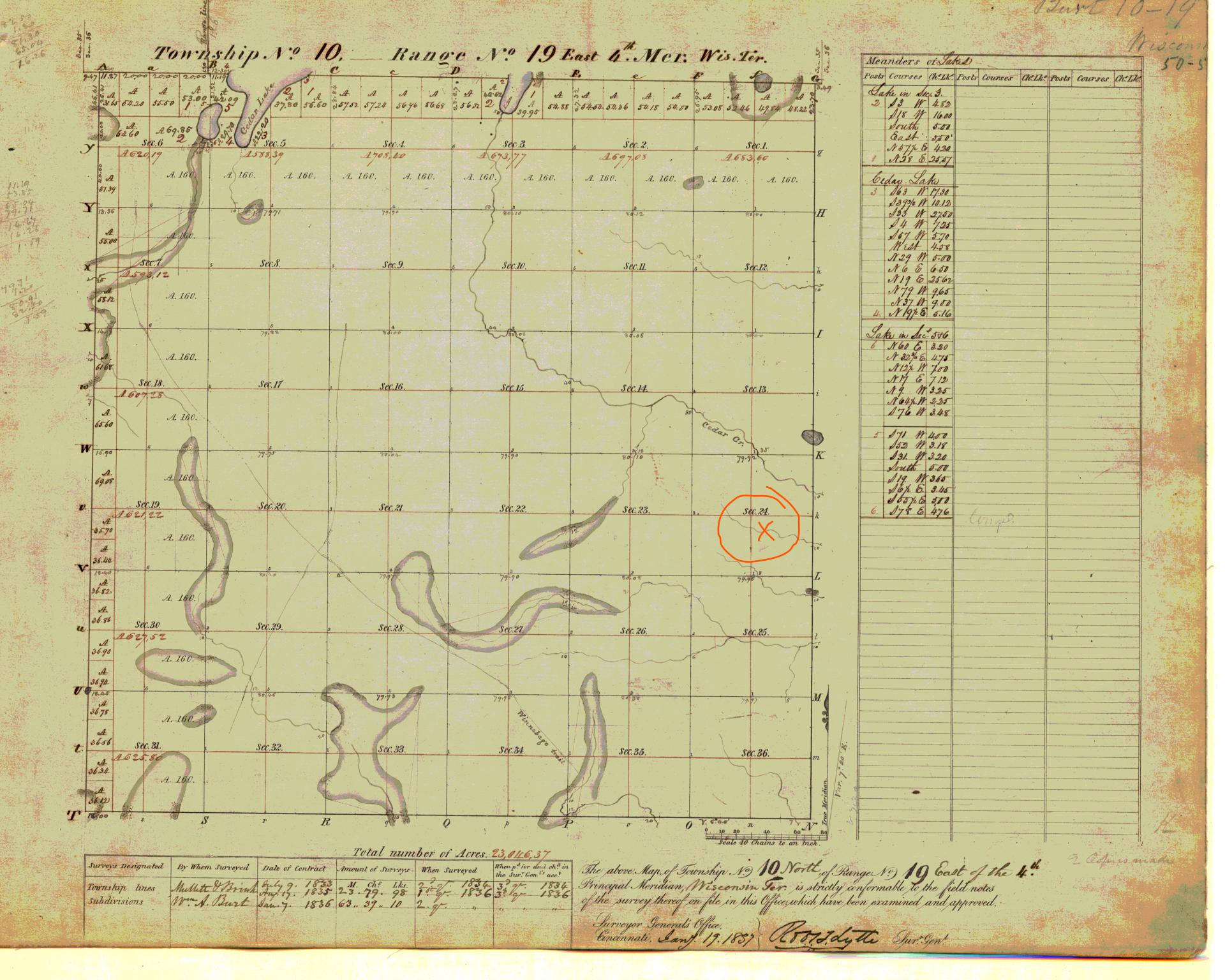
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WI Dept. of Administration

Petitioner: Sysco Food Serv	ices of Eastern Wisconsin	Petition Number: 14463
1. Territory to be annexed:	From TOWN OF POLK	To VILLAGE OF JACKSON
2. Area (Acres): 32.54		-
3. Pick one: Property Tax	Payments	OR ☐ Boundary Agreement
a. Annual town property tax o	n territory to be annexed:	a. Title of boundary agreement
\$7.44		b. Year adopted
b. Total that will be paid to To	wn	c. Participating jurisdictions
(annual tax multiplied by 5	years):	d. Statutory authority (pick one)
c. Paid by: ☒ Petitioner □		□ s.66.0307 □ s.66.0225 □ s.66.0301
□ Other:		_
4. Resident Population:	Electors: 0 Tota	ıl: <u>0</u>
5. Approximate present land	use of territory:	
Residential:%	Recreational:%	Commercial:% Industrial:%
Undeveloped:%		
6. If territory is undeveloped,	what is the anticipated use	?
Residential:%	Recreational:%	Commercial:% Industrial:%
Other:%		
Comments: Land to be	developed for parking use of In	dustrial building and repair building.
7. Has a □ preliminary or □ f	inal plat been submitted to t	he Plan Commission: □ Yes ᡚ No
Plat Name:		
8. What is the nature of land light manufacturing and in		ry in the city or village?
In the town?: residential	and agricultural	
9. What are the basic service	e needs that precipitated the	e request for annexation?
□ Sanitary sewer	☐ Water supply	□ Storm sewers
□ Police/Fire protection	□ EMS	■ Zoning
Other		

	or town cape	ible of pro	viding needed	utility 30	VICES !		
City/Village [Yes [] No	Town		Yes		No
If yes, approxim	nate timetabl	e for provid	ding service:	City	/Village		Town
	Sanitary S	<u>ewers</u> imn	nediately				
	or, write in	number o	f years.		_		
	Water Sup	<u>ply</u> immed	liately				
	or, write in	number o	f years.		_		
□ Yes □ No If yes, identify the r					·		vers, wells, water storage facilities)?
11. Planning & Zoning		antioipato			- Prob		
a. Do you have a c	comprehensi	ve plan for	the City/Villag	ge/Town?	X	Ye	s □ No
Is this annexatio	n consistent	with your	comprehensiv	e plan?	X	Υe	es 🗆 No
	vation tarrita	rv now zor	ned? curre	ntly zoned	by town		
b. How is the anne	xalion territo	,					
b. How is the anne					will be z	oned	PUD and used for industrial use
c. How will the land 12. Elections: ☐ New more information, ple	d be zoned a v ward or ⊠ ease contact	nd used if Existing wa	annexed? ard? Will the nsin Election (annexation	on creat	e a n	PUD and used for industrial use new ward or join an existing ward? For 266-8005, elections@wi.gov or see their
c. How will the land	d be zoned a w ward or 国 ease contact here: http://d	nd used if Existing wathe Wiscorelections.	annexed? ard? Will the nsin Election (wi.gov/forms	annexation Commission	on creat on at (6	e a n 08) 2	new ward or join an existing ward? For 266-8005, elections@wi.gov or see their
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c. How will the land 12. Elections: New more information, ple annexation checklist I 13. Other relevant information information checklist I Prepared by: To	d be zoned and ward or sease contact here: http://discommation and ition for anneadown City	nd used if Existing wathe Wisconelections. d comment exation is to	annexed? ard? Will the nsin Election (wi.gov/forms ts bearing upo combine this lo	annexation Commission (el-100) In the pull of the accession	on create on at (6 on	est into it's	new ward or join an existing ward? For 266-8005, elections@wi.gov or see their on the annexation: s existing facility across the street in Village. (to the street in Village)
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TONY EVERS
GOVERNOR
JOEL BRENNAN
SECRETARY

Municipal Boundary Review PO Box 1645, Madison WI 53701

Voice (608) 264-6102 Fax (608) 264-6104 Email: wimunicipalboundaryreview@wi.gov Web: http://doa.wi.gov/municipalboundaryreview

November 26, 2021

PETITION FILE NO. 14463

JILLINE DOBRATZ, CLERK VILLAGE OF JACKSON PO BOX 637 JACKSON, WI 53037-0637

TRACY GROTH, CLERK TOWN OF POLK 3680 STATE HIGHWAY 60 SLINGER, WI 53086-9309

Subject: SYSCO FOOD SERVICES OF EASTERN WISCONSIN ANNEXATION

The proposed annexation submitted to our office on November 10, 2021, has been reviewed and found to be in the public interest. In determining whether an annexation is in the public interest, s. 66.0217 (6), Wis. Stats. requires the Department to examine "[t]he shape of the proposed annexation and the homogeneity of the territory with the annexing village or city...." so as, to ensure the resulting boundaries are rational and compact. The statute also requires the Department to consider whether the annexing city or village can provide needed municipal services to the territory. The subject petition is for territory that is reasonably shaped and contiguous to the Village of Jackson, which is able to provide needed municipal services.

In its completed questionnaire, the Village indicates that Petitioner desires annexation to develop an accessory parking lot to serve their existing facility across Mill Road which is already located within the Village. The Town opposes this annexation because losing territory along Mill Road harms the Town's future economic development plans, and because of concerns that Petitioners' plans for the territory will negatively impact safety along Mill Road. Specifically, properties along Mill Road, such as Petitioners' property, are deemed critical to the Town's economic strategy. Economic development issues along shared municipal boundaries are outside of the Department's statutory criteria for reviewing annexations under s. 66.0217(6), Wis. Stats. However, these are issues that may be appropriately resolved by an intergovernmental boundary agreement under ss. 66.0301 or 66.0307, Wis. Stats. In fact, the Village already has a boundary agreement with its municipal neighbor the Town of Jackson. Department staff are available to provide technical assistance should the communities decide to develop a boundary agreement.

The Department reminds clerks of annexing municipalities of the requirements of s. 66.0217 (9)(a), Wis. Stats., which states:

"The clerk of a city or village which has annexed shall file immediately with the secretary of administration a certified copy of the ordinance, certificate and plat, and shall send one copy to each company that provides any utility service in the area that is annexed. The clerk shall record the ordinance with the register of deeds and file a signed copy of the ordinance with the clerk of any affected school district..."

State and federal aids based on population and equalized value may be significantly affected through failure to file with the Department of Administration. Please file a copy of your annexing ordinance, including a statement certifying the population of the annexed territory. **Please include your MBR number 14463 with your ordinance.** Ordinance filing checklist available at http://mds.wi.gov/, click on "Help on How to Submit Municipal Records". Email scanned copy of required materials (color scan maps with color) to mds@wi.gov or mail to: Wisconsin Department of Administration, Municipal Boundary Review, PO Box 1645, Madison WI 53701-1645.

The petition file is available for viewing at: http://mds.wi.gov/View/Petition?ID=2537
Please call me at (608) 264-6102, should you have any questions concerning this annexation review.

Sincerely,

Erich Schmidtke, Municipal Boundary Review

cc: petitioner