# Request for Annexation Review

Wisconsin Department of Administration	608-264-6102 Fax: 608-264-6104 wimunicipalboundaryreview@wi.gov http://doa.wi.gov/municipalboundaryreview/
Petitioner Information	Office use only:
Name: GARY MOELTER	
Address: 444 CTY M	
RIVER FALLS WI 54022	March 22, 2023
	Municipal Boundary Review Wisconsin Dept. of Admin.
Email: NA	
1. Town where property is located: TROY	Petitioners phone:
2. Petitioned City or Village: RIVER FALLS	715-497-5017
3. County where property is located: ST CROIX	
4. Population of the territory to be annexed: 0	Town clerk's phone: 715-425-2665
<ul> <li>5. Area (in acres) of the territory to be annexed 48.61 47.</li> <li>6. Tax parcel number(s) of territory to be annexed (if the territory is part or all of an existing parcel): 040-1130-10 040-1132-95-025</li> </ul>	
Contact Information if different than petitioner:	/13-420-3408
Representative's Name and Address:	nyevor or Engineering Firm's Name & Address

WI Dept. of Administration

Madison WI 53703

Municipal Boundary Review 101 E. Wilson Street, 9th Floor

EMILY SHIVELY, ASSISTANT DEVELOPMENT DIRECTION	Surveyor or Engineering Firm's Name & Address:
CITY OF RIVER FALLS	
222 LEWIS STREET	
RIVER FALLS WI 54022	
Phone: 715-426-3437	Phone:
E-mail: eshively@RFCITY.ORG	E-mail:

### Required Items to be provided with submission (to be completed by petitioner):

- 1. Legal Description meeting the requirements of <u>s.66.0217 (1) (c)</u> [see attached annexation guide]
- 2.  $\square$  Map meeting the requirements of <u>s. 66.0217 (1) (g)</u> [see attached annexation guide]
- 3. Signed Petition or Notice of Intent to Circulate is included
- 4. Indicate Statutory annexation method used:
  - 🛛 Unanimous per <u>s. 66.0217 (2)</u>, or,
  - OR
  - Direct by one-half approval per s. 66.0217 (3)
- 5. Check or money order covering review fee [see next page for fee calculation]

### **Annexation Review Fee Schedule**

A Guide for Calculating the Fee Required by ss.16.53 (4) and 66.0217, Wis. Stats.

#### **Required Fees**

There is an initial filing fee and a variable review fee

\$350 Initial Filing Fee (required with the first submittal of all petitions)
 \$200 - 2 acres or less
 \$350 - 2.01 acres or more

\$800 Review Fee (required with all annexation submittals except those that consist ONLY of road right-of-way)

\$200 - 2 acres or less \$600 - 2.01 to 10 acres \$800 - 10.01 to 50 acres \$1,000 - 50.01 to 100 acres \$1,400 - 100.01 to 200 acres \$2,000 - 200.01 to 500 acres \$4,000 - Over 500 acres

\$1150 TOTAL FEE DUE (Add the Filing Fee to the Review Fee)

Attach check or money order here, payable to: Department of Administration	
THE DEPARTMENT WILL NOT PROCESS AN ANNEXATION PETITION THAT IS NOT ACCOMPANIEI BY THE REQUIRED FEE. THE DEPARTMENT'S 20-DAY STATUTORY REVIEW PERIO	
COMMENCES UPON RECEIPT OF THE PETITION AND REVIEW	_
Date fee received: $3 - 22 - 23$ Shaded Area for Office Use Only	
	Check Number: <u>/55825</u> Check Date: <u>2`24-23</u> Amount: <u>\$71/50,0</u> 8

#### ANNEXATION SUBMITTAL GUIDE

#### <u>s. 66.0217 (5)</u> THE PETITION

State the purpose of the petition:	-Direct annexation by unanimous approval; OR -Direct annexation by one-half approval; OR -Annexation by referendum.
Petition must be signed by:	-All owners and electors, if by unanimous approval. -See <u>66.0217 (3) (a)</u> , if by one-half approval. -See <u>66.0217 (3) (b)</u> , if by referendum.

 $\boxtimes$  State the population of the land to be annexed.

[It is beneficial to include Parcel ID or Tax numbers, the parcel area, and identify the annexee (Town) and annexor (Village or City) in the petition.]

#### s. 66.0217 (1) (c) THE DESCRIPTION

The annexation petition must include a legal description of the land to be annexed. The land must be described by reference to the government lot, private claim, quarter-section, section, town and range in which the land lies. The land must be further described by metes and bounds commencing from a monumented corner of the section or quarter-section, or the monumented end of a private claim or federal reservation, in which the land lies; OR

If the land is wholly and entirely within a lot or lots, or all of a block or blocks of a recorded subdivision plat or certified survey map, it must be described by reference to the lot (s) and/or block (s) therein, along with the name of the plat or the number, volume, page, and County of the certified survey map.

The land may NOT be described only by: -Aliquot part;

-Reference to any other document (plat of survey, deed, etc.); -Exception or Inclusion; -Parcel ID or tax number.

#### <u>s. 66.0217 (1) (g)</u> THE MAP

The map shall be an *accurate reflection* of the legal description of the parcel being annexed. As such, it must show: -A tie line from the parcel to the monumented corner of the section or quarter-section, or the monumented end of a private claim or federal reservation, in which the parcel lies. The corner and monument must be identified.

-Bearings and distances along all parcel boundaries as described.

-All adjoiners as referenced in the description.

The map must include a graphic scale.

The map must show and identify the existing municipal boundary, in relation to the parcel being annexed.

[It is beneficial to include a North arrow, and identify adjacent streets and parcels on the map.]

#### <u>s. 66.0217</u> FILING

The petition must be filed with the Clerk of the annexing City or Village and with the Clerk of the Town in which the land is located.

If the annexation is by one-half approval, or by referendum, the petitioner must post notice of the proposed annexation as required by <u>s. 66.0217(4)</u>.

If the lands being annexed are within a County of 50,000 or greater population, the petition must also be filed with the Department of Administration for review

[Note that no municipality within a County of 50,000 or greater population may enact an annexation ordinance prior to receiving a review determination from the Department of Administration.]



### Petition for Direct Annexation by Unanimous Approval

We, the undersigned, constituting all of the owners of the real property in which no electors reside in the following described territory of the Town of Troy, St Croix County, Wisconsin, lying contiguous to the City of River Falls, St Croix County, Wisconsin, petition the City Council of River Falls to annex the territory described below and shown on the map below.

THE SOUTHEAST OF THE SOUTHEAST QUARTER (SE¼ OF SE¼) OF SECTION THIRTY FOUR (34), TOWNSHIP TWENTY EIGHT (28) NORTH, RANGE NINETEEN (19) WEST, TOWN OF TROY, ST. CROIX COUNTY, WISCONSIN, EXCEPT: Commencing on the South line of the East Half of the Southeast Quarter 680.0 feet East of the Southwest corner thereof; thence North 169.0 feet; thence N23°96'E 65.9 feet; thence East 110.2 feet; thence South 229.6 feet to said South line; thence West on said South line 136.0 feet to the place of beginning, AND EXCEPT the South 265 feet of the West 397 feet of said forty, AND EXCEPT parcel in Volume 573, page 449 as document number 348396, AND ALSO EXCEPT Lot 1 of Certified Survey Map in Volume 11, page 3236, as document number 558139.

THE SOUTHWEST QUARTER OF THE SOUTHWEST QUARTER (SW% OF SW%) OF SECTION THIRTY FIVE (35), TOWNSHIP TWENTY EIGHT (28) NORTH, RANGE NINETEEN (19) WEST, TOWN OF TROY, ST. CROIX COUNTY, WISCONSIN, EXCEPT the East 25 acres thereof.



**Property Owner** 

1 retter

Gary J. Moelter Parcel Id Numbers: 040-1130-10-000 and 040-1132-95-025

2-7-23

Date

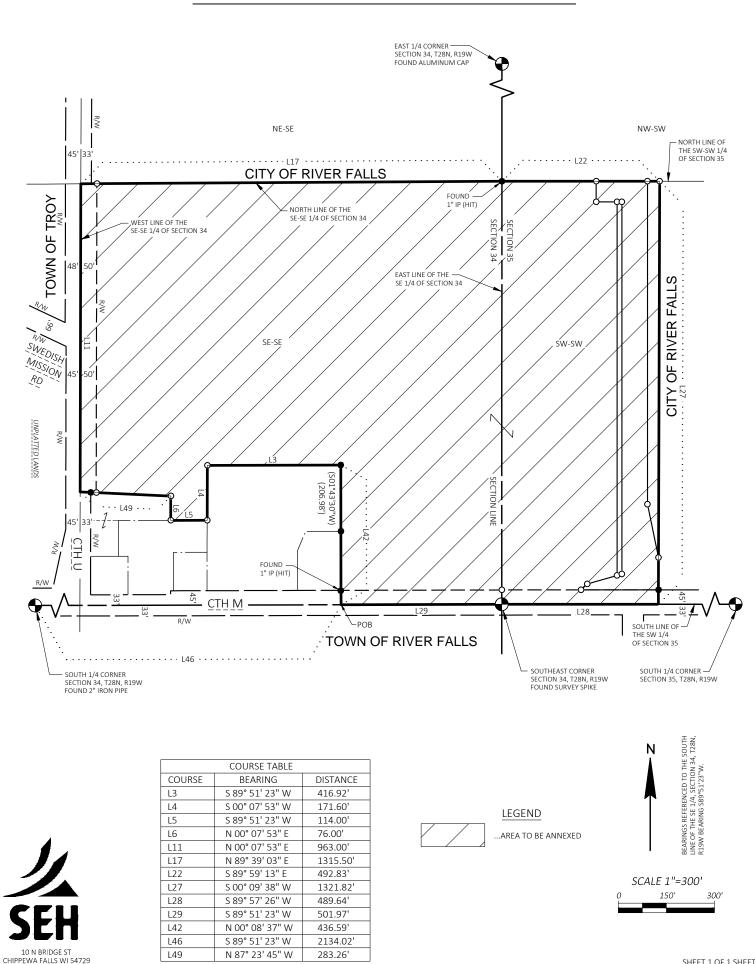
#### City of River Falls Moelter Property Annexation

BEING PART OF THE SOUTHEAST 1/4 OF THE SOUTHEAST 1/4, SECTION 34 AND PART OF THE SOUTHWEST 1/4 OF THE SOUTHWEST, SECTION 35, T28N, R19W, CITY OF RIVER FALLS, ST. CROIX COUNTY, WISCONSIN, BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS: **town of troy** 

COMMENCING AT THE SOUTH 1/4 CORNER OF SAID SECTION 34; THENCE N89°51'23"E, ALONG THE SOUTH LINE OF THE SE 1/4 OF SAID SECTION 34, A DISTANCE OF 2134.02 FEET TO THE POINT OF BEGINNING; THENCE N00°08'37"W, 436.59 FEET TO THE NORTHEAST CORNER OF LOT 1, CERTIFIED SURVEY MAP 3236, VOLUME 11, PAGE 3236, DOCUMENT NUMBER 558139; THENCE S89°51'23"W, ALONG THE NORTHERLY LINE OF SAID LOT 1, A DISTANCE OF 416.92 FEET; THENCE S00°07'53"W, ALONG THE WESTERLY LINE OF SAID LOT 1, A DISTANCE OF 171.60 FEET; THENCE S89°51'23"W, 114.00 FEET; THENCE N00°07'53"E, 76.00 FEET; THENCE N87°23'45"W, 283.26 TO A POINT ON THE WEST LINE OF THE SOUTHEAST 1/4 OF THE SOUTHEAST 1/4 OF SAID SECTION 34; THENCE N00°07'53"E, ALONG THE WEST LINE OF THE SOUTHEAST 1/4 OF THE SOUTHEAST 1/4 OF SAID SECTION 34, A DISTANCE OF 963.00 FEET TO THE NORTHWEST CORNER OF THE SE 1/4 OF THE SOUTHEAST 1/4 OF SAID SECTION 34, A DISTANCE OF 963.00 FEET TO THE NORTHWEST CORNER OF THE SE 1/4 OF THE SOUTHEAST 1/4 OF SAID SECTION 34; THENCE S89°59'13"E, 492.83 FEET ALONG THE NORTH LINE OF THE SOUTHEAST 1/4 OF THE SOUTHWEST 1/4 OF SAID SECTION 35; THENCE S00°09'38"W, 1321.82 FEET TO A POINT ON THE SOUTH LINE OF THE SOUTHWEST 1/4 OF SAID SECTION 35; THENCE S89°57'26"W, 489.64 FEET TO THE SOUTHEAST CORNER OF SECTION 34; THENCE S89°51'23"W, ALONG THE SOUTH LINE OF THE SOUTHEAST 1/4 OF SECTION 34; THENCE S89°51'23"W, ALONG THE SOUTH LINE OF THE SOUTHEAST 1/4 OF SECTION 34; THENCE S89°51'23"W, ALONG THE SOUTH LINE OF THE SOUTHEAST 1/4 OF SECTION 34; THENCE

CONTAINING 2,076,319 SQUARE FEET (47.665 ACRES) MORE OR LESS.

# **RIVER FALLS ANNEXATION MAP**



## Annexation Review Questionnaire

### **Wisconsin Department of Administration**

WI Dept. of Administration Municipal Boundary Review PO Box 1645 Madison WI 53701 608-264-6102 Fax: 608-264-6104 wimunicipalboundaryreview@wi.gov http://doa.wi.gov/municipalboundaryreview

Petitioner: Moelter				Petition Number: 14576	
1. Territory to be annexed:	From TOWN OF TROY			To CITY OF RIVER FALLS	
2. Area (Acres): 48.61			1		
3. Pick one: A Property Tax	Payments	0	DR 🗆 Bo	oundary Agreement	
a. Annual town property tax or \$	n territory to be annexed:			of boundary agreementa	
b. Total that will be paid to To	wn bra		c. Partic	ipating jurisdictions	
(annual tax multiplied by 5	years): 46.70	-	d. Statu	tory authority (pick one)	
c. Paid by: D Petitioner	City 🛛 Village		□ s.0	66.0307 □ s.66.0225 □ s.66.0301	
□ Other:		-			
4. Resident Population:	Electors: 0 Tota	l:_0			
5. Approximate present land	use of territory:				
Residential:%	Recreational:%	Com	mercial:	% Industrial:%	
Undeveloped: <u>100</u> %					
6. If territory is undeveloped, v	vhat is the anticipated use	?			
Residential:%	Recreational:%	Com	mercial:	% Industrial: <u>100</u> %	
Other:%					
Comments:					
7. Has a 🗆 preliminary or 🗆 fi	nal plat been submitted to th	ne Pla	n Commissi	ion: 🗆 Yes 🖾 No	
Plat Name:					
8. What is the nature of land	use adjacent to this territor	y in th	e city or vill	age?	
Existing adjacent land u	ise in the City is agricultu	re; pla	anned futu	re land use is industrial	
In the town?: Existing adja	cent land use in the Tow	n is a	griculture a	and residential	
9. What are the basic service	needs that precipitated the	reque	est for anne	xation?	
Sanitary sewer	Water supply	X St	orm sewers		
Police/Fire protection	EMS I	🛛 Zo	oning		
Other					

The proposed annexation area is included in the Mann Valley concept plan (attached). We are planning for future utility customers on that site with installation of utilities commencing Summer 2023. We have been keeping Mr. Moelter informed of the Mann Valley project for years and he is interested in including his property in this planned development including a portion of which will be use to develop Road A in a location across from existing public roadways for enhanced safety and functionality.

10. Is the city/villag	e or	town ca	apab	le of pro	oviding neede	d utility	se	rvices?				
City/Village		Yes		No	То	vn E		Yes		No		
If yes, approx	imat	e timeta	able	for prov	iding service:	: <b>C</b>	;ity/	Village		Town		
	ŝ	<u>Sanitar</u>	y Se	<u>wers</u> im	mediately		]					
	C	or, write	e in r	umber	of years.			_				
	7	Nater S	Supp	<u>ly</u> imme	diately		I					
	c	or, write	e in n	umber	of years.	-		-		<u> </u>		
	. trea											exation require capital s, water storage facilities)?
If yes, identify the		ure of t	he a	nticipate	ed improveme	ents and	l th	eir proba	able	costs:	-	
11. Planning & Zoni	ng:											
a. Do you have a	com	preher	ısive	plan fo	r the City/Villa	age/Tow	'n?		Ye	s D	וכ	No
Is this annexat	ion c	onsiste	ent w	ith your	comprehens	ive plan	?		Ye	s [		No
b. How is the ann	exat	ion terr	itory	now zo	ned?							
c. How will the la	nd be	) zonec	d and	l used il	annexed?							
12. Elections: □ Ne more information, pl annexation checklis	ease	e conta	ct the	e Wisco	nsin Election	Commis	ssio	n create on at (60	a n 18) 2	ew wa 66-80	ırd ( 05,	or join an existing ward? For elections@wi.gov or see their
13. Other relevant in	nform	nation a	and c	ommen	ts bearing up	on the p	bub	lic intere	est ir	the a	nne	exation:
Prepared by:	own	<u>کر</u> د	City	🗆 Vil	lage		F	Please I	RET	URN	PF	ROMPTLY to:
Name: Am	V	WNI	te				N	vimunic	<u>ipal</u>	bound	dar	<u>yreview@wi.gov</u>
Email: awh	ife	rfu	N	org			N	<i>Aunicipa</i>	l Bo	undar	y R	eview

PO Box 1645, Madison WI 53701

Fax: (608) 264-6104

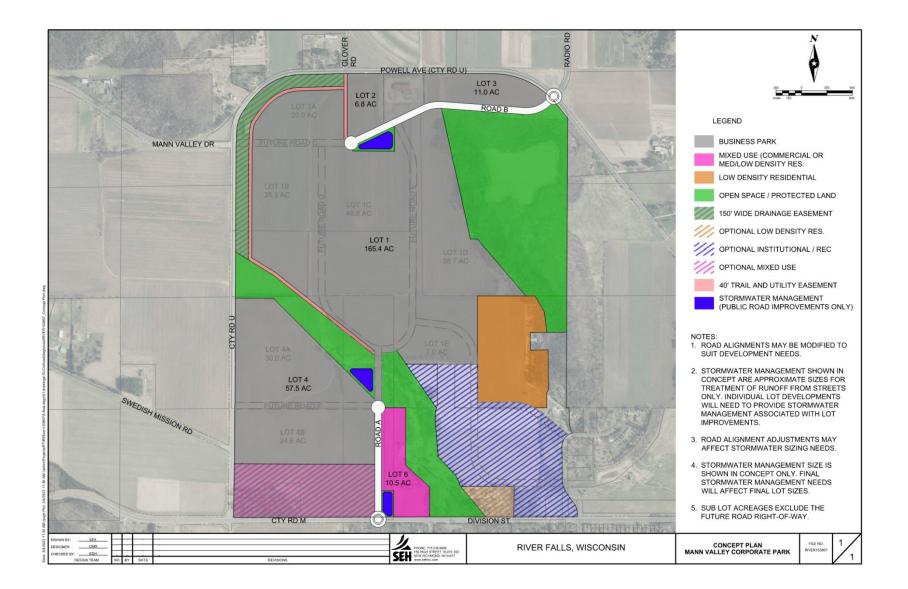
Date: 3

Phone:

(March 2018)

715 926 3408

24 23



PETITION	#	
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### **REAL PROPERTY LISTERS ANNEXATION REVIEW**

1. Territory to be annexed: 040-1130-10-000; 040-1132-95-025	<ul><li>From Town of:</li><li>Troy</li></ul>	To City/Village of: River Falls
2. Checklist: (Y) Yes; (N) No; (NA) Not	applicable; (NC) Not checked	
Location and Position		
Y(1) Location description by governme	ent lot, recorded private claim, 1/4 - 1/4	4 section, section, township, range and county
Y (2) Contiguous with existing village/c	ity boundaries	
N(3) Creates an island area in Townshi	p (completely surrounded by city)	
N(4) Creates an island area in City (con	mpletely surrounded by town)	
Petition and Map Information		
Y(1) Identify owner(s) of annexed land	1	
Y(2) Identify parcel ID numbers includ	led in annexation.	
_NA(3) Identify parcel ID numbers bein	g split by annexation	
_Y(4) North arrow		
Y(5) Graphic Scale		
_Y(6) Streets and Highways shown and	identified	
Y(7) Legend		
_Y(8) Total area/acreage of annexation		
3. Other relevant information and comme	nts:	
Nothing, annexation meets requirements.		
Annexed area should become part of City Boundary.	of River Falls Ward 2. The annex	ation does not cross County Supervisor District

Prepared by:	Brett Budrow	Please <b>RETURN PROMPTLY</b> to:
Title:	Planning & Land Info Admin	- Municipal Boundary Review
Phone:	715-928-0210	PO Box 1645
Date:	3/31/23	Madison WI 53701
		(608) 264-6102 <b>FAX</b> (608) 264-6104
		wimunicipalboundaryreview@wi.gov

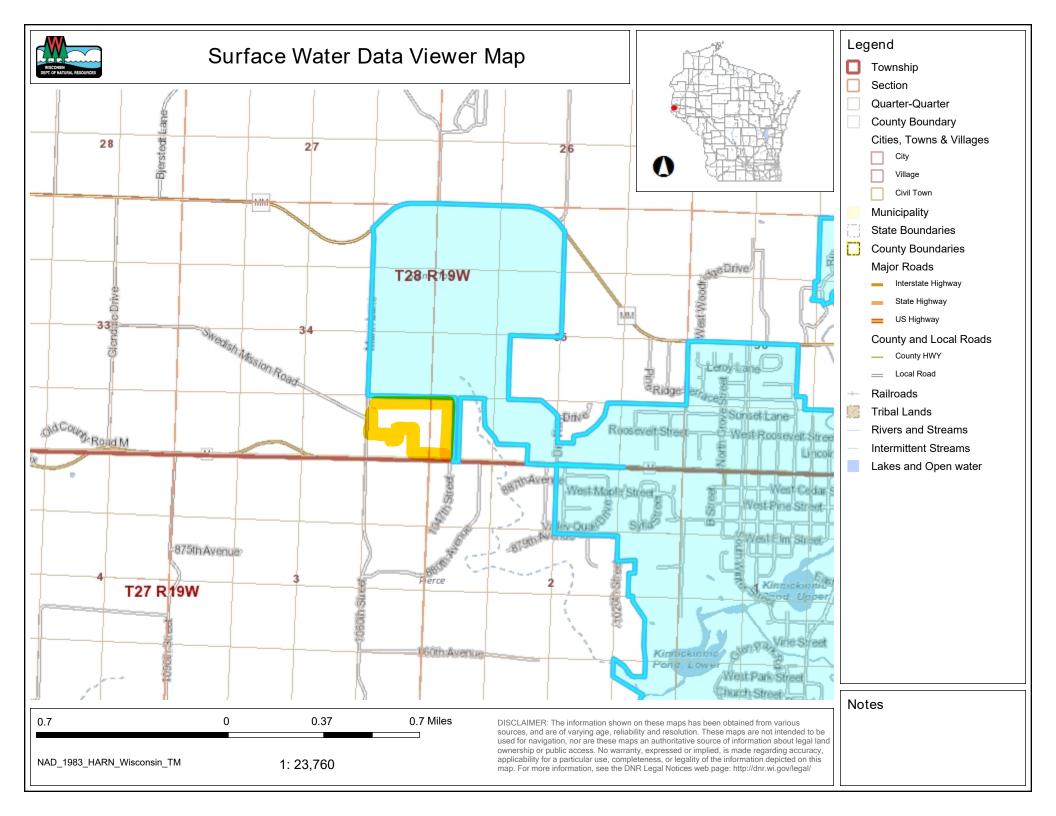
# Annexation Review Questionnaire

### Wisconsin Department of Administration

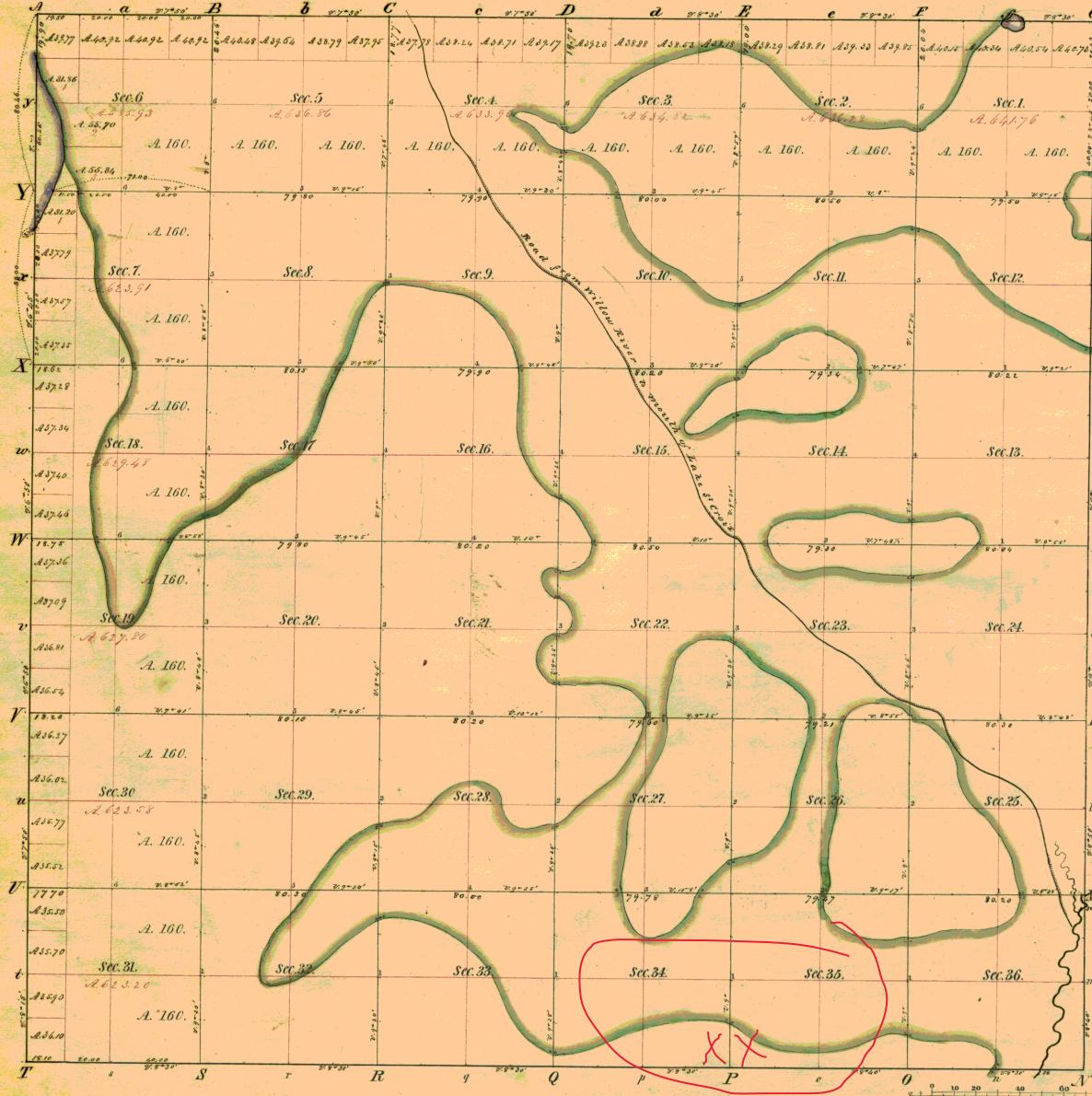
WI Dept. of Administration Municipal Boundary Review PO Box 1645 Madison WI 53701 608-264-6102 Fax: 608-264-6104 wimunicipalboundaryreview@wi.gov http://doa.wi.gov/municipalboundaryreview

Petitioner: Moelter	Petition Number: 14576
1. Territory to be annexed: From TOWN OF TROY	To CITY OF RIVER FALLS
2. Area (Acres): 33.61 + 15= 48.61	
3. Pick one: Property Tax Payments O	R 🛛 Boundary Agreement
a. Annual town property tax on territory to be annexed:	a. Title of boundary agreement
\$ 64.34	b. Year adopted
b. Total that will be paid to Town	c. Participating jurisdictions
(annual tax multiplied by 5 years): <u>ろみ</u> ), ヿ <u>〇</u>	d. Statutory authority (pick one)
c. Paid by: 🗆 Petitioner 🛛 City 🔲 Village	□ s.66.0307 □ s.66.0225 □ s.66.0301
□ Other:	
4. Resident Population: Electors: 0 Total: 2	
5. Approximate present land use of territory:	
Residential:% Recreational:% Com	mercial:% Industrial:%
Undeveloped: 100%	
6. If territory is undeveloped, what is the anticipated use?	
Residential:% Recreational:% Com	mercial:% Industrial:%
Other:%	
Comments:Unlunouon	
7. Has a $\Box$ preliminary or $\Box$ final plat been submitted to the Pla	n Commission: 🗆 Yes 📴 No
Plat Name:	
8. What is the nature of land use adjacent to this territory in the	
Business Park - Miked	USE
In the town?: <u>Agricultural</u> & TRe	joential
9. What are the <b>basic service needs</b> that precipitated the requ	est for annexation?
□ Sanitary sewer □ Water supply □ St	form sewers
Police/Fire protection      EMS      Zo	oning
Other un un own	

City/Village Yes No Town Yes No If yes, approximate timetable for providing service: City/Village Town Sanitary Sewers immediately or, write in number of years. <u>Water Supply</u> immediately or write in number of years. <u>NIP</u>						
Sanitary Sewers immediately     Image: Severs immediately       or, write in number of years.     Image: Severs immediately       Water Supply immediately     Image: Severs immediately						
Sanitary Sewers immediately     Image: Severs immediately       or, write in number of years.     Image: Severs immediately       Water Supply immediately     Image: Severs immediately						
Sanitary Sewers immediately     Image: Constraint of the second sec						
Water Supply immediately						
Water Supply immediately						
or, write in number of years.						
Will provision of sanitary sewers and/or water supply to the territory proposed for annexation require capital expenditures (i.e. treatment plant expansion, new lift stations, interceptor sewers, wells, water storage facilities)?						
If yes, identify the nature of the anticipated improvements and their probable costs:						
11. Planning & Zoning:						
a. Do you have a comprehensive plan for the City/Village/Town? 🛛 Yes 🗆 No						
Is this annexation consistent with your comprehensive plan?						
b. How is the annexation territory now zoned?						
c. How will the land be zoned and used if annexed?						
12. Elections:  New ward or  Existing ward? Will the annexation create a new ward or join an existing ward? For more information, please contact the Wisconsin Election Commission at (608) 266-8005, elections@wi.gov or see the annexation checklist here: <a href="http://elections.wi.gov/forms/el-100">http://elections.wi.gov/forms/el-100</a>						
13. Other relevant information and comments bearing upon the public interest in the annexation:						
Prepared by: Town City Village Please <b>RETURN PROMPTLY</b> to:						
Name: Jennifer Manu wimunicipalboundaryreview@wi.gov						
Email: trong dmin c baldwin -tek con Municipal Boundary Review						
Phone: 115-425-8045 PO Box 1645, Madison WI 53701						
Date: 330/30 Fax: (608) 264-6104						
(March 2018)						



# Township Nº 28 N., Range Nº 19 West, 4th Mer.



Total number of Acres. 22.897.52

The Allowed Concerning of the State of the S	And the second	The second s			· · / / · · · · · · · · · · · · · ·	· 그는 것 같은 것 같
Surveys Designated	By Whom Surveyed	Date of Contract	Amount of Surveys	When Surveyed	When p.ª for and ch.ª in the Sur! Gen 1's acc."	The above Map, of Township N. 28
Township lines	James M. March	May 22? 1847	M. Ch? Lks. 23 . 78 . 49	October 1827		Principal Meridian Wisconsin .
Subdivisions	William A Jones	July 18th 1848	60, 62, 25	november 1848	A CONTRACTOR	of the survey thereof on file in this Of
			and the second second	- A State of the second		Jurveyor General's Office, Dubuque, December 20 4 1848)
Contraction of the		The second second			12 TABLE PR	) (

12872 Rig W. Lith mon Am A. Jones Meanders of Sake S? Croix Posts Courses CheLke Posts Courses CheLke Posts Courses CheLke Left bank of Sake 0.9-6. 5.50 2.6 25.30 S. 6 - 8. 16.30 8.22 m 17.40 8.25°m. 17.00 A. 160. Moiles Cha Liks 1 01 50 Potar 79.50 2.9-15 2.9+21' 2.8-581 K 7. 8-48' 2.50 TSM S 28 North, of Range (?) 19 West, I th is strictly conformable to the field notes Office, which have been examined and approved. EO.W. Somes Jur". Gen!



TONY EVERS GOVERNOR KATHY BLUMENFELD SECRETARY Municipal Boundary Review PO Box 1645, Madison WI 53701 Voice (608) 264-6102 Fax (608) 264-6104 Email: wimunicipalboundaryreview@wi.gov Web: http://doa.wi.gov/municipalboundaryreview

PETITION FILE NO. 14576

April 11, 2023

AMY WHITE, CLERK CITY OF RIVER FALLS 222 LEWIS ST RIVER FALLS, WI 54022-2127 JENNIFER CLARK, CLERK TOWN OF TROY 654 N GLOVER ROAD HUDSON, WI 54016-8201

Subject: MOELTER ANNEXATION

The proposed annexation submitted to our office on March 22, 2023, has been reviewed and found to be in the public interest. In determining whether an annexation is in the public interest, s. 66.0217 (6), Wis. Stats. requires the Department to examine "[t]he shape of the proposed annexation and the homogeneity of the territory with the annexing village or city...." so as, to ensure the resulting boundaries are rational and compact. The statute also requires the Department to consider whether the annexing city or village can provide needed municipal services to the territory. The subject petition is for territory that is reasonably shaped and contiguous to the City of River Falls, which is able to provide needed municipal services.

Note: The legal description of the territory to be annexed should indicate that the territory lies in the Town of Troy.

The Department reminds clerks of annexing municipalities of the requirements of s. 66.0217 (9)(a), Wis. Stats., which states:

"The clerk of a city or village which has annexed shall file immediately with the secretary of administration a certified copy of the ordinance, certificate and plat, and shall send one copy to each company that provides any utility service in the area that is annexed. The clerk shall record the ordinance with the register of deeds and file a signed copy of the ordinance with the clerk of any affected school district..."

State and federal aids based on population and equalized value may be significantly affected through failure to file with the Department of Administration. Please file a copy of your annexing ordinance, including a statement certifying the population of the annexed territory. **Please include your MBR number 14576 with your ordinance.** Ordinance filing checklist available at <u>http://mds.wi.gov/</u>, click on "Help on How to Submit Municipal Records". Email scanned copy of required materials (color scan maps with color) to <u>mds@wi.gov</u> or mail to: Wisconsin Department of Administration, Municipal Boundary Review, PO Box 1645, Madison WI 53701-1645.

The petition file is available for viewing at: <u>http://mds.wi.gov/View/Petition?ID=2650</u> Please call me at (608) 264-6102, should you have any questions concerning this annexation review.

Sincerely,

Gland Le

Erich Schmidtke, Municipal Boundary Review

cc: petitioner