Request for Annexation Review

Wisconsin Department of Administration

WI Dept. of Administration Municipal Boundary Review 101 E. Wilson Street, 9th Floor Madison WI 53703

608-264-6102 Fax: 608-264-6104 wimunicipalboundaryreview@wi.gov http://doa.wi.gov/municipalboundaryreview

Petitioner Information	Office use only:
Name: Sysco Food Services of Eastern Wiscons	
Address: 1 Sysco Dr.	RECEIVED
Jackson, Wi. 53037	January 10, 2022
Email: taylor.cherry@sysco.com	Municipal Boundary Review Wisconsin Dept. of Admin.
Town where property is located:	Petitioners phone:
2. Petitioned City or Village:	ackson (262) 677-1100
3. County where property is located: Wa	ashington
4. Population of the territory to be annexed:	Town clerk's phone:
5. Area (in acres) of the territory to be annexed:6. Tax parcel number(s) of territory to be annexed (if the territory is part or all of an existing parcel):	32.54 City/Village clerk's phone: (262) 677-9001 EXT. 11
Contact Information if different than petitioner:	
Representative's Name and Address: Barry Rogers	Surveyor or Engineering Firm's Name & Address: Harlan Doland
The Austin Company	IMEG
6095 Parkland Blvd	4850 Grand Ave
Cleveland, Ohio 44124	Gurnee, II. 60031
Phone: (440) 544-2679	Phone: (847) 336-7100
E-mail: barry.rogers@theaustin.com	E-mail: harlan.m.doland@imegcorp.com
Required Items to be provided with submission (to be o	
 X Legal Description meeting the requirements of <u>s.66</u> X Map meeting the requirements of <u>s. 66.0217 (1) (g)</u> 	
3. Signed Petition or Notice of Intent to Circulate is inc	cluded
 Indicate Statutory annexation method used: X Unanimous per s. 66.0217 (2), or, 	
• [X] Unanimous per <u>s. 66.0217 (2)</u> , or, OR	
 Direct by one-half approval per <u>s. 66.0217 (3)</u> 5. X Check or money order covering review fee [see next) 	xt page for fee calculation]
2012)	



TRANSMITTAL LETTER

TO: W. Dept. of Administration

> Municipal Boundary Review 101 E. Wilson Street, 9th Floor

Madison, Wi. 53703

Delivery Method: UPS - Next Day Air - 10:30am

DATE:

December 17, 2021

FROM: JOB NAME: Harlan M. Doland

LOCATION:

Sysco Exp Jackson, Wi.

IMEG #:

21006036.00

WE ARE TRANSMITTING THE FOLLOWING TO YOU:

Request for Annexation Review

□ For Your Information

□ As Requested

□ Shop Drawings

■ For Review/Comment

□ For Distribution

□ For Your Use

□ For Signature

REMARKS: This submittal is a resubmittal and we are requesting that the fee previously paid be transferred over.

mh/ Document1



TRANSMITTAL LETTER

TO:

Erich Schmidtke

Municipal Boundary Review - DOA

101 E Wilson St.

Madison, WI 53701

Delivery Method:

UPS - Ground

DATE:

January 7, 2022

FROM:

Amanda J. Page

JOB NAME:

Sysco Petition

LOCATION:

Jackson, WI

IMEG #:

21006036.00/00

WE ARE TRANSMITTING THE FOLLOWING TO YOU:

Acreage Fee for Sysco Petition in Jackson, Wi.

□ For Your Information

■ As Requested

Shop Drawings

☐ For Review/Comment

☐ For Distribution

□ For Your Use

□ For Signature

REMARKS:

HMD/ajp

e\Projects\2021\21006036.00\Correspondence\20220107 Wik DOA acreage fee.doc

Chect Received.

担重

Payer: IMEG Corp

12-30-21 \$ 80000

ANNEXATION SUBMITTAL GUIDE

<u>s. 66.0217 (5)</u> THE PETITION	
X State the purpose of the petition:	-Direct annexation by unanimous approval; OR -Direct annexation by one-half approval; OR -Annexation by referendum.
X Petition must be signed by:	-All owners and electors, if by unanimous approvalSee 66.0217 (3) (a), if by one-half approvalSee 66.0217 (3) (b), if by referendum.
X State the population of the land to be a	nnexed.
[It is beneficial to include Parcel ID or Ta. (Village or City) in the petition.]	x numbers, the parcel area, and identify the annexee (Town) and annexor
reference to the government lot, private cla	a legal description of the land to be annexed. The land must be described by tim, quarter-section, section, town and range in which the land lies. The land must commencing from a monumented corner of the section or quarter-section, or the
If the land is wholly and entirely within survey map, it must be described by referen number, volume, page, and County of the co	n a lot or lots, or all of a block or blocks of a recorded subdivision plat or certified nee to the lot (s) and/or block (s) therein, along with the name of the plat or the certified survey map.
-]	Aliquot part; Reference to any other document (plat of survey, deed, etc.); Exception or Inclusion; Parcel ID or tax number.
-A tie line from the parcel to the monument	
X The map must include a graphic scale.	,
X The map must show and identify the ex	xisting municipal boundary, in relation to the parcel being annexed.
[It is beneficial to include a North arrow, a	and identify adjacent streets and parcels on the map.]
s. 66.0217 FILING X The petition must be filed with the Clerk is located.	rk of the annexing City or Village and with the Clerk of the Town in which the land
If the annexation is by one-half approver required by $\underline{s. 66.0217 (4)}$.	al, or by referendum, the petitioner must post notice of the proposed annexation as
If the lands being annexed are within a Department of Administration for review	County of 50,000 or greater population, the petition must also be filed with the
[Note that no municipality within a County receiving a review determination from the l	of 50,000 or greater population may enact an annexation ordinance prior to Department of Administration.]

PETITION FOR DIRECT ANNEXATION BY UNANIMOUS APPROVAL

We the undersigned, constituting all of the electors and owners of certain real property in Washington County, Wisconsin, petition the Village Board of the Village of Jackson to annex the territory described hereon and shown on the attached scale map to the Village of Jackson, Washington County, Wisconsin:

Legal Description and scale map of the territory is attached as Exhibit "A" & "B".

The total population in the territory is 0.

The total number of qualified electors residing in the territory is 0.

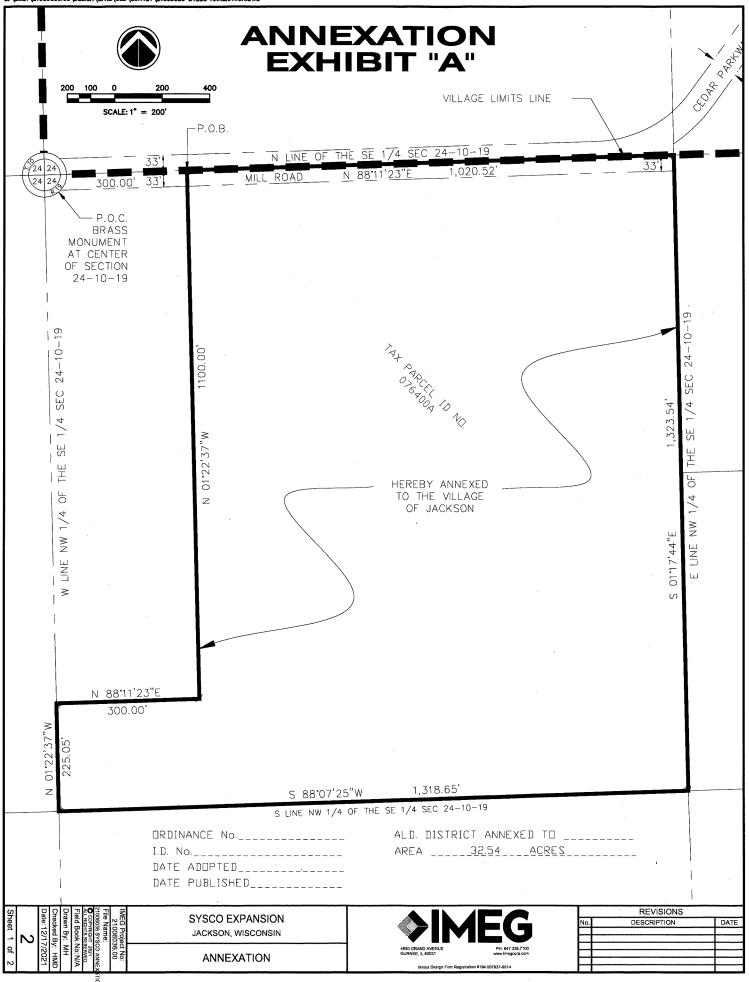
We the undersigned, elect that this annexation shall take effect to the full extent consistent with outstanding priorities of other annexation, incorporation or consolidation proceedings, if any.

Signature of petitioner(s) and Electors	Date of Signing	Owner	Elector	Address
By: Sysco Eastern Wisconsin, LLC By: Taylor Cherry Sr. Project Manager	12/17/2021	X		1 Sysco Drive Jackson, Wi. 53037

L								
Sheet 2	_	210060 File Name: 21006038 SY: 40.00038 SY:	IMEG Proje 2100603	SYSCO EXPANSION JACKSON, WISCONSIN				
of 2		7/2021	у: НМО	手	No:N/A	CO ANNEX	ct No: 36,00	ANNEXATION



REVISIONS					
No.	DESCRIPTION	DATE			
		F			



ANNEXATION EXHIBIT "B"

LEGAL DESCRIPTION

THAT PART OF THE NORTHWEST 1/4 OF THE SOUTHEAST 1/4 OF SECTION 24, TOWNSHIP 10 NORTH, RANGE 19 EAST, IN THE TOWN OF POLK, WASHINGTON COUNTY, STATE OF WISCONSIN, BOUNDED AND DESCRIBED AS FOLLOWS:

COMMENCING AT THE CENTER OF SECTION 24, TOWNSHIP 10 NORTH, RANGE 19 EAST; THENCE NORTH 88° 11' 23" EAST ALONG THE EAST 1/4 LINE OF SAID SECTION, 300.00 FEET TO THE PLACE OF BEGINNING OF THIS DESCRIPTION; THENCE NORTH 88° 11' 23" EAST ALONG SAID LINE OF SAID SECTION, 1020.52 FEET; THENCE SOUTH 01° 17' 44" EAST, 1323.54 FEET; THENCE SOUTH 88° 07' 25" WEST, 1318.65 FEET; THENCE NORTH 01° 22' 37" WEST, 225.05 FEET; THENCE NORTH 88° 11' 23" EAST, 300.00 FET; THENCE NORTH 01° 22' 37" WEST. 1100.00 FEET TO THE PLACE OF BEGINNING.

CONTAINING 1,417,454 SQUARE FEET (32.54 ACRES) MORE OR LESS.

Sheet 2	3	Drawn By: Checked B Date: 12/1	Drawn By: Checked B	Field Book	ALL RIGHTS RE	File Name:	IMEG Proje 210060:	SYSCO EXPANSION JACKSON, WISCONSIN	
유		7/20	Υ.	Σ	No:	2021 SERV	CO A	ct No 36.00	ANINEVATION
N)21	š		Ä	ΕD	NNE	0 8	ANNEXATION



	REVISIONS					
No.	DESCRIPTION	DATE				

Annexation Review Questionnaire

Wisconsin Department of Administration

WI Dept. of Administration
Municipal Boundary Review
PO Box 1645
Madison WI 53701
608-264-6102 Fax: 608-264-6104
wimunicipalboundaryreview@wi.gov
http://doa.wi.gov/municipalboundaryreview

Petitioner: Sysco Food Serv	ices of Eastern Wisconsin	n Petition Number	 er: 14472
1. Territory to be annexed:	From TOWN OF POLK	To VILLAGE OF JACKSON	
2. Area (Acres): 32.54			
3. Pick one: Property Tax	Payments	OR ☐ Boundary Agreement	
a. Annual town property tax o	n territory to be annexed:	a. Title of boundary agreement	
\$ <u>7.44</u>		b. Year adopted	
b. Total that will be paid to To	wn	c. Participating jurisdictions	
(annual tax multiplied by 5	years): <u>\$37.20</u>	d. Statutory authority (pick one)	
c. Paid by: ☐ Petitioner ☐	City 🛛 Village	□ s.66.0307 □ s.66.0225 □ s.66.0	301
□ Other:		_	
4. Resident Population:		al:0	
5. Approximate present land	use of territory:		
Residential:%	Recreational:%	Commercial:% Industrial:%	
Undeveloped: 100 %			
6. If territory is undeveloped,	what is the anticipated use	e?	
Residential:%	Recreational:%	Commercial: 50 % Industrial: 50 %	
Other:%			
Comments: Area d	esignated mixed use in	n the Towns 2050 Comp Plan	
7. Has a □ preliminary or □ f	inal plat been submitted to t	the Plan Commission: ☐ Yes ☐ No	
Plat Name:			
8. What is the nature of land	use adjacent to this territo	ory in the city or village?	
In the town?: A-1 Gener	<u>ral Agricultu</u> ral, Resider	ntal	
9. What are the basic service	e needs that precipitated the	ne request for annexation?	
□ Sanitary sewer	☐ Water supply	□ Storm sewers	
☐ Police/Fire protection	□ EMS	□ Zoning	
Other Unknown			

10. Is the city/village or	town capab	le of providing r	needed uti	ility s	ervices?		
City/Village □	Yes □	No	Town	X	Yes		No
If yes, approximate	e timetable	for providing se	rvice:	Cit	y/Village		Town
<u>9</u>	Sanitary Se	<u>wers</u> immediate					
C	or, write in r	number of years	i.				
Ā	Water Supp	<u>ly</u> immediately					
(or, write in r	number of years	3.				
Will provision of sanit	ary sewers	and/or water su	apply to the	e terr	itory pro	pose	ed for annexation require capital
expenditures (i.e. trea	atment plan	t expansion, ne	w lift station	ons, i	ntercept	or se	wers, wells, water storage facilities)?
□ Yes □ No							
If yes, identify the nat	ure of the a	nticipated impre	ovements	and t	heir prol	oable	e costs:
11. Planning & Zoning:							
a. Do you have a con	nprehensive	plan for the Ci	ty/Village/	Town	ı? 🛚	ı Y	es □ No
Is this annexation of	consistent w	ith your compre	ehensive p	olan?		∃ Y	′es ⊠ No
b. How is the annexa	tion territory	now zoned?	A-1 Gen	eral	Aaricu	ltura	al, Mixed Use on Town's Comp Plan
	,				g		<u></u>
c. How will the land b	e zoned an	d used if annex	ed?				
			***************************************	neval	ion crea	te a	new ward or join an existing ward? For
more information, pleas	e contact th	e Wisconsin El	ection Cor	nmis			266-8005, <u>elections@wi.gov</u> or see their
annexation checklist he	re: <u>http://el</u>	<u>ections.wi.gov</u>	<u>/forms/el-</u>	<u>-100</u>			
40. Other rate and inferr			·		In Proceedings	1	So the consequence
13. Other relevant inform			ing upon t	ine pi	JDIIC INTE	rest	in the annexation:
*Please	see adde	ndum					
Prepared by: 🛛 Towr	n □ City	□ Village			Dlogge	, DE	THEN DOMETLY to
News		⊔ village					ETURN PROMPTLY to:
	n Pecha						alboundaryreview@wi.gov
	<u> </u>	ownofpolk-w	i.gov				Soundary Review
	77-2123 e						45, Madison WI 53701
Date: Janua	ry 18, 202	22			Fax: (6	(80	264-6104

(March 2018)

Addendum to: Town of Polk Annexation Review Questionnaire Petition No. 14463 January 18, 2022

13. Other relevant information and comments bearing upon the public interest in the annexation:

The Town of Polk (hereafter the "Town") opposes the proposed Annexation for the reasons cited below:

- 1. Annexation is unnecessary to accommodate the proposed use of the subject parcel.
 - The future land use designation and proposed use of the property are consistent with the Town of Polk Comprehensive Plan: 2050.
 - The Land Use designation is Mixed Use Commercial/Industrial.
 - The proposed development is primarily parking facilities with a truck fleet repair shop.
 - Based on the nature of the proposed use, the parcel in question is unlikely to require municipal sewer and water (see comment 2 below).
 - The infrastructure requirements of the proposed use can readily be met within the Town of Polk, and at a fraction of the tax burden on the parcel should it be annexed to the Village of Jackson (again, see comment 2 below).
- 2. The Village of Jackson Water Utility does not have a path to bring water to the site per the Village Staff report on the project.
 - The Village of Jackson Staff Report for the project notes, "The Jackson Water Utility has been and is still searching for a water main path to Well #4 from Sherman Road. The current layout does not provide a possibility".
 - The proposed use typically has low public utility requirements. Other large scale trucking facilities operate in the town via septic and well; including a facility directly across State I45 from the new facility proposed by the Petitioner.
- 3. The proposed annexation will further the peninsula of Village territory into the Town created by past annexations. Allowed to continue, this peninsula will eventually lead to the creation of islands of Town territory and the splitting of the Town at the I-45 corridor.

See attached Exhibit A indicating the parcels already isolated on three sides and parcels that will be further isolated overtime. Several of the affected Town parcels are commercially developed.

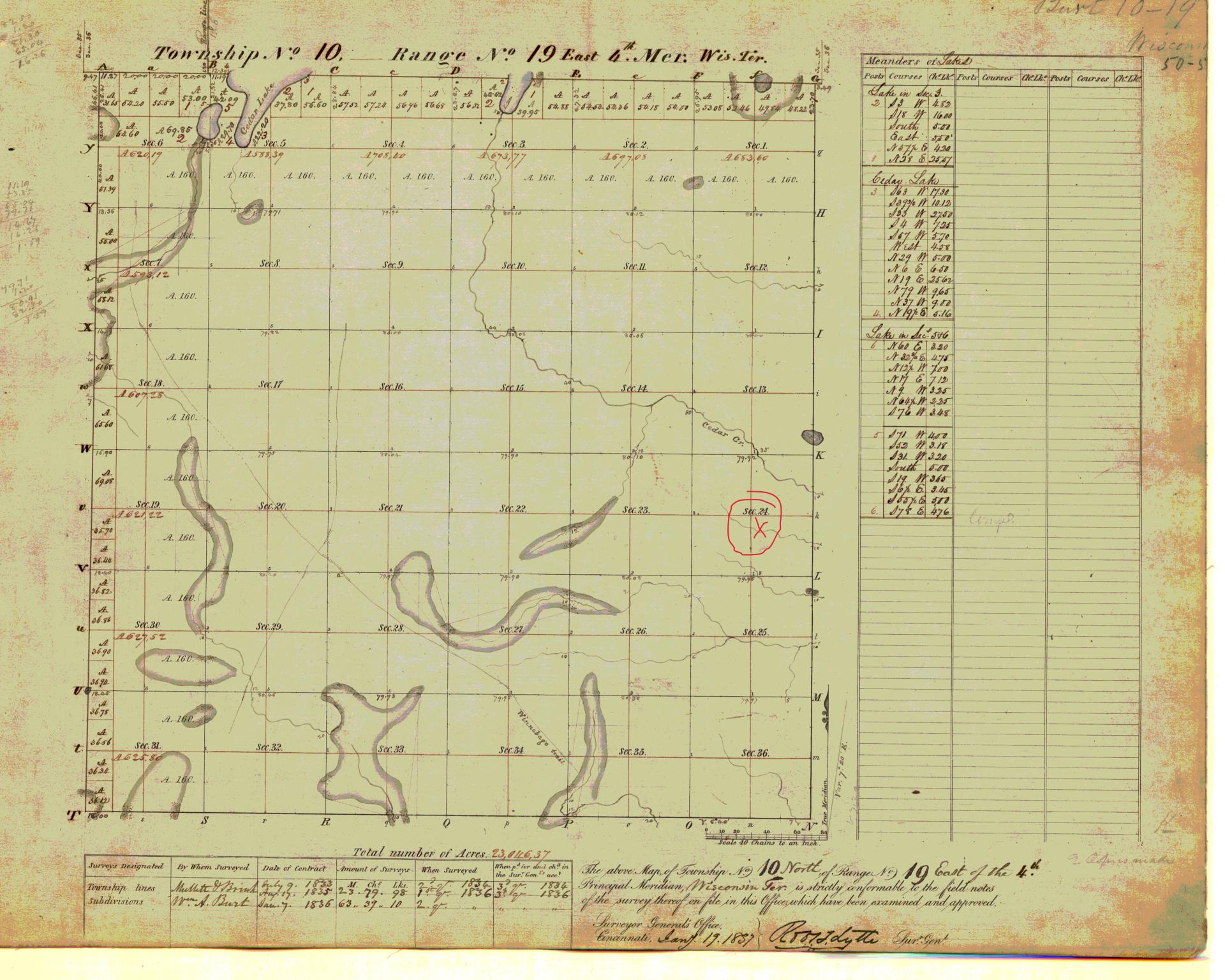
- 4. The proposal to annex includes plans to vacate a portion of Mill Road.
 - The closing of Mill Road will effectively cut off Town parcel T9-076000B from the Town.
 - The road will be shut off at the Sysco development closing an important east west traffic route and create a public safety concern.
 - The Village of Jackson Staff Report of the Sysco development includes the following comments from the Village Fire Department.
 - "My first concern is closing of Cedar Parkway. From an emergency standpoint, this is not in the best interest of anyone. The area west of Sysco will be a big development in the future and this will obstruct emergency vehicles from rapidly accessing those locations."

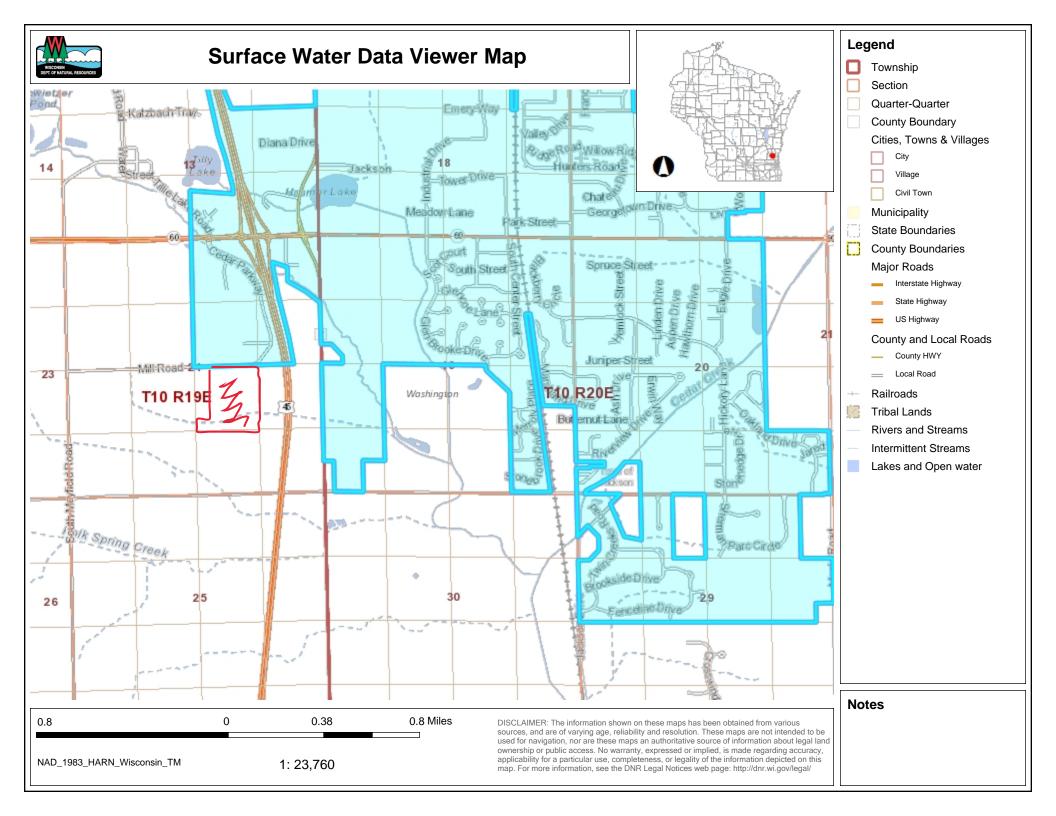
- Mill Road is an important connector to Cedar Parkway which provides access to the local post office, medical facilities, and access to I-45.
- 5. The Town properties along Mill Road, including the Petitioner's property, are critical elements of the Town's future economic development strategy. The loss of the subject property to annexation will cause harm to the Town's future growth plans. This is especially true given Sysco's proposal to close Mill Road (town road).
- 6. Each annexation along and abutting the State Hwy 60 corridor, I-45, no matter how small, furthers the eventual bifurcation of the Town, and the resulting harm is existential.
- 7. For the reasons cited above the proposed annexation is not in the public interest, whether for the property owner in question, abutting Town properties, existing Town infrastructure (i.e., the road), or the Town of Polk as a whole.





Interstate Highway, I-41







TONY EVERS
GOVERNOR
KATHY BLUMENFELD
SECRETARY

Municipal Boundary Review PO Box 1645, Madison WI 53701

Voice (608) 264-6102 Fax (608) 264-6104 Email: wimunicipalboundaryreview@wi.gov Web: http://doa.wi.gov/municipalboundaryreview

January 31, 2022

PETITION FILE NO. 14472

JILLINE DOBRATZ, CLERK VILLAGE OF JACKSON PO BOX 637 JACKSON, WI 53037-0637 ALISON PECHA, CLERK TOWN OF POLK 3680 STATE HIGHWAY 60 SLINGER, WI 53086-9309

Subject: SYSCO FOOD SERVICES OF EASTERN WISCONSIN ANNEXATION

The proposed annexation submitted to our office on January 10, 2022, has been reviewed and found to be in the public interest. In determining whether an annexation is in the public interest, s. 66.0217 (6), Wis. Stats. requires the Department to examine "[t]he shape of the proposed annexation and the homogeneity of the territory with the annexing village or city...." so as, to ensure the resulting boundaries are rational and compact. The statute also requires the Department to consider whether the annexing city or village can provide needed municipal services to the territory. The subject petition is for territory that is reasonably shaped and contiguous to the Village of Jackson, which is able to provide needed municipal services.

This annexation is a resubmittal of a previous petition - MBR #14463 – reviewed by the Department on November 26, 2021. This petition is identical in configuration. Petitioners indicate that the territory is being resubmitted to correct an error with the previous petition related to providing notice.

As with the previous petition, the Town expresses its opposition because losing territory along Mill Road harms the Town's future economic development plans, and because of concerns about safety along Mill Road. The Department again recommends that these are issues that may be appropriately resolved by an intergovernmental boundary agreement under ss. 66.0301 or 66.0307, Wis. Stats. Department staff are available to provide technical assistance should the communities decide to develop a boundary agreement.

The Department reminds clerks of annexing municipalities of the requirements of s. 66.0217 (9)(a), Wis. Stats., which states:

"The clerk of a city or village which has annexed shall file immediately with the secretary of administration a certified copy of the ordinance, certificate and plat, and shall send one copy to each company that provides any utility service in the area that is annexed. The clerk shall record the ordinance with the register of deeds and file a signed copy of the ordinance with the clerk of any affected school district..."

State and federal aids based on population and equalized value may be significantly affected through failure to file with the Department of Administration. Please file a copy of your annexing ordinance, including a statement certifying the population of the annexed territory. **Please include your MBR number 14472 with your ordinance.** Ordinance filing checklist available at http://mds.wi.gov/, click on "Help on How to Submit Municipal Records". Email scanned copy of required materials (color scan maps with color) to mds.wi.gov or mail to: Wisconsin Department of Administration, Municipal Boundary Review, PO Box 1645, Madison WI 53701-1645.

The petition file is available for viewing at: http://mds.wi.gov/View/Petition?ID=2546
Please call me at (608) 264-6102, should you have any questions concerning this annexation review.

Sincerely,

Erich Schmidtke, Municipal Boundary Review

cc: petitioner